

State of Illinois General Obligation Bonds Rating Agency Information September 29, 2020







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## Recent Legislative Accomplishments Bolster the State's Inherent Credit Strengths

### **Governor's Accomplishments**

- A State budget passed on time two years in a row
- Resolute actions to limit the pandemic's impact on public health and the economy
- Investment in the State through Rebuild Illinois - a bipartisan historic capital plan
- Legalization of adult-use cannabis with strong social equity provisions
- Consolidation of suburban and downstate police and firefighter pension fund investment
- Initiatives to provide equal pay for women and minorities, to expand apprenticeships and to set strong diversity goals in public works projects

### **Inherent Illinois Credit Strengths**

- Sovereign State with significant revenue flexibility
- Illinois' economy is the 5th largest in the United States and 18th largest worldwide<sup>1</sup>
- Statutory provisions give priority to debt service over other State expenditures
- GO Bond debt service has an irrevocable and continuing appropriation, insulating it from political debates
- GO Bond debt service is limited by statute, unless waived by the Treasurer and the Comptroller



The Governor and the General Assembly Have Worked Together in a Bipartisan Manner to Return Sensible Governance to Illinois

## 1. Illinois' Strong and Diverse Economy



### **Illinois' Strong Economic Foundation**

#### **Strong and Diverse** Economy

- Broad employment base with no industry accounting for more than 20%<sup>1</sup>
- Illinois is well-positioned for long-term stability through economic cycles
- State's diversified economy is a major attraction for workers and recent graduates across the nation

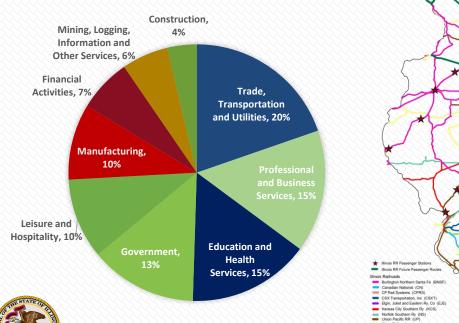
#### **Expansive Transportation** Network

- The State is home to the 3<sup>rd</sup> and 28<sup>th</sup> busiest U.S. airports in O'Hare and Midway<sup>2</sup>
- O'Hare is the Best Connected Airport in the US and third worldwide<sup>3</sup>
- Illinois is the only state where all 7 class I railroads in the United States operate<sup>4</sup>
- Illinois ranks third behind California and Texas by highway mileage<sup>5</sup>

### **Highly Educated** Population

- Illinois is home to top ranked universities bringing talented and educated individuals to the State
- 35.8% of Illinois residents have college degrees, above the US at 33.1% and the Midwest region at 31.6%6

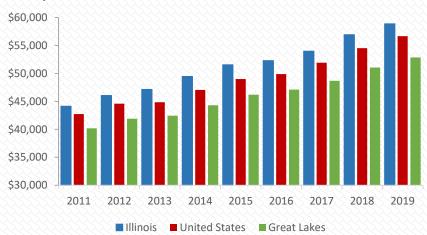




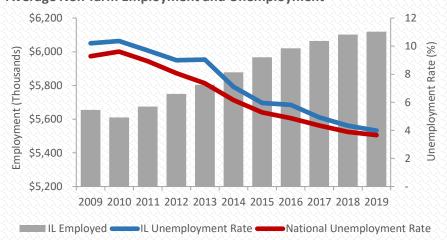
1. Bureau of Labor Statistics, preliminary, as of August 2020 2. FAA, Commercial Service (Rank Order) based on Calendar Year 2019 preliminary data as of July 1, 2020 3. OAG, Megahubs Index 2019 4. IDOT, http://idot.illinois.gov/transportation-system/Network-Overview/rail-system/index 5. Federal Highway Administration, Highway Statistics 2018, data as of November 2019 6. 2019 American Community Survey 1 year estimates, those with a bachelor's degree or higher as a share of population 25 years or older

### **Illinois' Robust Economic Indicators**

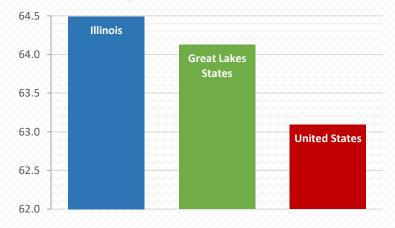
#### Per Capita Personal Income<sup>1</sup>



Average Non-farm Employment and Unemployment<sup>2</sup>



Labor Force Participation Rate, 2019<sup>4</sup>



#### Illinois Real Gross Domestic Product<sup>3</sup>



1: Bureau of Economic Analysis as of June 23, 2020 2. Bureau of Labor Statistics, seasonally adjusted, 2019 numbers 3. Bureau of Economic Analysis, as of July 7, 2020 4. U.S. Department of Labor, seasonally adjusted, Great Lakes States include Illinois, Indiana, Michigan, Ohio and Wisconsin

# 2. FY 2020 Update and Enacted FY 2021 Budget



## Updated FY 2020 Results

✓ Individual income taxes to be four percent lower than FY2019

Depending on final lapse period spending, expect to see a small budgetary surplus for FY20



## FY2020 and FY2021 General Funds Revenues Summary

✓ The \$43 billion fiscal year 2021 General Funds budget provides stability during the current economic situation.

- The budget agreement included additional tools to adapt to COVID situation through authorizing legislation to allow for up to \$5 billion in borrowing from the Federal Reserve's Municipal Liquidity Facility.
- ✓ Base General Funds revenues are estimated to total \$36.8 billion, a \$1.3 billion, or 3.4%, decrease from FY2020 revised base estimates.
- An additional \$1.3 billion is forecast to be deposited into the General Funds if income tax rates under PA 101-0008 go into effect on January 1, 2021.



## FY2020 and FY2021 General Funds Expenditures Summary

 ✓ The FY2021 General Funds budget has estimated expenditures totaling \$43.1 billion.

✓ Estimated FY2021 budgetary surplus of \$126 million.



## Potential Public Act 101-0008 Rate Changes

- In spring 2019, the General Assembly adopted SJRCA 0001 which would remove Illinois' constitutional requirement for a flat income tax rate.
- This constitutional amendment will be voted on in the November 2020 general election.
- Concurrently with SJRCA 0001, Public Act 101-0008 was enacted, which specifies new tax rates that take effect on January 1, 2021 if the constitutional amendment is adopted.
- Public Act 101-0008 creates six separate marginal tax rates.

- Taxpayers who file as "single" reach the top tax rate of 7.99 percent when their net income exceeds \$750K; taxpayers who file as "married, filing jointly" reach the top rate when their net income exceeds \$1.0 million.
- The corporate income tax rate, a flat rate, matches the top individual income tax rate of 7.99 percent.

	Public Act 101-0008 Incon		
<u>Marginal</u> <u>Rates</u>	<u>Net Income Level, Single</u> <u>Filers</u>	<u>Net Income Level, Joint</u> <u>Filers</u>	
4.75%	\$0 - \$10,000	\$0 - \$10,000	
4.90%	\$10,001 - \$100,000	\$10,001 - \$100,000	
4.95%	\$100,001 - \$250,000	\$100,001 - \$250,000	
7.75%	\$250,001 - \$350,000	\$250,001 - \$500,000	
7.85%	\$350,001 - \$750,000	\$500,001 - \$1,000,000	
7.99%	Over \$750,000	Over \$1,000,000	

At the top rate, the 7.99% rate applies to all net income.



# 3. Pension Updates



### **Update on Accelerated Pension Benefit Programs**

- Accelerated Pension Benefit Programs (P.A. 100-587)
  - **The Pension Buyout Program**: Eligible members of SERS, TRS and SURS who have terminated service may forfeit all rights to future benefit payments in exchange for an accelerated pension benefit payment equal to 60% of the present value of the pension benefit to which the member is entitled
  - The AAI Reduction Program: At the time of retirement, eligible Tier 1 members of SERS, TRS and SURS may forfeit the 3%, compounded automatic annual increase ("AAI") in exchange for (i) a 1.5% non-compounded AAI and (ii) an accelerated pension benefit payment from the State equal to 70% of the difference in the present value of such AAIs
- Public Act 101-0010 (enacted June 5, 2019) extended the end date of the programs from June 30, 2021 to June 30, 2024
- Updates:
  - As of September 18, 2020, the balance in the Pension Obligation Acceleration Bond Fund was approximately \$64 million, meaning approximately \$156 million of the May 2020 proceeds have been spent out of the fund
  - As of September 22, 2020, SERS' AAI Reduction Program participation was 26.4% and its Pension Buyout Program participation was 1%



## 4. Debt Overview

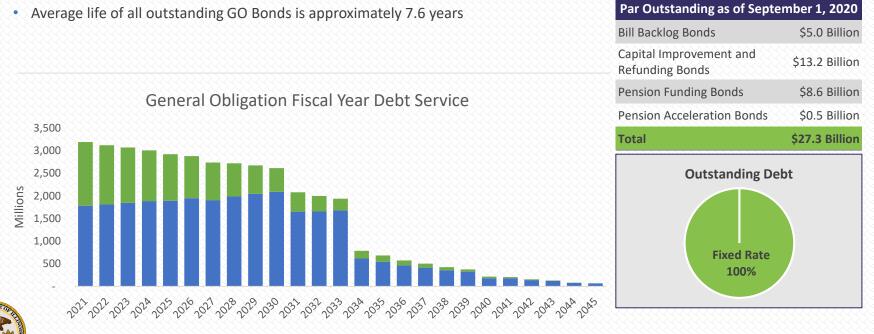


## **General Obligation Bond Overview**

• General Obligation bonds are backed by the full faith and credit of the State

Principal Interest

- There is a continuing appropriation in place to ensure bond repayment without action by the General Assembly
- GOBRI is a separate fund in the Treasury that is dedicated to the payment of debt service on GO bonds and short-term debt
- Segregation of funds for debt service begins 12 months in advance for principal payments and 6 months in advance for interest payments
- As of March 1, 2020, all of the State's outstanding debt is fixed rate, with no variable rate debt or interest rate swap agreements



## Strength of the State's GO Pledge

- Monies are transferred monthly to the GOBRI Fund and, by law, are used for the payment of GO Bonds issued under the Bond Act and for the payment of Short-Term Debt
- The Bond Act constitutes an irrevocable and continuing authority for and direction to the Treasurer and Comptroller to make the necessary transfers to the GOBRI Fund
  - The State can draw from all State funds in the State Treasury that are not restricted by law to another use if needed to pay debt service on GO bonds
- As of September 1, 2020, \$1.3 billion was available in GOBRI

Fiscal Year End All Fund

Cash Balances (\$ Billions)<sup>1</sup>



#### **Transfers to GOBRI for Payment of Debt Service**<sup>2</sup> (\$ in millions) FY FY 2017 FY 2018 FY 2019 FY 2020 2016 Actual Actual Actual Actual Actual General Revenue Fund **Capital Bonds** \$557 \$626 \$797 \$670 \$436 Pension Bonds 1,609 1,423 1,576 1,242 646 Section 7.6 Bonds 527 782 757 ् ч. Pension Acceleration 7 31 ά. **GRF** subtotal 1,979 2,235 2,899 2,701 1,870 **Road Fund** 334 305 339 379 349 School Infrastructure Fund 212 115 172 107 145 **Capital Projects Fund** 533 477 285 431 638 Total<sup>3</sup> \$3,057 \$3,133 \$3,706 \$3,579 \$3,031



 $\mathbf{1}_{i}$ 

- Does not include Federal Trust Funds. Includes GOBRI.
- 2. Does not include debt service transfers on short-term debt as may have been from time to time outstanding
- 3. Totals may not add due to rounding.