# State of Illinois **General Obligation Bonds Presentation**

October 4, 2019



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#### **Presentation Participants**

#### Dan Hynes, Deputy Governor

Mr. Hynes recently served as senior adviser to the Governor's transition committee and as a senior executive at UBS Asset Management in Chicago, following a distinguished 12-year career in public service as the Comptroller for the State of Illinois. Hynes was elected Comptroller in 1998 as the youngest state constitutional officer since World War II. He was re-elected in 2002 and 2006 by wide margins. In 2011, President Barack Obama named Hynes as the United States Observer to the International Fund for Ireland, which makes investments in Northern Ireland for the purpose of promoting peace and stability in the region. He received his Juris Doctor from the Loyola University School of Law and Bachelor of Arts in Economics from the University of Notre Dame.

#### Alexis Sturm, Director of the Governor's Office of Management and Budget

Mrs. Sturm, who joined GOMB as director in January 2019, has over 20 years of experience in Springfield working on state fiscal policy, debt management, and administration. Most recently, she was the director of cash management and bond reporting for the Office of the Comptroller. She previously worked at GOMB. From 2015 to 2017, she served as chief of staff and deputy director for debt, capital, and revenue and from 1997 to 2004, she worked in senior roles in debt management and revenue and economic analysis. From 2004 to 2015, Ms. Sturm served as director of research and fiscal reporting and senior fiscal advisor for the Office of the Comptroller. She received her Bachelor of Arts in Economics from Miami University and a Master of Arts in Economics from Washington University in St. Louis.

#### Paul Chatalas, Director of Capital Markets

Mr. Chatalas has more than 25 years of combined public policy and public finance experience, most recently as a Managing Director in US Bancorp's Municipal Products Group. His public finance experience spans more than 15 years and began with UBS Investment Bank in New York. He holds a Master of Public Administration from Columbia University's School of International and Public Affairs. Mr. Chatalas spent several years working on Capitol Hill for members of the U.S. House and Senate, including members of the Budget and Appropriations Committees. He is on the President's Leadership Council of the Field Museum, and currently sits on the Exhibitions Committee of the Board of Trustees.



# Recent Legislative Accomplishments Bolster the State's Inherent Credit Strengths

## Accomplishments of Spring 2019 Legislative Session

- ✓ Passage of a bipartisan balanced FY 2020 budget
- ✓ Passage of the Fair Income Tax Amendment that will be voted on by Illinoisans in November 2020, along with P.A. 101-008, establishing the rates contingent upon passage of the amendment
- ✓ Passage of the bipartisan \$45 billion Rebuild Illinois capital plan, the largest infrastructure investment in Illinois history
- ✓ Passage of a minimum wage increase
- ✓ Legalization of adult-use cannabis
- Passage of gaming expansion and legalization of sports betting

#### **Inherent Illinois Credit Strengths**

- Sovereign State with significant revenue flexibility
- ✓ Illinois' economy is the 5th largest in the United States and 18th largest worldwide
- ✓ GO Bond debt service has an irrevocable and continuing appropriation, which allowed for continued debt service payments in the absence of a budget during FY 2016 and FY 2017
- ✓ Issuance of additional GO Bonds is prohibited if debt service on GO Bonds exceeds 7% of the General Funds' and the Road Fund's appropriations, unless waived by the Treasurer and the Comptroller

The Governor and the General Assembly Worked Together in a Bipartisan Manner to Return Sensible Governance to Illinois



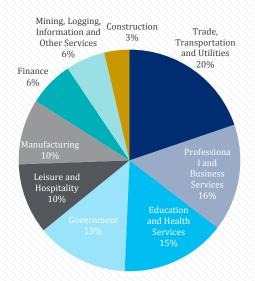
## 1. Illinois' Strong and Diverse Economy



## **Illinois' Strong Economic Foundation**

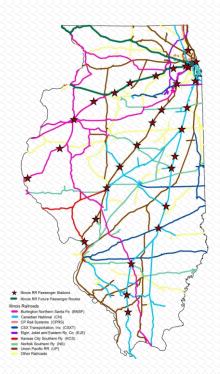
## Strong and Diverse Economy

- Broad employment base with no industry accounting for more than 20%<sup>1</sup>
- Illinois is well-positioned for longterm stability through economic cycles
- State's diversified economy is a major attraction for workers and recent graduates across the nation



## **Expansive Transportation Network**

- The State is home to the 3<sup>rd</sup> and 27<sup>th</sup> busiest U.S. airports in O'Hare and Midway<sup>2</sup>
- Illinois is the only state where all 7 class I railroads in the United States operate.
- Five Major Trucking Routes Intersect in the State



#### **Highly Educated Population**

 Illinois is home to top ranked universities bringing talented and educated individuals to the State





















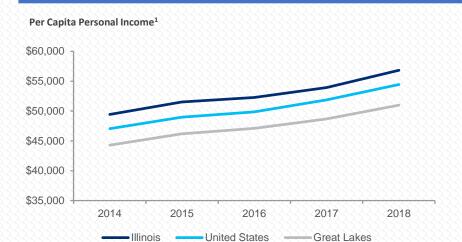




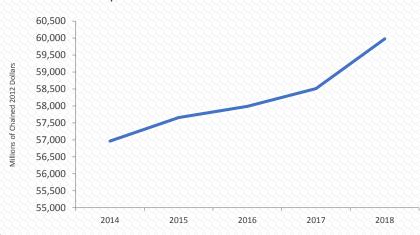




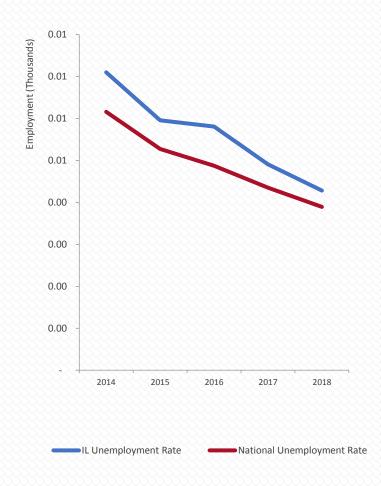
#### **Illinois' Robust Economic Indicators**







#### Average Non-farm Employment and Unemployment<sup>1,2</sup>



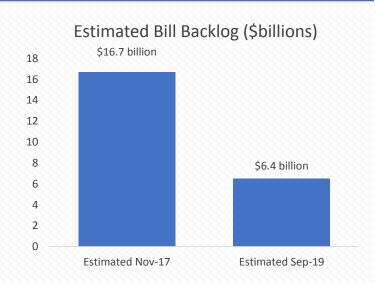


## 2. Enacted FY 2020 Budget and FY 2019 Budget Results



#### **Update on Accounts Payable Backlog**

- The General Funds total of budget basis accounts payable and Section 25 Liabilities outstanding as of June 30, 2018 was \$7.8 billion
- The State is authorized to issue up to \$1.2 billion of Section 7.6 General Obligation bonds to pay backlogged bills
- The Comptroller's estimate of the backlog as of September 30, 2019 was approximately \$6.4 billion



End of Fiscal Year General Funds Accounts Payable (\$millions)								
	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018			
General Funds Budget Basis Accounts Payable <sup>1</sup>	\$4,005	\$3,521	\$3,789	\$9,061	\$5,823			
General Funds Section 25 Liabilities <sup>2</sup>	1,622	1,598	3,307	5,932	2,004			
Total General Funds Accounts Payables	5,627	5,119	7,096	14,993	7,827			
Section 25 Liabilities - Other State Funds	429	316	956	162	214			

Table Source: Illinois Office of the Comptroller data. 1. These amounts include General Funds Lapse Period Transactions as reported in the Office of the Comptroller's Traditional Budgetary Financial Report. 2. Section 25 Liabilities are incurred in one fiscal year and payable from future fiscal year appropriations. This amount is the General Funds portion of Section 25 liabilities as reported in the Section 25 Deferred Liabilities report on the Comptroller's website.



## 3. The Fair Income Tax



## The Fair Income Tax Proposal Provides Tax Relief for 97% of Illinois Households While Helping to Address the State's Fiscal Challenges

Legislative Action • Constitutional amendment has been approved by three-fifths of the members of both chambers.

Statutory Changes  Income tax rates were passed in separate legislation with the implementation contingent on the passage of the constitutional amendment.

General Election • The amendment will be put to the voters for the November 2020 election.

Voter Action  Amendment becomes effective if approved by either 60% of those voting on the amendment or a majority of those voting in that election.

Revenue Collection • If approved by voters, under P.A. 101-008, the fair tax would be implemented in January 2021, providing a half-year of additional revenue to the state in fiscal year 2021.

In addition ...

- √97% of earners get tax relief
- √\$3.6 billion in additional revenue
- ✓ 20% Increase in Property Tax Credits
- √\$100 per Child Tax Credit<sup>2</sup>



<sup>1</sup>Once income reaches the top threshold, entire income is taxed at 7.99% rate

<sup>2</sup>Income thresholds for property tax credits remain unchanged from current law; for Child Tax Credit, single filers eligible up to \$80,000 in net income and married/joint filers eligible up to \$100,000 in net income, with credit phase-out starting at \$40,000 and \$60,000, respectively

## 4. Pension Updates



## **End of Fiscal Year 2018 Pension Status (\$ thousands)**

	SERS	TRS	SURS	GARS	JRS	Total	Self-Managed Plan of SURS <sup>(1)</sup>
Beginning Net Assets <sup>(2)</sup>	\$16,530,180	\$49,375,665	\$ 18,484,820	\$ 54,349	\$ 941,804	\$ 85,386,818	\$ 2,170,251
Income							
Member Contributions	\$ 254,442	\$ 938,037	\$ 282,726	\$ 1,255	\$ 14,296	\$1,490,756	\$ 84,219
State and Employer Contributions	1,929,175	4,179,758	1,607,880	21,155	135,962	\$7,873,930	69,432
Investment Income	1,257,040	4,049,272	1,499,829	3,734	69,950	\$6,879,825	259,006
Total	\$3,440,657	\$9,167,067	\$3,390,435	\$26,144	\$220,208	\$16,244,511	\$412,657
Expenditures							
Benefits and Refunds	\$ 2,492,301	\$ 6,551,634	\$2,539,783	\$ 23,328	\$ 148,629	\$11,755,675	\$ 82,004
Administration	15,258	21,551	14,397	348	897	\$ 52,451	452
Total	\$2,507,559	\$6,573,185	\$2,554,180	\$23,676	\$149,526	\$11,808,126	\$82,456
Ending Net Assets (Fair value)	\$17,463,278	\$51,969,547	\$19,321,075	\$56,816	\$1,012,485	\$89,823,201	\$2,500,452
Actuarial Value of Assets	17,478,140	51,730,890	19,347,886	57,618	1,012,757	\$89,627,291	N/A
Actuarial Accrued Liabilities	47,925,683	127,019,330	45,258,751	375,779	2,721,853	\$223,301,396	N/A
UAAL (Fair Value)	30,462,405	75,049,783	25,937,676	318,962	1,709,368	\$133,478,194	N/A
UAAL (Actuarial Value) <sup>(3)</sup>	30,447,543	75,288,440	25,910,865	318,160	1,709,096	\$133,674,104	N/A
Funded Ratio (Fair Value)	36.4%	40.9%	42.7%	15.1%	37.2%	40.2%	N/A
Funded Ratio (Actuarial Value) <sup>(3)</sup>	36.5%	40.7%	42.7%	15.3%	37.2%	40.1%	N/A

Source: Source: Annual Actuarial Valuations of the Retirement Systems as of June 30, 2018. Table may not add due to rounding. Certain information was provided by the Retirement Systems.



<sup>(1)</sup> The SURS Self-Managed Plan ("SMP") is not included in the totals. The SMP is a defined contribution plan and, by definition, is fully funded and does not carry unfunded liability.

<sup>(2)</sup> Reflects valuation of assets on a fair value basis as of June 30, 2017.

#### **Review of Recent Pension Developments**

#### 2017

- Smoothing of Changes in Actuarial Assumptions
  - Beginning with FY 2018, changes in actuarial assumptions were smoothed over a 5-year period. Changes in actuarial
    assumptions that first applied in FY 2014 2017 are being retroactively smoothed over a 5-year period beginning
    with the year the change first applied

#### 2018

- Accelerated Pension Benefit Programs (P.A. 100-587)
  - The Pension Buyout Program: Eligible members of SERS, TRS and SURS who have terminated service may forfeit all rights to future benefit payments in exchange for an accelerated pension benefit payment equal to 60% of the present value of the pension benefit to which the member is entitled
  - The AAI Reduction Program: At the time of retirement, eligible Tier 1 members of SERS, TRS and SURS may forfeit the 3%, compounded automatic annual increase ("AAI") in exchange for (i) a 1.5% non-compounded AAI and (ii) an accelerated pension benefit payment from the State equal to 70% of the difference in the present value of such AAIs
  - The accelerated pension benefit payments will be funded using proceeds from the issuance of State Pension Obligation Acceleration Bonds. There is remaining authorization for \$700 million of such bonds
  - Public Act 101-0010 (enacted June 5, 2019) extended the end date of the programs from June 30, 2021 to June 30, 2024

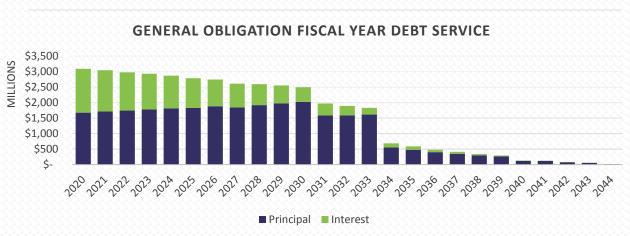


## 5. Debt Overview



#### **General Obligation Bond Overview**

- General Obligation bonds are backed by the full faith and credit of the State
- There is a continuing appropriation in place to ensure bond repayment without action by the General Assembly
- GOBRI is a separate fund in the Treasury that is dedicated to the payment of debt service on GO bonds and short-term debt
- Segregation of funds for debt service begins 12 months in advance for principal payments and 6 months in advance for interest payments
- As of October 1, 2019, all of the State's outstanding debt is fixed rate, with no variable rate debt or interest rate swap agreements



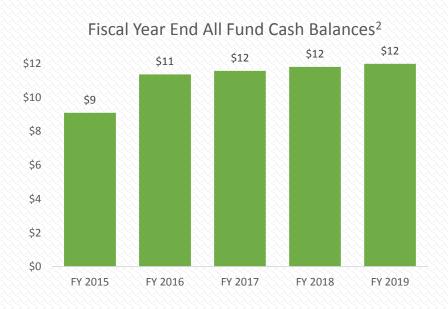




1. Amounts are as of October 1, 2019

#### Strength of the State's GO Pledge

- Monies are transferred monthly to the GOBRI Fund and, by law, are used for the payment of GO Bonds issued under the Bond Act and for the payment of Short-Term Debt
- The Bond Act constitutes an irrevocable and continuing authority for and direction to the Treasurer and Comptroller to make the necessary transfers to the GOBRI Fund
  - The State can draw from all State funds in the State Treasury that are not restricted by law to another use if needed to pay debt service on GO bonds
- As of October 1, 2019, \$1.5 billion was available in GOBRI



Transfers to the GOBRI Fund (\$ Millions) <sup>2</sup>							
	2017	2018	2019				
General Revenue Fund							
Capital Bonds	\$626	\$797	\$670				
Pension Bonds	1,609	1,576	1,243				
Section 7.6 Bonds		527	782				
Pension Acceleration	33333 <del>3</del> 3		7				
GRF subtotal	\$2,235	\$2,900	\$2,702				
Road Fund	305	349	339				
School Infrastructure Fund	115	172	107				
Capital Projects Fund	477	286	431				
TOTAL <sup>3</sup>	\$3,132	\$3,707	\$3,579				



<sup>2.</sup> Does not include debt service transfers on short-term debt as may have been from time to time outstanding

<sup>3.</sup> Totals may not add due to rounding.



## 6. Timeline and Contacts



#### **Tentative Transaction Timeline and Contacts**

Date*	Event*
October 21st	Receive Rating
November 6 <sup>th</sup>	Competitive Bond Sale(s)
November 21 <sup>st</sup>	Closing

October 2019								
S	M	Т	W	Th	F	S		
		1	2	3	4	5		
6	7	8	9	10	11	12		
13	14	15	16	17	18	19		
20	21	22	23	24	25	26		
27	28	29	30	31				

		2000		200		2 2 2 2			
4	November 2019								
	S	M	Т	W	Th	F	S		
						1	2		
	3	4	5	6	7	8	9		
	10	11	12	13	14	15	16		
	17	18	19	20	21	22	23		
	24	25	26	27	28	29	30		

#### State of Illinois

#### **Governor's Office of Management and Budget**

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