

PRELIMINARY OFFICIAL STATEMENT DATED MARCH 24, 2005

NEW ISSUE - BOOK-ENTRY ONLY

RATINGS: Moody's: _____

S&P: _____

Fitch: _____

See "THE OFFERING-RATINGS" herein

In the opinion of Burris, Wright, Slaughter & Tom, LLC, Chicago, Illinois, and Barnes & Thornburg LLP, Chicago, Illinois ("Co-Bond Counsel"), under existing laws, interest on the Bonds (as hereinafter defined) is excludable from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986, as amended and in effect on the date of issuance of the Bonds. In the opinion of Co-Bond Counsel, under existing laws, interest on the Bonds is not exempt from income taxes imposed by the State of Illinois. See "THE OFFERING - Tax Matters - General" and "APPENDIX B - FORM OF OPINIONS OF CO-BOND COUNSEL" herein.



\$315,000,000*
STATE OF ILLINOIS
GENERAL OBLIGATION BONDS
Series of April 2005

Dated: Date of Delivery

Due: April 1, as shown herein

This Official Statement contains information relating to the State of Illinois (the "State") and the State's General Obligation Bonds, Series of April 2005 (the "Bonds"). The Bonds will be issued only as fully registered book-entry bonds in denominations of \$5,000 or any integral thereof. The Bonds, when issued, will be registered under a global book-entry system operated by Cede & Co., as a nominee of The Depository Trust Company ("DTC"), New York, New York. See "APPENDIX C - GLOBAL BOOK-ENTRY SYSTEM." The Bonds will bear interest at the rates shown on the inside cover of this Official Statement. Interest on the Bonds will be payable April 1 and October 1 of each year, commencing October 1, 2005. Details of payment of the Bonds are described herein.

The Bonds are subject to redemption prior to maturity as described in this Official Statement under the caption "THE OFFERING - Redemption."

The Bonds are direct, general obligations of the State, secured by a pledge of its full faith and credit. The Bonds are issued under the General Obligation Bond Act of the State of Illinois, as amended, to finance various capital projects and pay the cost of issuance of the Bonds.

The Bonds are offered when, as and if issued and received by the Underwriters, subject to the approval of legality by Barnes & Thornburg LLP, Chicago, Illinois, and Burris, Wright, Slaughter & Tom, LLC, Chicago, Illinois, Co-Bond Counsel, and certain other conditions. Certain legal matters will be passed upon for the Underwriters by their counsel, Gardner Carton & Douglas LLP, Chicago, Illinois. It is expected that the Bonds will be available for delivery through the facilities of DTC on or about April 7, 2005.

Citigroup

Cabrera Capital Markets Inc.

Loop Capital Markets, LLC

Banc of America Securities LLC

Ramirez & Co., Inc.

Melvin Securities L.L.C.

SBK-Brooks Investment Corp.

William Blair & Company

The date of this Official Statement is April ____, 2005

* Preliminary, subject to change

THIS PRELIMINARY OFFICIAL STATEMENT AND THE INFORMATION CONTAINED HEREIN ARE SUBJECT TO COMPLETION AND AMENDMENT IN A FINAL OFFICIAL STATEMENT. Under no circumstances shall this Preliminary Official Statement constitute an offer to sell or the solicitation of an offer to buy, and there shall not be any sale of the securities offered hereby, in any jurisdiction in which such offer, solicitation or sale would be unlawful prior to registration or qualification under the securities laws of such jurisdiction.

MATURITY SCHEDULES

\$315,000,000* General Obligation Bonds, Series of April 2005

MATURITIES, PRINCIPAL AMOUNTS, INTEREST RATES AND PRICES OR YIELDS

| <u>MATURITY</u> <u>(APRIL 1)</u> | <u>PRINCIPAL</u> <u>AMOUNT*</u> | <u>INTEREST</u> <u>RATE</u> | <u>PRICE</u> <u>OR YIELD</u> | <u>CUSIP</u> | <u>MATURITY</u> <u>(APRIL 1)</u> | <u>PRINCIPAL</u> <u>AMOUNT*</u> | <u>INTEREST</u> <u>RATE</u> | <u>PRICE</u> <u>OR YIELD</u> | <u>CUSIP</u> |
|-------------------------------------|------------------------------------|--------------------------------|---------------------------------|--------------|-------------------------------------|------------------------------------|--------------------------------|---------------------------------|--------------|
| 2006 | \$12,600,000 | | | | 2019 | \$12,600,000 | | | |
| 2007 | 12,600,000 | | | | 2020 | 12,600,000 | | | |
| 2008 | 12,600,000 | | | | 2021 | 12,600,000 | | | |
| 2009 | 12,600,000 | | | | 2022 | 12,600,000 | | | |
| 2010 | 12,600,000 | | | | 2023 | 12,600,000 | | | |
| 2011 | 12,600,000 | | | | 2024 | 12,600,000 | | | |
| 2012 | 12,600,000 | | | | 2025 | 12,600,000 | | | |
| 2013 | 12,600,000 | | | | 2026 | 12,600,000 | | | |
| 2014 | 12,600,000 | | | | 2027 | 12,600,000 | | | |
| 2015 | 12,600,000 | | | | 2028 | 12,600,000 | | | |
| 2016 | 12,600,000 | | | | 2029 | 12,600,000 | | | |
| 2017 | 12,600,000 | | | | 2030 | 12,600,000 | | | |
| 2018 | 12,600,000 | | | | | | | | |

* Preliminary, subject to change.



STATE OF ILLINOIS

Rod R. Blagojevich, *Governor*

Table of Contents

| SECTION HEADING | PAGE |
|---|------|
| INTRODUCTION | 1 |
| Authority for Issuance..... | 2 |
| Security | 2 |
| Tax Matters | 2 |
| AUTHORITY FOR ISSUANCE | 2 |
| THE OFFERING | 4 |
| Description of the Bonds | 4 |
| Maturity Schedule..... | 4 |
| Redemption..... | 4 |
| Application of Bond Proceeds | 5 |
| Security | 5 |
| Deposit of Proceeds and Investment of Funds..... | 6 |
| Ratings | 7 |
| Legal Opinions..... | 7 |
| Tax Matters | 7 |
| Certificate of the Director of the Governor’s Office of Management and Budget | 10 |
| Continuing Disclosure | 10 |
| Litigation..... | 10 |
| Underwriting..... | 11 |
| STATE OF ILLINOIS | 11 |
| Organization..... | 11 |
| Constitutional Provisions Relating to Revenues and Expenditures | 12 |
| Governor’s Office of Management and Budget..... | 12 |
| STATE FINANCIAL INFORMATION..... | 12 |
| Financial Statements | 12 |
| Fiscal Year 2005 Budget..... | 17 |
| Fiscal Year 2006 Budget..... | 17 |
| Fiscal Year 2006 Capital Budget | 18 |
| Budget Stabilization Fund..... | 19 |
| Basis of Budgeting..... | 19 |
| Basis of Accounting..... | 21 |
| GAAP Financial Report..... | 21 |
| Tax Structure..... | 23 |
| Other | 25 |
| Money Paid to the State Under Protest | 26 |
| INDEBTEDNESS..... | 26 |
| General | 26 |
| Short-Term Debt | 26 |
| General Obligation Bonds..... | 27 |
| Revenue Bonds | 34 |
| Moral Obligation Bonds | 38 |
| PENSION SYSTEMS..... | 39 |
| State Law Requirements for Retirement Systems Funding | 39 |
| Issuance of GO Pension Funding Bonds and Allocation of Proceeds | 40 |

| | |
|--|-----|
| Future State Contributions to Retirement Systems | 41 |
| Descriptions of Retirement Systems | 41 |
| Funding for Retirement Systems | 43 |
| Financial Data for Retirement Systems | 44 |
| ADDITIONAL INFORMATION..... | 50 |
| MISCELLANEOUS | 50 |
| APPENDIX A -- Economic Data..... | A-1 |
| APPENDIX B -- Form of Opinions of Co-Bond Counsel..... | B-1 |
| APPENDIX C -- Global Book-Entry System | C-1 |
| APPENDIX D -- Continuing Disclosure Undertaking..... | D-1 |

No dealer, broker, salesperson, or other person has been authorized by the State of Illinois (the “State”) or the Underwriters to give any information or to make any representations other than those contained in this Official Statement and, if given or made, such other information or representations must not be relied upon as having been authorized by the State. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. The information and expressions of opinion set forth herein have been furnished by the State and include information from other sources which the State believes to be reliable. Such information and expressions of opinion are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall under any circumstances create any implication that there has been no change since the date thereof.

IN CONNECTION WITH THE OFFERING OF THE BONDS, THE UNDERWRITERS MAY OVER-ALLOT OR EFFECT TRANSACTIONS WHICH STABILIZE OR MAINTAIN THE MARKET PRICES OF THE BONDS AT LEVELS ABOVE THOSE WHICH MIGHT OTHERWISE PREVAIL IN THE OPEN MARKET. SUCH STABILIZING, IF COMMENCED, MAY BE DISCONTINUED AT ANY TIME.

In making an investment decision, investors must rely on their own examination of the terms of the offering, including the merits and risks involved. These securities have not been recommended by any federal or state securities commission or regulatory authority. Furthermore, the foregoing authorities have not confirmed the accuracy or determined the adequacy of this document. Any representation to the contrary is a criminal offense.

References in this Official Statement to statutes, laws, rules, regulations, resolutions, agreements, reports and documents do not purport to be comprehensive or definitive, and all such references are qualified in their entirety by reference to the particular document, the full text of which may contain qualifications of and exceptions to statements made herein. This Official Statement is submitted in connection with the sale of the Bonds referred to herein and may not be reproduced or used, in whole or in part for any other purposes.

FORWARD-LOOKING STATEMENTS

This Official Statement contains disclosures which contain “forward-looking statements.” Forward-looking statements include all statements that do not relate solely to historical or current fact, and can be identified by use of words like “may,” “believe,” “will,” “expect,” “project,” “estimate,” “anticipate,” “plan,” or “continue.” These forward-looking statements are based on the current plans and expectations of the State and are subject to a number of known and unknown uncertainties and risks, many of which are beyond its control, that could significantly affect current plans and expectations and the State’s future financial position including but not limited to changes in general economic conditions, demographic trends and federal programs which may affect the transfer of funds from the federal government to the State. As a consequence, current plans, anticipated actions and future financial positions may differ from those expressed in any forward-looking statements made by the State herein. Investors are cautioned not to unduly rely on such forward-looking statements when evaluating the information presented in this Official Statement.

\$315,000,000*
STATE OF ILLINOIS
GENERAL OBLIGATION BONDS,
SERIES OF APRIL 2005

INTRODUCTION

This introduction contains only a brief summary of certain terms of the Bonds being offered, and a brief description of the Official Statement. All statements contained in this introduction are qualified in their entirety by reference to the entire Official Statement. References to, and summaries of, provisions of the Illinois Constitution and laws of the State of Illinois and any documents referred to herein do not purport to be complete and such references are qualified in their entirety by reference to the complete provisions.

The purpose of this Official Statement (which includes the cover page and the Appendices) is to set forth certain information concerning the State of Illinois (the “*State*”) and the State’s \$315,000,000* aggregate principal amount of General Obligation Bonds, Series of April 2005 (the “*Bonds*”). The issuance will consist of aggregate principal amounts and authorizations in the approximate amounts as follows:

- \$77,000,000 for Capital Facilities purposes authorized by Section 3 of the General Obligation Bond Act of the State, as amended (30 ILCS 330/1 et seq.) (the “*Bond Act*”);
- \$122,000,000 for Transportation A-Highway purposes authorized by Section 4(a) of the Bond Act;
- \$26,000,000 for Transportation B-Mass Transit and Public Airport Facilities purposes authorized by Sections 4(b) and 4(c) of the Bond Act;
- \$82,000,000 for School Construction purposes authorized by Section 5 of the Bond Act; and
- \$8,000,000 for Anti-Pollution purposes authorized by Section 6 of the Bond Act.

Illinois is a sovereign state of the United States and issuer of debt securities. The State’s powers and functions are subject to the Illinois Constitution of 1970 (the “*Illinois Constitution*”) and to laws adopted by the Illinois General Assembly (the “*General Assembly*”), limited only by federal law and jurisdiction. See “STATE OF ILLINOIS – ORGANIZATION.”

The State has diversified economic strengths. Measured by per capita personal income, the State ranks fourth among the ten most populous states and tenth among all states. Illinois ranks seventh among all states in total cash receipts from crops and second in agricultural exports and ranks among the top states in several measures of manufacturing activity. Chicago, the largest city in the State, is the third most populous city in the United States and serves as the transportation center of the midwestern United States and the headquarters of many of the nation’s major corporations and financial institutions. See “STATE OF ILLINOIS,” “STATE FINANCIAL INFORMATION” and “APPENDIX A – ECONOMIC DATA” for further information regarding the State.

* Preliminary, subject to change.

AUTHORITY FOR ISSUANCE

The Bond Act authorizes the State to issue and sell direct, general obligations of the State (the “GO Bonds”). GO Bonds may be issued in the aggregate amount of approximately \$16.9 billion (excluding refunding bonds) for capital purposes and in the amount of \$10 billion (the “GO Pension Funding Bonds”) for the purpose of funding or reimbursing a portion of the State’s contributions to State retirement systems. Giving effect to the issuance of the Bonds, the State will have GO Bonds outstanding for capital improvements in an aggregate principal amount of approximately \$9.9 billion and GO Pension Funding Bonds outstanding in an aggregate principal amount of \$10 billion. See “AUTHORITY FOR ISSUANCE,” “INDEBTEDNESS – General Obligation Bonds.”

SECURITY

The Bonds are direct, general obligations of the State, and, pursuant to the Bond Act, the full faith and credit of the State is pledged for the punctual payment of interest on all GO Bonds issued under such Act, including the Bonds, as it comes due and for the punctual payment of the principal thereof at maturity, or any earlier redemption date, and premium, if any. These provisions are irrevocable until all GO Bonds issued under the Bond Act are paid in full as to both principal and interest. See “THE OFFERING – Security.”

If, at the time of pricing the Bonds, market conditions are such that it is financially advantageous to the State to utilize bond insurance, then the State may elect to secure all or a portion of the Bonds with a bond insurance policy to be issued by a credit enhancement provider (the “Bond Insurer”). The Underwriters will obtain and review certain information with respect to the Bond Insurer prior to the time the Underwriters purchase the Bonds or sell the Bonds to investors. If the State elects to provide insurance for the Bonds, then information as to the Bond Insurer will be provided in the final Official Statement relating to the Bonds. No assurance can be given that the State will elect to obtain a bond insurance policy for the Bonds.

TAX MATTERS

In the opinion of Barnes & Thornburg LLP and Burns, Wright, Slaughter and Tom, LLC, Co-Bond Counsel, interest on the Bonds is excludable from gross income for federal income tax purposes. Co-Bond Counsel are further of the opinion that under existing law, interest on the Bonds is not exempt from present State income taxes. See “THE OFFERING – Tax Matters – General.”

AUTHORITY FOR ISSUANCE

The Bond Act authorizes the State to issue and sell GO Bonds, including the Bonds. The Bond Act consolidated the authorization contained in prior bond acts into a single act. The Bonds constitute an installment of non-refunding multi-purpose GO Bonds under the Bond Act.

The Bond Act authorizes the State to issue and sell multi-purpose GO Bonds in the aggregate amount of \$26,927,149,369, excluding refunding bonds referred to below, for the purposes and in the amounts listed below:

| | |
|------------------|--|
| \$7,320,235,369 | for capital facilities within the State; |
| \$3,432,129,000 | for use by the Illinois Department of Transportation, Roads and Bridges; |
| \$1,881,270,000 | for use by the Illinois Department of Transportation, Public Transportation, Air and Rail; |
| \$3,150,000,000 | for grants to school districts; |
| \$480,315,000 | for anti-pollution purposes; |
| \$663,200,000 | for coal and energy development purposes; and |
| \$10,000,000,000 | of GO Pension Funding Bonds for the purpose of funding or reimbursing a portion of the State's contributions to State retirement systems. See "PENSION SYSTEMS." |

The Bond Act provides that after issuance of the Bonds, the Governor of the State (the "Governor") and the Director (the "Director") of the Governor's Office of Management and Budget of the State (the "GOMB") may provide for the reallocations of unspent proceeds to any of the purposes described above (other than refunding purposes). The State may, from time-to-time in the future, make such reallocation of unspent proceeds of the Bonds, so long as such reallocations do not adversely affect the tax-exempt status of the Bonds.

The Bond Act authorizes the issuance of GO Bonds in the amount of up to \$2,839,025,000, at any time and from time-to-time outstanding, for the purpose of refunding any outstanding GO Bonds. See "INDEBTEDNESS – General Obligation Bonds" for a description of the authorized and previously issued GO Bonds under the Bond Act.

The State is also authorized to issue additional forms of debt, including short-term certificates. See "INDEBTEDNESS" herein. Short-term certificates are authorized pursuant to the Illinois Constitution and the Short Term Borrowing Act of the State, as amended (30 ILCS 340 *et seq.*) (the "*Short Term Borrowing Act*"). The Short Term Borrowing Act constitutes an appropriation out of any money in the State Treasury of an amount sufficient to pay the principal and interest on such short-term certificates. See "INDEBTEDNESS – Short-Term Debt" for a further discussion of the authorized, previously issued and currently outstanding short-term certificates under the Short Term Borrowing Act.

Public Act 93-0839 (effective July 30, 2004) amends the Bond Act and places certain restrictions on the issuance of GO Bonds, including the following: (i) at least 25% of the GO Bonds issued within a fiscal year must be sold pursuant to notice of sale and public bid; (ii) GO Bonds must be issued with principal or mandatory redemption amounts in equal amounts in each fiscal year beginning the year following issuance and for a term not to exceed 25 years, with the first maturity issued occurring within the fiscal year in which the GO Bonds are issued or within the next succeeding fiscal year; and (iii) GO Bonds may not be issued if, after their issuance, in the next State fiscal year, the amount of debt service on all then-outstanding GO Bonds exceeds 7% of the General Funds and Road Fund appropriations for the fiscal year immediately prior to the fiscal year of the issuance (the hereinafter defined Treasurer and Comptroller, acting together, can waive this requirement). Public Act 93-0839 also requires the GOMB to comply with the Business Enterprise for Minorities, Females, and Persons with Disabilities Act (30 ILCS 575, *et seq.*) in respect to procuring services for the issuance of GO Bonds. Finally, no GO Bonds can be issued for refunding purposes unless (i) the refunding produces a net present value savings of at least 3% of the bonds being refunded and (ii) the maturities of the refunding bonds do not extend beyond the maturities of the bonds they refund.

THE OFFERING

DESCRIPTION OF THE BONDS

The Bonds will bear interest from their issue date and will mature on April 1 of each of the years and in the amounts set forth on the inside front cover page of this Official Statement. Interest on the Bonds is payable semiannually on the first days of April and October of each year, beginning on October 1, 2005, at the rates per annum set forth on the inside front cover page of this Official Statement, computed upon the basis of a 360-day year of twelve 30-day months.

The Bonds will be issued in denominations of \$5,000 principal amount or any integral multiple thereof, and will be registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York (“DTC”). DTC will act as securities depository of the Bonds. Principal of, premium, if any, and interest on the Bonds will be paid by the Treasurer of the State (the “Treasurer”), as bond registrar and paying agent (the “Bond Registrar”), to DTC or its nominee, which will in turn remit such payment to its participants for subsequent disbursement to the beneficial owners of the Bonds. (See APPENDIX C – Global Book-Entry System).

MATURITY SCHEDULE

The maturity schedule for the Bonds is as follows:

| <u>Maturity Amount*</u> | <u>April 1</u> | <u>Maturity Amount*</u> | <u>April 1</u> |
|-------------------------|----------------|-------------------------|----------------|
| \$12,600,000 | 2006 | \$12,600,000 | 2019 |
| 12,600,000 | 2007 | 12,600,000 | 2020 |
| 12,600,000 | 2008 | 12,600,000 | 2021 |
| 12,600,000 | 2009 | 12,600,000 | 2022 |
| 12,600,000 | 2010 | 12,600,000 | 2023 |
| 12,600,000 | 2011 | 12,600,000 | 2024 |
| 12,600,000 | 2012 | 12,600,000 | 2025 |
| 12,600,000 | 2013 | 12,600,000 | 2026 |
| 12,600,000 | 2014 | 12,600,000 | 2027 |
| 12,600,000 | 2015 | 12,600,000 | 2028 |
| 12,600,000 | 2016 | 12,600,000 | 2029 |
| 12,600,000 | 2017 | 12,600,000 | 2030 |

* Preliminary, subject to change.

REDEMPTION

Optional Redemption

The Bonds maturing on or after April 1, 20__ are subject to redemption prior to maturity at the option of the State as a whole, or in part, in integral multiples of \$5,000, from such maturities as may be selected by the State (less than all of the Bonds of a single maturity to be selected by lot by the Bond Registrar as described under “Redemption Procedure” below), on April 1, 20__, and on any date thereafter, at the redemption price of par plus accrued interest to the redemption date.

Redemption Procedure

Bonds will be redeemed only in the principal amount of \$5,000 and integral multiples thereof. Notice of any redemption of Bonds will be sent by certified or first-class mail not less than thirty (30) nor

more than sixty (60) days prior to the date fixed for redemption to the registered owner of each Bond (or portion thereof) to be redeemed at the address shown on the registration books of the State maintained by the Bond Registrar, or at such other address as is furnished in writing by such registered owner to the Bond Registrar.

For purposes of any redemption of less than all of the outstanding Bonds, the particular Bonds or portions of Bonds to be redeemed will be selected by the Bond Registrar from the outstanding Bonds subject to such redemption by lot using such method as the Bond Registrar deems fair and appropriate. So long as DTC or its nominee is the registered owner of the Bonds, if fewer than all of the Bonds of any maturity are called for redemption, DTC will determine the portions of such maturity to be redeemed as described in “APPENDIX C – Global Book-Entry System.”

APPLICATION OF BOND PROCEEDS

The Bond proceeds will be applied approximately as set forth below:

| | |
|---------------------------------|-------------|
| Authorized Projects | \$ |
| Costs of Issuance | |
| Underwriters’ Discount | |
| Original Issue Discount/Premium | _____ |
| Total | \$ ===== |

SECURITY

Direct, General Obligations

The Bonds, together with all other GO Bonds, are direct, general obligations of the State, and by law the full faith and credit of the State is pledged for the punctual payment of interest on the Bonds as the interest becomes due and for the punctual payment of the principal thereof at maturity, or any earlier redemption date, and premium, if any. The Bond Act provides that the sections of the Bond Act making such pledge are irrevocable until all GO Bonds issued under the Bond Act, including the Bonds, have been paid in full.

In order to pay its general fund obligations, including without limitation, principal and interest on the Bonds, the State currently imposes various taxes and fees. See “STATE FINANCIAL INFORMATION – Tax Structure.”

Possible Bond Insurance

If, at the time of pricing the Bonds, market conditions are such that it is financially advantageous to the State to utilize bond insurance, then the State may elect to secure all or a portion of the Bonds with a bond insurance policy to be issued by a credit enhancement provider (the “Bond Insurer”). The Underwriters will obtain and review certain information with respect to the Bond Insurer prior to the time the Underwriters purchase the Bonds or sell the Bonds to investors. If the State elects to provide insurance for the Bonds, then information as to the Bond Insurer will be provided in the final Official Statement relating to the Bonds. No assurance can be given that the State will elect to obtain a bond insurance policy for the Bonds.

State Funding Payments

To provide for the manner of repayment of the Bonds, the Bond Act requires the Governor to include an appropriation in each annual State Budget of moneys in such amount as will be necessary and

sufficient, for the period covered by such budget, to pay the interest, as it becomes payable, on all outstanding GO Bonds and to pay and discharge the principal and premium, if any, of such GO Bonds falling due during such period. The Bond Act also creates a separate fund in the State Treasury called the “General Obligation Bond Retirement and Interest Fund” (the “*GOBR&I Fund*”) to be used for such repayment. The Bond Act requires the General Assembly to annually make appropriations to pay the principal of, interest on and premium, if any, on outstanding Bonds from the GOBR&I Fund.

If for any reason there are insufficient funds in the General Revenue Fund, or with respect to bonds issued for Transportation A-Highway purposes (or bonds issued to refund bonds issued for such purposes) in the Road Fund, to make transfers to the GOBR&I Fund as required by the Bond Act, or if for any reason the General Assembly fails to make appropriations sufficient to pay the principal of, interest on and premium, if any, on the Bonds, when due, the Bond Act constitutes an irrevocable and continuing appropriation of all amounts necessary for that purpose, and the irrevocable and continuing authority for and direction to the Treasurer and the Comptroller of the State (the “*Comptroller*”) to make the necessary transfers, as directed by the Governor, out of and disbursements from the revenues and funds of the State.

Upon delivery of the Bonds, the Bond Act requires the Comptroller to compute and certify to the Treasurer the total amount of principal of and interest on the Bonds that will be payable in order to retire such Bonds and the amount of principal of and interest on such Bonds that will be payable on each payment date during the then current and each succeeding fiscal year.

On or before the last day of each month, the Bond Act requires the Treasurer and Comptroller to transfer from the General Revenue Fund, or with respect to bonds issued for Transportation A-Highway purposes (or bonds issued to refund bonds issued for such purposes) the Road Fund, to the GOBR&I Fund an amount sufficient to pay the aggregate of the principal of and interest on such Bonds payable by their terms on the next payment date divided by the number of full calendar months between the date of the Bonds and the first such payment date, and thereafter, divided by the number of months between each succeeding payment date after the first payment date. This transfer of moneys is not required if moneys in the GOBR&I Fund are more than the amount otherwise to be transferred as hereinabove provided, and if the Governor or his authorized representative notifies the Treasurer and Comptroller of such fact in writing.

The moneys in the GOBR&I Fund are used only for the payment of the principal of and interest on all GO Bonds issued under the Bond Act and for the payment of the principal of and interest on short-term cash flow obligations issued from time to time as described under the heading “INDEBTEDNESS – Short-Term Debt.” However, moneys deposited into the GOBR&I Fund to provide for the payment of short-term debt certificates are excluded from any calculation used in determining the ability of the State to suspend transfers to the GOBR&I Fund for the payment of the Bonds as described in the preceding paragraph.

DEPOSIT OF PROCEEDS AND INVESTMENT OF FUNDS

The proceeds of the sale of GO Bonds are deposited into the following bond funds in the State Treasury according to the use and purpose for which they were sold: the Capital Development Fund; the Transportation Bond, Series A Fund; the Transportation Bond, Series B Fund; the School Construction Fund; the Anti-Pollution Fund; and the Coal Development Fund (collectively, the “*Bond Funds*”).

The Treasurer may, with the Governor’s approval, invest and reinvest any money in the Bond Funds which is not needed for current expenditures due or about to become due from the Bond Funds, as permitted in the Deposit of State Moneys Act of the State, as amended, and in the Public Funds Investment Act of the State, as amended. All earnings from investment of moneys in the Transportation

Bond, Series A Fund will be paid into the Road Fund and all earnings from investment of moneys in all other Bond Funds will be paid into the General Revenue Fund.

The Treasurer may, with the Governor's approval, invest and reinvest any money in the GOBR&I Fund which is not needed for current expenditures due or about to become due from such Fund in securities constituting direct obligations of the United States Government, or obligations the principal of and interest on which are guaranteed by the United States Government, or certificates of deposit of any state or national bank or savings and loan association. For amounts not insured by the Federal Deposit Insurance Corporation or the Federal Savings and Loan Insurance Corporation or their lawful successors, as security the Treasurer is required to accept securities constituting direct obligations of the United States Government, or obligations the principal of and interest on which are guaranteed by the United States Government. Earnings received from such investments will be paid into the GOBR&I Fund.

RATINGS

Moody's Investors Service, Inc. ("*Moody's*") has assigned a rating of ____ to the Bonds, Standard & Poor's Rating Services, a division of The McGraw Hill Companies, Inc. ("*S&P*") has assigned a rating of ____ to the Bonds and Fitch Ratings ("*Fitch*") has assigned a rating of ____ to the Bonds. Each of these ratings reflects the views of the respective rating agency and an explanation of the significance of such rating may be obtained only from the respective rating agency. As part of the State's application for the ratings on the Bonds, certain information and materials, some of which are not contained herein, have been supplied to Moody's, S&P and Fitch. None of the ratings are a "market" rating or a recommendation to buy, sell or hold the Bonds, and the ratings and the Bonds should be evaluated independently.

The ratings are subject to change or withdrawal at any time and any such change or withdrawal may affect the market price or marketability of the Bonds. The State will provide appropriate periodic credit information necessary for maintaining ratings on the Bonds to the rating agencies. Except as may be required by the Undertaking described below under the heading "Continuing Disclosure," the State undertakes no responsibility to bring to the attention of the owners of the Bonds any proposed change in or withdrawal of such ratings or to oppose any such revision or withdrawal.

LEGAL OPINIONS

Legal matters incident to the authorization, issuance, sale and delivery of the Bonds by the State are subject to the unqualified approving opinions of Barnes & Thornburg LLP & Burris, Wright, Slaughter & Tom, LLC, Chicago, Illinois, Co-Bond counsel. The forms of the approving opinions expected to be delivered by Co-Bond Counsel are contained in "*APPENDIX B –FORM OF OPINIONS OF CO-BOND COUNSEL*" hereto. Certain legal matters will be passed upon for the Underwriters by their counsel, Gardner Carton & Douglas LLP, Chicago, Illinois and

TAX MATTERS

General

In the opinion of Burris, Wright, Slaughter & Tom, LLC, Chicago, Illinois, and Barnes & Thornburg LLP, Chicago, Illinois ("*Co-Bond Counsel*"), under existing laws, interest on the Bonds is excludable from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986, as amended and in effect on the date of issuance of the Bonds (the "*Code*"). The opinion of Co-Bond Counsel is based on certain certifications, covenants and representations of the State and is conditioned on continuing compliance therewith. In the opinion of Co-Bond Counsel, under existing

laws, interest on the Bonds is not exempt from income taxes imposed by the State. See Appendix B for the form of opinion of Co-Bond Counsel.

The Code imposes certain requirements which must be met subsequent to the issuance of the Bonds as a condition to the exclusion from gross income of interest on the Bonds for federal income tax purposes. Noncompliance with such requirements may cause interest on the Bonds to be included in gross income for federal income tax purposes retroactively to the date of issue, regardless of the date on which noncompliance occurs. Should the Bonds bear interest that is not excludable from gross income for federal income tax purposes, the market value of the Bonds would be materially and adversely affected. It is not an event of default if interest on the Bonds is not excludable from gross income for federal income tax purposes pursuant to any provision of the Code which is not in effect on the date of issuance of the Bonds.

The interest on the Bonds is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes. However, interest on the Bonds is taken into account in determining adjusted current earnings for the purpose of computing the alternative minimum tax imposed on certain corporations.

The Bonds are not “qualified tax-exempt obligations” for purposes of Section 265(b)(3) of the Code.

Although Co-Bond Counsel will render an opinion that interest on the Bonds is excludable from gross income for federal income tax purposes, the accrual or receipt of interest on the Bonds may otherwise affect an owner’s federal or state tax liability. The nature and extent of these other tax consequences will depend upon the owner’s particular tax status and the owner’s other items of income or deduction. Co-Bond Counsel expresses no opinion regarding any other such tax consequences. Prospective purchasers of the Bonds should consult their own tax advisors with regard to the other tax consequences of owning the Bonds.

The foregoing does not purport to be a comprehensive description of all of the tax consequences of owning the Bonds. Prospective purchasers of the Bonds should consult their own tax advisors with respect to the foregoing and other tax consequences of owning the Bonds.

Original Issue Discount

The initial public offering price of the Bonds maturing on April 1 in the years 20__ through and including 20__ (collectively the “Discount Bonds”), is less than the principal amount payable at maturity. As a result, the Discount Bonds will be considered to be issued with original issue discount. The difference between the initial public offering price of the Discount Bonds, as set forth on the inside cover page of this Official Statement (assuming it is the first price at which a substantial amount of that maturity is sold) (the “Issue Price” for such maturity), and the amount payable at maturity of the Discount Bonds, will be treated as “original issue discount.” The original issue discount on each of the Discount Bonds is treated as accruing daily over the term of such Discount Bond on the basis of the yield to maturity determined on the basis of compounding at the end of each six-month period ending on April 1 and October 1 (with straight line interpolation between compounding dates). An owner who purchases a Discount Bond in the initial public offering at the Issue Price for such maturity will treat the accrued amount of original issue discount as interest which is excludable from the gross income of the owner of that Discount Bond for federal income tax purposes.

Section 1288 of the Code provides, with respect to tax-exempt obligations such as the Discount Bonds, that the amount of original issue discount accruing each period will be added to the owner’s tax basis for the Discount Bonds. Such adjusted tax basis will be used to determine taxable gain or loss upon

disposition of the Discount Bonds (including sale, redemption or payment at maturity). Owners of Discount Bonds who dispose of Discount Bonds prior to maturity should consult their tax advisors concerning the amount of original issue discount accrued over the period held and the amount of taxable gain or loss upon the sale or other disposition of such Discount Bonds prior to maturity.

The original issue discount that accrues in each year to an owner of a Discount Bond may result in certain collateral federal income tax consequences. Owners of any Discount Bonds should be aware that the accrual of original issue discount in each year may result in a tax liability from these collateral tax consequences even though the owners of such Discount Bonds will not receive a corresponding cash payment until a later year.

Owners who purchase Discount Bonds in the initial public offering but at a price different from the Issue Price for such maturity should consult their own tax advisors with respect to the tax consequences of the ownership of the Discount Bonds.

The Code contains certain provisions relating to the accrual of original issue discount in the case of subsequent purchasers of bonds such as the Discount Bonds. Owners who do not purchase Discount Bonds in the initial public offering should consult their own tax advisors with respect to the tax consequences of the ownership of the Discount Bonds.

Owners of Discount Bonds should consult their own tax advisors with respect to the state and local tax consequences of owning the Discount Bonds. It is possible under the applicable provisions governing the determination of state or local income taxes that accrued interest on the Discount Bonds may be deemed to be received in the year of accrual even though there will not be a corresponding cash payment until a later year.

Amortizable Bond Premium

The initial public offering price of the Bonds maturing on April 1 in the years 20__, through and including 20__ (collectively, the “Premium Bonds”), is greater than the principal amount payable at maturity. As a result, the Premium Bonds will be considered to be issued with amortizable bond premium (the “Bond Premium”). An owner who acquires a Premium Bond in the initial public offering will be required to adjust the owner’s basis in the Premium Bond downward as a result of the amortization of the Bond Premium, pursuant to Section 1016(a)(5) of the Code. Such adjusted tax basis will be used to determine taxable gain or loss upon the disposition of the Premium Bonds (including sale, redemption or payment at maturity). The amount of amortizable Bond Premium will be computed on the basis of the taxpayer’s yield to maturity, with compounding at the end of each accrual period. Rules for determining (i) the amount of amortizable Bond Premium and (ii) the amount amortizable in a particular year are set forth in Section 171(b) of the Code. No income tax deduction for the amount of amortizable Bond Premium will be allowed pursuant to Section 171(a)(2) of the Code, but amortization of Bond Premium may be taken into account as a reduction in the amount of tax-exempt income for purposes of determining other tax consequences of owning the Premium Bonds. Owners of the Premium Bonds should consult their tax advisors with respect to the precise determination for federal income tax purposes of the treatment of Bond Premium upon the sale or other disposition of such Premium Bonds and with respect to the state and local tax consequences of owning and disposing of the Premium Bonds.

Special rules governing the treatment of Bond Premium, which are applicable to dealers in tax-exempt securities, are found in Section 75 of the Code. Dealers in tax-exempt securities are urged to consult their own tax advisors concerning the treatment of Bond Premium Certificate of the Director of the Governor’s Office of Management and Budget.

CERTIFICATE OF THE DIRECTOR OF THE GOVERNOR'S OFFICE OF MANAGEMENT AND BUDGET

The Director will provide to the Underwriters at the time of delivery of the Bonds a certificate confirming that, to the best of his knowledge, the Official Statement was, as of its date, and is, at the time of such delivery, true and correct in all material respects and did not and does not contain an untrue statement of a material fact or omit to state a material fact necessary in order to make the statements made therein, in light of the circumstances under which they were made, not misleading.

CONTINUING DISCLOSURE

The State will enter into a Continuing Disclosure Undertaking (the "*Undertaking*") for the benefit of the beneficial owners of the Bonds to send certain information annually and to provide notice of certain events to certain information repositories pursuant to the requirements of Section (b)(5) of Rule 15c2-12 (the "*Rule*") adopted by the Securities and Exchange Commission (the "*SEC*") under the Securities Exchange Act of 1934, as amended (the "*1934 Act*"). See "*APPENDIX D – CONTINUING DISCLOSURE UNDERTAKING*" for a description of the information to be provided annually, the events which will be noticed on an occurrence basis and a summary of other terms of the Undertaking, including termination, amendment and remedies.

The State is in compliance with each and every undertaking previously entered into by it pursuant to the Rule. A failure by the State to comply with the Undertaking will not constitute a default under the Bond Sale Order, adopted by the Governor and the Director authorizing the issuance of the Bonds (the "*Bond Sale Order*"), and beneficial owners of the Bonds are limited to the remedies described in the Undertaking. See "*APPENDIX D – CONTINUING DISCLOSURE UNDERTAKING - Consequences of Failure of the State to Provide Information.*" A failure by the State to comply with the Undertaking must be reported in accordance with the Undertaking and must be considered by any broker, dealer or municipal securities dealer before recommending the purchase or sale of the Bonds in the secondary market. Consequently, such a failure may adversely affect the transferability and liquidity of the Bonds and their market price.

LITIGATION

There is no litigation pending, or to the knowledge of the State threatened, in any way questioning the title of the officials of the State or any of the proceedings of the State incident to the authorization and issuance of the Bonds, or in any way concerning the validity or enforceability of the Bonds, or the manner of payment thereof or the appropriation for the payment thereof.

The following describes certain pending lawsuits in Illinois.

In October 1997, the Illinois Supreme Court ruled that the insurance privilege tax, as it existed in Illinois law between 1993 and 1997, was unconstitutional. The cases challenging this tax were consolidated and remanded to the Circuit Courts of Cook County and Sangamon County for a determination of damages. In October 2002, the majority of the pending cases, both in terms of number of cases and dollar value, were dismissed by the Cook County and Sangamon County Courts pursuant to a settlement agreement between the parties. The settlement agreement provides for the release of \$57.9 million from the Protest Fund, which has been transferred to the State's general funds. A total of \$20.2 million was paid out of the Protest Fund in settlement to certain plaintiffs. See "*STATE FINANCIAL INFORMATION-Money Paid to the State Under Protest.*" There remains approximately \$5.0 million in the Protest Fund from insurance privilege taxes. While the State cannot predict the exact amount of further settlements or damages that may be awarded, the State expects that such settlements or awards would not materially adversely affect the security for the Bonds or the State's ability to pay debt service on the Bonds.

In November 2004, the Circuit Court of Cook County ruled that the imposition of a surcharge on workers' compensation insurance policies coupled with a mechanism to transfer a portion of the proceeds from the surcharge to the State's general funds as enacted by Public Act 93-32 was unconstitutional. As a result, the Cook County Court escrowed \$11.5 million of proceeds pending final disposition of the case. The State has filed a direct appeal of the Cook County Court's ruling to the Illinois Supreme Court. In a separate action brought in the Circuit Court of Sangamon County in December 2004, a group of trade associations representing certain depository institutions challenged the constitutionality of similar fee imposition and transfer mechanisms applicable to their industries. On March 11, 2005, the Sangamon County Court issued a preliminary injunction barring further transfers from the funds before it as this case continues to be litigated. While the State cannot predict the outcome of either the workers' compensation appeal or the depository institutions case, the State is pursuing both vigorously, and expects that even adverse decisions would not materially adversely affect the security for the Bonds or the State's ability to pay debt service on the Bonds.

On March 9, 2005, the Treasurer's Office indicated by letter that it was suspending certain fund transfers to the State's general funds arising from the transfer mechanisms described in the immediately preceding paragraph until a judicial determination of the legality of such transfers. To date, no further litigation has been commenced regarding this matter, and the Illinois Comptroller continues to process the transfers within its office. (See also "FISCAL YEAR 2005 BUDGET").

The Bonds, including outstanding issuances, are general obligations of the State and are secured by a continuing appropriation from any funds lawfully available in the State Treasury.

UNDERWRITING

The group of underwriters shown on the cover page of this Official Statement (the "*Underwriters*"), on behalf of which Citigroup Global Markets Inc. is acting as Senior Managing Underwriter, has agreed, subject to certain conditions, to purchase all, but not less than all, of the Bonds at a price of \$_____ (equal to the principal amount of \$_____ plus \$_____ of original issue premium and less \$_____ of Underwriters' discount). The State has been advised by the Underwriters that the Bonds may be offered and sold to certain dealers and others at prices lower than the initial public offering prices and the public offering prices may be changed from time to time by the Underwriters. Any obligations of the Underwriters are the sole obligations of the Underwriters and do not create any obligations on the part of any affiliate of the Underwriters, including any affiliated banks.

STATE OF ILLINOIS

ORGANIZATION

The State is formally organized according to executive, legislative and judicial functions. The Governor is the chief executive of the State and is generally responsible for the administration of the government exclusive of the offices of other constitutionally-elected officials. The other elected officials of the executive branch include the Lieutenant Governor, the Attorney General, the Secretary of State, the Comptroller and the Treasurer. The Illinois Constitution provides that all elected officials of the Executive Branch of the State Government hold office for four-year terms. Pursuant to the Illinois Constitution, these officials were elected at a general election in November 2002 and took office January 13, 2003.

The legislative power of the State is vested in the General Assembly, which is composed of the Senate and the House of Representatives. Both the Senate and the House meet in annual sessions to enact, amend or repeal laws and to adopt appropriation bills. The judicial branch is composed of the Supreme Court, the Appellate Courts and the Circuit Courts.

CONSTITUTIONAL PROVISIONS RELATING TO REVENUES AND EXPENDITURES

Article VIII, Section 2 of the Illinois Constitution requires the Governor to prepare and submit to the General Assembly, at a time prescribed by law, a State budget for the ensuing fiscal year. Proposed expenditures may not exceed funds estimated to be available for the fiscal year as shown in the budget. Article VIII also requires the General Assembly to review the proposed budget and make appropriations for all expenditures of public funds by the State, which appropriations for a fiscal year may not exceed funds estimated by the General Assembly to be available during that fiscal year.

The Illinois Constitution provides that the Governor may reduce or veto any item of appropriations in a bill passed and presented to him by the legislature. Portions of a bill not reduced or vetoed become law. An item vetoed is returned to the house in which it originated and may become law upon approval of three-fifths of the members of each house. An item reduced in amount may be restored to the original amount upon approval of a majority of the members elected to each house.

GOVERNOR'S OFFICE OF MANAGEMENT AND BUDGET

The GOMB, previously known as the Bureau of the Budget, was created in 1969 by an act of the General Assembly. The GOMB is headed by the Director, who is appointed by the Governor. In addition to assisting the Governor in developing the budget, the GOMB provides financial and other information regarding the State to securities investors, Nationally Recognized Municipal Securities Information Repositories (each, a "NRMSIR") and others as required by federal securities rules (see "THE OFFERING – Continuing Disclosure" and "APPENDIX D – CONTINUING DISCLOSURE UNDERTAKING").

STATE FINANCIAL INFORMATION

FINANCIAL STATEMENTS

The tables that follow present pertinent financial information about the State. Data are for the State's fiscal years which run from July 1 through June 30. Tables 1 through 4 of this section, unless otherwise noted, are based on information contained in the detailed Annual Report or records of the Comptroller. Tables 5 and 6 are based on records of the GOMB. For purposes of Tables 1 through 4 of this section, expenditures are deemed to be recognized when payment warrants are issued.

TABLE 1
REVENUES AND EXPENDITURES¹, GENERAL FUNDS²
FISCAL YEARS 2000-2004
(\$ IN THOUSANDS)

| | FY 00 | FY 01 | FY 02 | FY 03 | FY 04 |
|--|--------------------|--------------------|-------------------|-------------------|-------------------|
| Available Balance, Beginning | \$1,350,636 | \$1,516,653 | \$1,125,673 | \$256,219 | \$316,654 |
| Receipts | | | | | |
| State Revenues | | | | | |
| Income Tax | 8,923,027 | 9,031,831 | 8,274,251 | 8,079,435 | 8,208,215 |
| Sales Tax | 6,026,860 | 5,957,929 | 6,050,553 | 6,059,374 | 6,330,857 |
| Public Utility Tax | 1,115,855 | 1,146,458 | 1,103,784 | 1,005,985 | 1,079,334 |
| Cigarette Tax | 399,600 | 399,600 | 399,600 | 399,600 | 399,600 |
| Inheritance Tax | 348,009 | 361,039 | 329,168 | 236,950 | 221,723 |
| Liquor Gallonage Tax | 127,872 | 124,319 | 122,000 | 122,767 | 126,778 |
| Insurance Tax & Fees | 209,130 | 245,576 | 272,361 | 313,219 | 361,801 |
| Corporate Franchise Tax | 138,581 | 146,024 | 159,419 | 142,365 | 163,268 |
| Investment Income | 233,017 | 274,062 | 135,419 | 65,547 | 55,322 |
| Intergovernmental Transfer | 245,116 | 245,116 | 245,116 | 354,904 | 428,336 |
| Other | 231,754 | 441,054 | 550,396 | 382,891 | 516,182 |
| Total, State Revenues | 17,998,821 | 18,373,008 | 17,642,067 | 17,163,037 | 17,891,416 |
| Federal Revenues | | | | | |
| Reimbursement for Welfare & Social Service Expenditures ³ | 3,891,359 | 4,319,764 | 4,258,146 | 3,939,973 | 5,189,402 |
| Transfers In | | | | | |
| Transfers from Other State Funds ^{4,5,6} | 1,359,471 | 1,413,171 | 1,478,751 | 2,127,377 | 3,598,338 |
| Total Revenues & Transfers In | 23,249,651 | 24,105,943 | 23,378,964 | 23,230,387 | 26,679,156 |
| Short Term Borrowing ⁷ | 0 | 0 | 0 | 1,675,000 | 0 |
| Total Cash Receipts | 23,249,651 | 24,105,943 | 23,378,964 | 24,905,387 | 26,679,156 |
| Cash Disbursements | | | | | |
| Warrants Issued ⁸ | 21,054,470 | 22,280,485 | 22,088,781 | 22,103,498 | 23,303,822 |
| Transfers Out | | | | | |
| for Short Term Borrowing ⁷ | 0 | 0 | 0 | 710,464 | 1,416,000 |
| to Debt Service Funds ⁹ | 450,866 | 467,987 | 556,576 | 623,624 | 584,225 |
| to Other State Funds ⁴ | 1,578,298 | 1,748,451 | 1,603,062 | 1,407,366 | 1,508,775 |
| Total Cash Disbursements | 23,083,634 | 24,496,923 | 24,248,419 | 24,844,952 | 26,812,822 |
| Available Balance, Ending | \$1,516,653 | \$1,125,673 | \$256,218 | \$316,654 | \$182,988 |

¹ Based upon information from the Office of the Comptroller.

² General Funds include the General Revenue Fund, Common School Fund, General Revenue-Common School Special Account Fund and Education Assistance Fund.

³ Federal Revenues exclude \$86 million earned in Fiscal Year 2003 that was not received until July 2003 due to a processing error, which are included in Fiscal Year 2004.

⁴ Excludes transfers to and from the Budget Stabilization Fund.

⁵ Fiscal Year 2004 include \$1,498 million of Pension Obligation Bond proceeds.

⁶ Fiscal Year 2003 Transfers In includes a \$144 million transfer on July 1, 2003 that was budgeted for Fiscal Year 2003.

⁷ The short-term certificates issued on May 22, 2003 were fully retired by May 15, 2004. See "INDEBTEDNESS – Short-Term Debt."

⁸ Warrants Issued were adjusted to reflect the timing difference described in footnote 6.

⁹ Reflects debt service on all GO Bonds.

Note: columns may not add due to rounding.

TABLE 1-A
CASH EXPENDITURES BY CATEGORY ¹
(\$ IN THOUSANDS)

| | <u>FY 00</u> | <u>FY 01</u> | <u>FY 02</u> | <u>FY 03</u> | <u>FY 04</u> |
|--|---------------------|---------------------|---------------------|---------------------|---------------------|
| Operations | \$6,286,524 | \$6,631,262 | \$6,938,549 | \$6,560,813 | \$6,357,318 |
| Awards and Grants | 14,659,071 | 15,592,205 | 15,866,647 | 15,467,802 | 16,236,067 |
| Permanent Improvements and Road and Waterway Construction | 31,067 | 20,432 | 20,867 | 11,967 | 8,631 |
| Refunds | 57,209 | 41,549 | 38,032 | 27,802 | 23,383 |
| Vouchers Payable ² | 10,413 | 656 | (770,333) | 50,430 | 726,528 |
| Prior Year Adjustments | 10,187 | (5,620) | (4,981) | (15,316) | (48,105) |
| Total Warrants Issued | \$21,054,471 | \$22,280,484 | \$22,088,781 | \$22,103,498 | \$23,303,822 |

¹ Based upon information from the Office of the Comptroller.

² Vouchers Payable were adjusted to reflect the \$144 million timing difference as noted in footnote 6 of Table 1.
Note: columns may not add due to rounding.

TABLE 2
REVENUES AND EXPENDITURES¹, ROAD FUNDS
FISCAL YEARS 2000-2004
(\$ IN THOUSANDS)

| | <u>FY 00</u> | <u>FY 01</u> | <u>FY 02</u> | <u>FY 03</u> | <u>FY 04</u> |
|--|-------------------------|-------------------------|-------------------------|-------------------------|-------------------------|
| AVAILABLE BALANCE, BEGINNING | \$471,028 | \$589,999 | \$843,454 | \$838,683 | \$336,742 |
| REVENUES | | | | | |
| State Sources | | | | | |
| Motor Vehicles & Operators License Fees | 530,668 | 620,257 | 613,077 | 566,983 | 653,208 |
| Certificates of Title | 37,894 | 142,819 | 147,887 | 145,154 | 148,088 |
| Property Sales (City and County) | 43,890 | 48,362 | 63,391 | 61,846 | 64,304 |
| Miscellaneous | 56,965 | 73,215 | 55,897 | 40,785 | 117,787 |
| Total, State Revenues | 669,417 | 884,653 | 880,252 | 814,768 | 983,387 |
| Federal Revenues | 853,606 | 905,790 | 834,455 | 718,164 | 887,438 |
| Transfers In | | | | | |
| Transfers from Motor Fuel Tax Fund | 397,902 | 319,623 | 318,137 | 363,943 | 331,646 |
| Transfer from Other Funds | ---- | ---- | ---- | ---- | ---- |
| Total, Transfers In | 397,902 | 319,623 | 318,137 | 363,943 | 331,646 |
| TOTAL REVENUES & TRANSFERS IN | <u>1,920,925</u> | <u>2,110,066</u> | <u>2,032,844</u> | <u>1,896,875</u> | <u>2,202,471</u> |
| CASH EXPENDITURES | | | | | |
| Warrants Issued | 1,618,391 | 1,664,718 | 1,826,684 | 2,138,447 | 2,027,739 |
| Transfers Out: | | | | | |
| To Debt Service Funds ² | 183,389 | 191,717 | 210,780 | 225,139 | 227,366 |
| To other state funds | 174 | 176 | 151 | 35,230 | 132,917 |
| Total, Transfers Out | 183,563 | 191,893 | 210,931 | 260,369 | 360,283 |
| TOTAL CASH EXPENDITURES | <u>1,801,954</u> | <u>1,856,611</u> | <u>2,037,615</u> | <u>2,398,816</u> | <u>2,388,022</u> |
| AVAILABLE BALANCE, ENDING | <u>\$589,999</u> | <u>\$843,454</u> | <u>\$838,683</u> | <u>\$336,742</u> | <u>\$151,191</u> |

¹ Based upon information from the Office of the Comptroller.

² This item is for the debt service on General Obligation Transportation Bonds, Series A, sold for highway purposes.
Note: columns may not add due to rounding.

TABLE 3
GENERAL FUNDS APPROPRIATIONS^{1,2}
FISCAL YEAR 2004 VS. FISCAL YEAR 2005
(\$ IN MILLIONS)

| CATEGORY | CURRENT FY2004 | BUDGET FY2005 | \$ CHANGE | % CHANGE |
|---|------------------------|------------------------|---------------------|---------------------|
| Elementary & Secondary Education | \$5,509 | \$5,808 | \$299 | 5.4% |
| Higher Education | 2,120 | 2,106 | (14) | -0.7% |
| Public Aid ¹ | 5,704 | 6,042 | 338 | 5.9% |
| Revenue | 172 | 133 | (39) | -22.7% |
| Human Services ¹ | 3,702 | 3,769 | 67 | 1.8% |
| Corrections | 1,270 | 1,192 | (78) | -6.1% |
| Children & Family Services | 819 | 781 | (38) | -4.6% |
| Central Management Services | 1,052 | 1,034 | (18) | -1.7% |
| State Police | 198 | 172 | (26) | -13.1% |
| Other Agencies ² | 3,007 | 2,650 | (357) | -11.9% |
| Governor's Savings Initiatives | (71) | (86) | (15) | 21.1% |
| Governor's Severance Plan | 0 | (56) | (56) | 0 |
| Budgeted Appropriations | <u>23,482</u> | <u>23,545</u> | <u>63</u> | <u>0.27%</u> |
| Unspent Appropriations (Salvage) ³ | (791) | (539) | | |
| Net Appropriations (Spending) | <u>\$22,691</u> | <u>\$23,004</u> | <u>\$314</u> | <u>1.38%</u> |

¹ Includes over \$250 million in increased Federal funds, occurring primarily in Public Aid and Human Services.

² Fiscal Year 2004 includes \$12 million General Revenue Fund payment of Judicial Cost of Living Increases related to a Supreme Court decision where no appropriation existed.

³ Additional salvage in Fiscal Year 2004 related to unspent appropriations budgeted or reimbursements to the General Revenue Fund for contributions paid through use of GO Pension Funding Bond proceeds on a monthly basis during the year. Per P.A. 93-0665, the balance of such proceeds still on hand in March 2004 was immediately transferred to the pension systems, rather than as a monthly reimbursement to the General Revenue Fund. The net difference resulted in an additional \$11 million in Fiscal Year 2004 salvage (*i.e.*, unspent appropriations).

Note: columns may not add due to rounding.

TABLE 4
CASH RECEIPTS FISCAL YEAR 2003 ACTUAL VS.
FISCAL YEAR 2004 BUDGET AND ACTUAL
(\$ IN MILLIONS)

| | FISCAL YEAR 2004 | | | CHANGE-FY 04 Actual versus FY 03 Actual | |
|---|------------------------|------------------------|------------------------|--|--------------------|
| | FY 2003 Actual | Revised Budget | Actual | Amount | Percent (%) |
| AVAILABLE CASH BALANCE – JULY 1 | \$ 256 | \$ 317 | \$ 317 | \$ 61 | 23.8% |
| Cash Receipts: | | | | | |
| <i>State Sources, Cash Receipts:</i> | | | | | |
| Gross Individual Income Tax | 7,979 | 8,265 | 8,235 | 256 | 3.2% |
| Gross Corporate Income Tax | 1,011 | 1,282 | 1,377 | 366 | 36.2% |
| Less Deposits to Income Tax Refund Fund | (911) | (1,377) | (1,404) | (493) | 54.1% |
| Net Income Taxes | 8,079 | 8,170 | 8,208 | 129 | 1.6% |
| Sales Taxes | 6,059 | 6,359 | 6,331 | 272 | 4.5% |
| <i>Other Sources:</i> | | | | | |
| Public Utility Taxes | 1,006 | 1,073 | 1,079 | 73 | 7.3% |
| Cigarette Taxes | 400 | 450 | 400 | -- | 0.0% |
| Inheritance Tax (gross) | 237 | 215 | 222 | (15) | -6.3% |
| Liquor Gallonage Taxes | 123 | 125 | 127 | 4 | 3.3% |
| Insurance Tax and Fees | 313 | 317 | 362 | 49 | 15.7% |
| Corporation Franchise Tax & Fees | 142 | 175 | 163 | 21 | 14.8% |
| Investment Income | 66 | 100 | 55 | (11) | -16.7% |
| Cook County IGT | 355 | 440 | 428 | 73 | 20.6% |
| Other | 383 | 1,312 | 428 | 45 | 11.7% |
| Total: Other State Sources | 3,025 | 4,207 | 3,264 | 239 | 7.9% |
| Total: State Revenues | 17,163 | 18,736 | 17,803 | 640 | 3.7% |
| Transfers In: | | | | | |
| Lottery Fund | 540 | 560 | 570 | 30 | 5.6% |
| State Gaming Fund | 554 | 767 | 661 | 107 | 19.3% |
| Pension Contribution Fund | 300 | 1,600 | 1,489 | 1,189 | 396.3% |
| Other Funds ¹ | 589 | 984 | 1,111 | 522 | 88.6% |
| Total: State Transfers In | 1,983 | 3,911 | 3,831 | 1,848 | 93.2% |
| Total: State Sources | 19,146 | 22,647 | 21,634 | 2,488 | 13.0% |
| <i>Federal Sources</i> | | | | | |
| Cash Receipts ² | 3,904 | 4,128 | 5,125 | 1,221 | 31.3% |
| Transfers In | 36 | 119 | 64 | 28 | 77.8% |
| Total: Federal Sources | 3,940 | 4,247 | 5,189 | 1,249 | 31.7% |
| TOTAL: REVENUES AND TRANSFERS IN | 23,086 | 26,894 | 26,823 | 3,737 | 16.2% |
| Short-Term Borrowing | 1,675 | -- | -- | (1,675) | 0.0% |
| TOTAL: CASH RECEIPTS | <u>\$24,761</u> | <u>\$26,894</u> | <u>\$26,823</u> | <u>\$2,062</u> | <u>8.3%</u> |

Source: Office of the Comptroller and GOMB.

¹ Fiscal Year 2003 Transfers In includes a \$144 million transfer on July 1, 2003 that was budgeted for Fiscal Year 2003. The same \$144 million is thus included in Fiscal Year 2004 Transfers In. The Fiscal Year 2004 Transfers In is also restated to include the \$89 million of fee transfers from other State funds which was previously included in Other State Sources.

² Fiscal Year 2003 Federal Sources do not include \$86 million received in July 2003 due to a processing delay.

Note: columns may not add due to rounding.

FISCAL YEAR 2005 BUDGET

The fiscal year 2005 Operating Budget was adopted by the General Assembly on July 24, 2004 and signed by the Governor on July 30th. The fiscal year 2005 Capital Budget (Senate Bill 3340) consisted of \$3,126 million of capital re-appropriations and \$34 million of new capital appropriations.

As illustrated in Table 5, fiscal year 2005 appropriations increased by \$290 million over the final 2004 budget, including proposed supplemental appropriations, representing a 1.2% increase. The 2005 operating budget reflects a general 4% cut across State agencies, although aid to K-12 education increased by \$389 million (or a net of \$364 million after appropriation transfers) as well as approximately \$400 million for increased spending on Medicaid, aging and other health and social services. As part of the agency reductions, state employee headcount is expected to be below 59,000. Actual headcount under the Governor's control declined during the last three fiscal years: 69,003 (FY2002), 59,265 (FY2003) and 59,460 (FY2004); estimated headcount as of January 31, 2005 was approximately 58,000. The maximum authorized head-count per the fiscal year 2005 enacted budget is 59,748, and is 58,538 per the fiscal year 2006 introduced budget.

Total fiscal year 2005 receipts are expected to decrease by about \$1,201 million, primarily attributable to the one-time transfer of proceeds of the GO Pension Funding Bonds in fiscal year 2004, as well as one-time Federal reimbursements including \$422 million from the Jobs and Growth Tax Relief Reconciliation Act of 2003. There is no increase in income or sales tax rates in fiscal year 2005.

State source revenues are expected to increase to \$18,870 million, a \$1,067 million or 6.0% increase over fiscal year 2004 actual collections. State transfers in are expected to decrease by \$109 million, representing a 4.7% decrease over fiscal year 2004 actual transfers. Federal revenues are expected to decline by \$670 million, or a 12.9% decrease from 2004, attributable to the one-time nature of \$422 million received under the Jobs and Growth Tax Relief Reconciliation Act of 2003, as well as the higher Medicaid reimbursement rate that applied to fiscal year 2004 only. However, there are also recurring increases in Federal Revenues due to successful eligibility claims by the Department of Public Aid and the Department of Human Services, which were not implemented in prior years.

As described in "THE OFFERING - Litigation" above, on March 9, 2005, the Treasurer's Office indicated by letter that it was suspending certain fund transfers to the State's general funds until a judicial determination of the legality of such transfers. The Illinois Comptroller continues to process such transfers within its office, and the State is vigorously pursuing a resolution of this matter.

FISCAL YEAR 2006 BUDGET

The Governor proposed his fiscal year 2006 budget on February 16, 2005. The proposed budget will be considered by the General Assembly in its Spring session. The Governor's proposed fiscal year 2006 budget encompasses both an operating budget and a capital budget, which are presented separately.

Proposed fiscal year 2006 total spending (appropriations plus transfers out) is \$26,666 million, an increase of \$820 million or 3.2% over fiscal year 2005 projections of total spending, which includes \$859 million for repayment of the June 2004 short term borrowing. Fiscal year 2006 operating appropriations are \$24,571 million, an increase of \$798 million, or 3.4% over the projected fiscal year 2005 appropriations.

The fiscal year 2006 operating budget controls future spending by proposing major structural reforms of the State's major fixed and semi-fixed costs: pension liability, Medicaid liability and group health insurance liability. In particular, the fiscal year 2006 operating budget presents a set of proposed

significant pension benefits changes that would reduce the states required contributions each year over the next 40 years. In addition, all new major spending items are financed with new recurring revenues that fund their costs, including the proposed capital program, which is designed to reflect an extensive debt affordability analysis, and financed with a new earmarked revenue source to provide for future debt service on proposed new capital spending.

Total receipts (revenues plus transfers in) are estimated to increase by \$1,044 million over revised fiscal year 2005 estimates, an increase of 4.1%. State receipts (revenues and transfers in) are expected to increase to \$21,832 million, a \$729 million increase, or 3.5% increase over fiscal year 2005 revised estimates. Federal revenues are expected to increase by \$315 million, or 7.0% over fiscal year 2005 revised estimates, which reflect a net increase in Medicaid program spending, after various proposed Medicaid reforms totaling approximately \$360 million.

Fiscal year 2006 base revenue growth is estimated at 4.4% for net personal income tax, 8.2% for net corporate income tax, and 3.8% for sales tax. The fiscal year 2006 revenue budget reflects an increased reliance on recurring revenues. Revenue enhancements total \$255 million, and are recurring revenues proposed largely from increased tax enforcement and compliance initiatives that broaden the tax base for sales and income taxes. No increase in income or sales tax rates is proposed in fiscal year 2006.

FISCAL YEAR 2006 CAPITAL BUDGET

The Governor's proposed fiscal year 2006 Capital Budget contains total appropriations of \$9,434 million, an increase of 3.2% over the fiscal year 2005 Capital Budget. The capital budgets for the last three years have been considerably below capital budgets of the 2000-2004 period, which peaked in 2003 at \$12,439 million.

Total bond-financed capital in the fiscal year 2006 budget is \$3,596 million. Capital funded out of current revenues, primarily user fees such as the Motor Fuel Tax, is \$5,286 million, and federally funded capital is \$552 million. However, in fiscal year 2005, only minimal new bonded capital was appropriated (\$34 million). The total bonded capital in the fiscal year 2006 budget, including new and re-appropriations of projects first appropriated in a prior year, is less than total bonded capital in fiscal year 2005 by \$87 million or 2.4%.

New bonded appropriations total \$1,231 million. This includes \$1,067 million of General Obligation Bond appropriations (less \$350 million of reimbursed road fund appropriations for a net \$717 million of General Funds and School Infrastructure Fund appropriations). The General Obligation Bond appropriations consist of the following sub-categories: \$550 million School Construction, \$350 million Transportation Series A (debt service of which is reimbursed by the Road Fund), \$149 million Capital Development Fund, and \$19 million Anti-Pollution. In addition to the General Obligation Bond appropriations, the budget contains \$164 million of new appropriations from the Build Illinois Bond Fund.

The new fiscal year 2006 capital program has been designed within limitations identified by rigorous debt affordability analysis. This analysis considers the long-term effect of the capital program on the operating budget by assessing the impact of future debt service requirements on future operating budgets. New revenue sources, particularly an increase in the Cigarette Tax, have been identified to support the debt service on General Obligation bonds issued to fund the proposed new appropriations. However, these bonds will continue to bear the full faith and credit of the State as well as regular transfers out of the General Revenue Fund and Road Fund to the General Obligation Bond Retirement and Interest Fund. Build Illinois Bonds are already supported by a senior lien on the State's share of the Sales Tax. The Bonds are being issued for continued spending of re-appropriations for capital programs of prior years and do not relate to the proposed fiscal year 2006 capital program.

This budget minimizes the impact of the capital budget on the operating budget by focusing on repairs of existing state facilities rather than new or expanded facilities. It does so by addressing costly structural deterioration and reducing maintenance costs of existing facilities while not incurring additional operating and maintenance expenses associated with new facilities. Of the few new facilities proposed, many will result in operating efficiencies – for instance the new Galesburg Armory, funded with \$1.8 million of State funds and the remainder with federal funds, will replace and consolidate two aging armories which are costly and inefficient to operate and maintain. In addition, more than \$130 million of proposed new appropriations are dedicated to capital maintenance for elementary, secondary and higher education facilities.

BUDGET STABILIZATION FUND

Legislation enacted in 2000 required the State to transfer any unencumbered balance in the Tobacco Settlement Recovery Fund as of June 30, 2001 to the newly created Budget Stabilization Fund. The State transferred \$225 million to the Budget Stabilization Fund in July 2001. Public Act 92-11, effective June 11, 2001, authorized the Comptroller to direct the transfer of money from the Budget Stabilization Fund to the General Revenue Fund to meet short-term cash flow needs, with the requirement that all money so transferred must be repaid within the same fiscal year. In July 2003, the Comptroller directed the transfer of approximately \$226 million on deposit in the Budget Stabilization Fund to the General Revenue Fund to meet cash flow needs. These funds were repaid to the Budget Stabilization Fund prior to June 30, 2004. The fiscal year 2004 budget included an additional \$50 million contribution to the Budget Stabilization Fund, bringing the end of year balance to \$276 million. The fiscal year 2005 operating budget proposes the Budget Stabilization Fund be maintained at that same level with year-end accounts payable of \$819 million, which is less than the historical approximate amount of \$850 million. The proposed fiscal year 2006 budget anticipates maintaining the Budget Stabilization Fund and June 30th accounts payable at these same amounts.

BASIS OF BUDGETING

Public Act 90-79 requires that the State budget be prepared on the basis of revenue and expenditure measurements that follow generally accepted accounting principles (GAAP) for government. Consistent with that Act, the State has historically reflected expenditure accruals in its annual budget through recognition of lapse period spending. The Act further requires that revenues due the State in one fiscal year, but actually received in the next fiscal year, shall be accounted for in the year they are due (the modified accrual basis of revenue budgeting). However, the State's historic revenue recognition practice for budgeting purposes is to utilize the cash basis representing cash collected during the fiscal year. The effect of utilizing the modified accrual basis of revenue recognition would be an increase over cash basis revenues of approximately \$39 million for fiscal year 2004, \$37 million for fiscal year 2005, and \$22 million for fiscal year 2006, primarily due to income taxes and sales taxes. The cumulative effect prior to fiscal year 2004 would be based upon the actual receivables due the State as of June 30, 2003. That amount would be represented as a Prior Period Adjustment in accordance with GAAP, which would result in an increase in Budget Basis Fund Balance.

TABLE 5
GENERAL FUNDS – CASHFLOW OPERATING SUMMARY
(\$ IN MILLIONS)

| | Fiscal Year 2004 Actual | Fiscal Year 2005 Cashflow Forecast | Fiscal Year 2006 Budget Plan |
|---|-------------------------|------------------------------------|------------------------------|
| OPERATING RECEIPTS: REVENUES PLUS TRANSFERS IN | | | |
| REVENUES | | | |
| State Sources | \$ 17,803 | \$ 18,870 | \$ 19,337 |
| New Revenues | | | \$ 255 |
| Federal Sources ¹ | \$ 5,189 | \$ 4,519 | \$ 4,834 |
| TOTAL REVENUES | \$ 22,992 | \$ 23,389 | \$ 24,426 |
| TRANSFERS IN | | | |
| Statutory Transfers In ² | \$ 2,342 | \$ 2,233 | \$ 2,240 |
| Pension Obligation Reimbursement Transfers | \$ 1,489 | \$ - | \$ - |
| TOTAL TRANSFERS | \$ 3,831 | \$ 2,233 | \$ 2,240 |
| TOTAL OPERATING RECEIPTS | \$ 26,823 | \$ 25,622 | \$ 26,666 |
| OPERATING DISBURSEMENTS: EXPENDITURES AND TRANSFERS OUT | | | |
| CURRENT YEAR EXPENDITURES | | | |
| APPROPRIATIONS (Total Budget) ³ | \$ 23,483 | \$ 23,773 | \$ 24,571 |
| Less: Governor's Cost Savings Initiatives (Unspent Appropriations & Transfers) | | \$ (86) | \$ (45) |
| Less: Actual Unspent Appropriations (Unspent Budget plus Uncashed Checks) | \$ (833) | \$ - | \$ - |
| Less: Estimated Unspent Appropriations (Unspent Budget plus Uncashed Checks) ³ | \$ - | \$ (1,202) | \$ (490) |
| Equals: CURRENT YEAR EXPENDITURES (Net Appropriations Spent) ² | \$ 22,630 | \$ 22,485 | \$ 24,036 |
| TRANSFERS OUT | | | |
| Legislatively Required Transfers (Diversions to Other Funds) | \$ 2,043 | \$ 2,138 | \$ 2,202 |
| Pay Pension Obligation Bond Debt Service | | \$ 364 | \$ 427 |
| Additional Transfer to Rainy Day Fund (Budget Stabilization Fund) | \$ 50 | \$ - | \$ - |
| TOTAL TRANSFERS OUT | \$ 2,093 | \$ 2,503 | \$ 2,630 |
| TOTAL OPERATING EXPENDITURES AND TRANSFERS OUT | \$ 24,723 | \$ 24,987 | \$ 26,666 |
| BUDGET BASIS FINANCIAL RESULTS AND BALANCE | | | |
| BUDGET BASIS OPERATING SURPLUS (DEFICIT) [Receipts less Disbursements] | \$ 2,100 | \$ 634 | \$ (0) |
| OTHER FINANCIAL SOURCES (USES) | | | |
| Short-Term Borrowing Proceeds | \$ - | \$ - | \$ - |
| Repay Short-Term Borrowing (includes interest) | \$ (1,416) | \$ (859) | \$ - |
| TOTAL OTHER FINANCIAL SOURCES (USES) | \$ (1,416) | \$ (859) | \$ - |
| BUDGET BASIS SURPLUS (DEFICIT) FOR FISCAL YEAR (Current Estimate) ³ | \$ 684 | \$ (224) | \$ (0) |
| CASH BASIS FINANCIAL RESULTS | | | |
| BUDGET BASIS SURPLUS (DEFICIT) FOR FISCAL YEAR (Current Estimate) ³ | \$ 684 | \$ (224) | \$ (0) |
| Reduce Outstanding Accounts Payable (Change in Lapse Period Amounts) | | | |
| Accounts Payable at End of Prior Fiscal Year | \$ 1,411 | \$ 592 | \$ (816) |
| Less: Accounts Payable at End of Current Fiscal Year | \$ (592) | \$ (816) | \$ 816 |
| Equals: Increase/(Paydown) of Accounts Payable During Fiscal Year | \$ (819) | \$ 224 | \$ - |
| CASH BASIS SURPLUS (DEFICIT) FOR FISCAL YEAR | \$ (135) | \$ - | \$ (0) |
| CASH POSITION | | | |
| CASH BASIS SURPLUS (DEFICIT) FOR FISCAL YEAR | \$ (135) | \$ - | \$ (0) |
| Plus: Cash Balance in General Funds at Beginning of Fiscal Year | \$ 317 | \$ 182 | \$ 182 |
| Equals: Cash Balance in General Funds at End of Fiscal Year | \$ 182 | \$ 182 | \$ 182 |
| Plus: Cash Balance in Budget Stabilization Fund at End of Fiscal Year | \$ 276 | \$ 276 | \$ 276 |
| Equals: Total Cash at End of Fiscal Year | \$ 458 | \$ 458 | \$ 458 |

1. Fiscal Year 2005 Federal Receipts include a \$433 million federal reimbursement related to the \$850 million short-term borrowing for Medicaid. This amount is included in Fiscal Year 2005 Transfers In.
2. Additional transfer authority is provided to the Governor as charge-backs to other State funds which would have the effect of increasing receipts and reducing accounts payable on or before June 30.
3. The Fiscal Year 2005 Appropriations includes \$850 million for the Department of Public Aid (DPA) associated with Medicaid liabilities that were actually paid in Fiscal Year 2004 through the June 2004 short term borrowing which subsequently matured and was paid in October 2004. That repayment is reflected in the Other Financing Uses category including \$9 million of interest. As such, since the total cash outflow is reflected in Other Financing Sources, the \$850 million of DPA appropriations that were not spent on Medicaid is included in Fiscal Year 2005 Unspent Appropriations so as not to count the disbursement twice. All other Fiscal Year 2005 unspent appropriations realized to date are currently estimated to be \$352 million. The State continues to further control 2005 spending in order to generate additional unspent appropriations ("salvage").

BASIS OF ACCOUNTING

The Comptroller is responsible for the maintenance of the State's fiscal accounting records. The Comptroller provides accounting control over the cash on hand in a specific fund or funds (the "cash balances") for which the Treasurer is accountable, control over the issuance of warrants for payments of agencies' expenditures and control to ensure that State payments do not exceed legal appropriations and available fund balances. The Comptroller's records are kept on a basis of accounting wherein receipts are recognized at the time cash funds are ordered into the Treasury by the Comptroller. Prior to fiscal year 1998, disbursements were recognized when payment warrants were issued. Since fiscal year 1998, disbursements are recognized when vouchers are approved and released for payment.

As the fiscal control officer of the State, the Comptroller issues an Annual Report detailing receipts and expenditures for each year. Also, since 1981, the Comptroller has issued a Comprehensive Annual Financial Report ("*CAFR*"), which includes General Purpose Financial Statements prepared according to generally accepted accounting principles ("*GAAP*") and statements of budgetary fund balances and changes in budgetary fund balances for all fund groups.

GAAP FINANCIAL REPORT

The complete General Purpose Financial Statements for fiscal year 2003, prepared in accordance with GAAP, have been filed with each NRMSIR and are incorporated herein by reference thereto. Such Statements are also available upon request from the Office of the Comptroller at (217) 782-6000 or from the Comptroller's webpage at www.illinoiscomptroller.com. These statements were prepared by the Comptroller and examined and certified by the State Auditor General. For fiscal year 2003, the Auditor General has expressed an unqualified opinion on the General Purpose Financial Statements.

Table 6 provides a reconciliation statement for the general funds between cash basis, budgetary basis, and GAAP basis accounting. The accompanying footnotes are an integral part of that statement.

TABLE 6
STATE OF ILLINOIS
GENERAL FUNDS RECONCILIATION
FISCAL YEAR 2003
(\$ IN MILLIONS)

| | Cash Basis | Adjustments for Budgetary Basis | Budgetary Basis | Adjustments for GAAP | GAAP Basis |
|--|------------|---------------------------------------|--------------------|-------------------------|------------|
| Revenues: | | | | | |
| Income Taxes (net) | \$ 8,079 | \$ - | \$ 8,079 | \$ (822) | \$ 7,257 |
| Sales Taxes (net) | 6,059 | - | 6,059 | (1,522) | 4,537 |
| Public Utility Taxes (net) | 1,006 | - | 1,006 | (52) | 954 |
| Federal government (net) | 3,940 | (37) | 3,903 | 539 | 4,442 |
| Other (net) | 2,019 | (30) | 1,989 | (123) | 1,866 |
| Total revenues | 21,103 | (66) | 21,037 | (1,980) | 19,057 |
| Expenditures: | | | | | |
| Current: | | | | | |
| Health and Social Services | 9,837 | (20) | 9,817 | 284 | 10,101 |
| Education | 8,594 | (1) | 8,593 | (4,331) | 4,262 |
| General Government | 1,493 | (156) | 1,337 | 192 | 1,529 |
| Employment and Economic Development | 153 | (2) | 151 | 15 | 166 |
| Transportation | 65 | (3) | 62 | (3) | 59 |
| Public Protection and Justice | 1,705 | (10) | 1,695 | (4) | 1,691 |
| Environment and Business Regulation | 182 | (3) | 179 | 8 | 187 |
| Debt Service: | | | | | |
| Principal | | - | - | - | 11 |
| Interest | | - | - | - | 2 |
| Capital Outlays | | 29 | 29 | (5) | 24 |
| Total expenditures | 22,029 | (166) | 21,863 | (3,844) | 18,032 |
| Excess of revenues over expenditures | (926) | 99 | (827) | 1,865 | 1,025 |
| Other sources (uses) of financial resources: | | | | | |
| Proceeds from general obligation bond issues | | | 1,675 | (1,675) | - |
| Operating transfers-in | 3,802 | 765 | 4,567 | (2,810) | 1,757 |
| Operating transfers-out | (2,815) | (2,610) | (5,425) | 1,469 | (3,957) |
| Proceeds from capital lease financing | - | - | - | 2 | 2 |
| Net other sources (uses) of financial resources | 987 | (170) | 817 | (3,014) | (2,198) |
| Excess of revenues over expenditures and net other sources (uses) of financial resources | 61 | 65 | 126 | (1,299) | (1,172) |
| Fund balances (deficit), July 1, 2002 | 256 | (1,476) | (1,220) | (1,925) | (3,145) |
| Restatement for change in accounting principle | | | | | (3) |
| Restatement of fund balance | | | | - | |
| Fund balances (deficit), July 1, 2002, as restated | 256 | (1,476) | (1,220) | (1,925) | (3,148) |
| restated | 806,213 | (761,497) | 44,716 | (47,864) | (3,148) |
| Fund balances (deficit), June 30, 2003 | \$ 317 | \$ (1,411) | \$ (1,094) | \$ (3,223) | \$ (4,320) |

Source: Based on information from the Office of the Comptroller and derived from the State's Annual Report.

Note 1 – Cash/Budget to GAAP Perspective Difference

On the GAAP basis, the Medicaid Provider Assessment Program Funds and the Income Tax Refund Fund are reported as part of the General Fund; they are not considered part of the General Fund on the budgetary basis or the cash basis.

Note 2 – Cash to Budget Adjustments

The budgetary basis fund balance deficit of \$1,094 equals the June 30, 2003 cash balance of \$317 less cash lapse period expenditures of \$1,411. Adjustments from the cash basis of accounting for fiscal year 2003 to the budgetary basis include adding fiscal year 2003 lapse period spending (July 1 – August 31, 2003) and subtracting fiscal year 2002 lapse period spending (July 1 – August 31, 2002). Lapse period expenditures are payments between July 1 – August 31 for services received and for goods “encumbered” (ordered or contracted for) on or before June 30 and received no later than August 31 which are paid from fiscal year 2003 “lapsing accounts.” These expenditures include refunds which have been netted against the related revenue.

Note 3 – Budget to GAAP Adjustments

A detail of the reconciliation of the budgetary basis vs. GAAP is presented in the Notes to Required Supplemental Information in the Comprehensive Annual Financial Report. Significant differences noted in the financial statements include recording accounts receivable, deferred revenue and accounts payable at year-end. Accounts payable include liabilities which will be paid from future year appropriations (e.g., income tax refunds, Public Aid medical reimbursements and payments to local school boards for State Board of Education reimbursement programs).

There were also classification differences between the budgetary basis and GAAP. Interest paid on income tax refunds is reported as general government expenditures for GAAP reporting purposes and as a reduction of revenues in the budgetary presentation. In addition, transfers from the General Revenue Fund to the Common School Fund and from the Common School Special Account to the Common School Fund, which are reported on the budgetary basis, have been eliminated for GAAP reporting purposes.

Note 4 – Restatement for Change in Accounting Principle

The fund balance for the General Fund has been restated due to the implementation of GASB Interpretation No. 6, *Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements* and a prior year error in reporting of receivables.

TAX STRUCTURE

General Funds

The general funds receive the major share of tax revenues from the following five sources:

Personal Income Tax. The personal income tax liability is 3.0 percent of each taxpayer’s Illinois base income with an exemption allowed for the taxpayer and each dependent. There are also additional exemptions for the elderly, blind and disabled. The standard exemption is \$2,000.

There is a tuition tax credit for parents equal to 25 percent of qualified school expenses exceeding \$250 per year. The tax credit cannot exceed \$500 per household in any one year.

The Income Tax Refund Fund (the “*Refund Fund*”) was created in 1989. Both corporate and personal income tax refunds are paid from the Refund Fund rather than the General Revenue Fund. Statutorily, the annual percentage of corporate or personal income tax collections deposited into the Refund Fund (the “*Refund Fund Rate*”) is determined by a formula, the numerator of which is the prior year income tax refunds paid or approved for payment, and the denominator is the prior year income tax collections.

The Refund Fund rate for personal income taxes was statutorily set at 7.1 percent for fiscal years 1999 through 2001 to accommodate increases to the personal exemption. In fiscal year 2002, the Refund Fund rate for personal income taxes was determined by the statutory formula, with a cap of 7.6 percent. In fiscal year 2003, the Refund Fund rate for personal income taxes was set at 8.0 percent pursuant to Public Act 92-600. The Refund Fund rate for fiscal year 2004 for personal income taxes was set at 11.7 percent pursuant to Public Act 93-32. After fiscal year 2004, Public Act 93-32 provides that the Refund Fund rate for personal income taxes will be determined by the statutory formula.

All personal income tax collections not deposited into the Refund Fund are deposited into the general funds. During fiscal year 2003, the personal income tax accounted for approximately 31.8 percent of general funds revenues.

The Illinois Constitution requires that the basic corporate income tax rate not exceed the personal income tax rate by more than a ratio of 8 to 5.

Corporate Income Tax. The corporate income tax liability is 4.8 percent of each corporation’s taxable income with a \$1,000 exemption. Multi-state corporations have corporate income tax liability based on their property, payroll and sales attributable to Illinois.

The Refund Fund rate for corporate income taxes was statutorily set at 19.0 percent for fiscal years 1999 through 2001 to accommodate the changes to the apportionment formula. In fiscal year 2002, the Refund Fund rate for corporate income taxes was determined by the statutory formula, with a cap of 23.0 percent. In fiscal year 2003, the Refund Fund rate for corporate income taxes was set at 27.0 percent pursuant to Public Act 92-600. The Refund Fund rate for fiscal year 2004 for corporate income taxes was set at 32 percent pursuant to Public Act 93-32. After fiscal year 2004, Public Act 93-32 provides that the Refund Fund rate for corporate income taxes will be determined by the statutory formula.

State corporate income taxes not deposited into the Refund Fund are deposited into the general funds. During fiscal year 2004, corporate income taxes accounted for approximately 3.2 percent of general funds revenues.

Corporations are subject to a supplemental income tax at a rate of 2.5 percent (1.5 percent for a partnership, trust, or Subchapter S corporation), imposed to replace for local governments the corporate personal property tax which was abolished on January 1, 1979. The replacement income tax is distributed to local governments by the State.

Sales and Use Tax. The State levies a tax on retail sales subject to certain exemptions, including food and drugs. The sales and use tax rate is 6.25 percent, comprised of the State’s portion of 5.0 percent and the local government’s portion of 1.25 percent. The 6.25 percent tax is applied to a standard base, meaning counties and municipalities must tax the same items as the State. In fiscal year 2003, sales taxes provided approximately 26.2 percent of general funds revenues.

Public Utility Taxes. Public utility tax receipts are comprised of taxes on electricity, natural gas, and telecommunications. In fiscal year 2003, public utility taxes provided 4.4 percent of general funds revenues. The tax for natural gas is imposed on gas utilities at the lesser of 5.0 percent of gross receipts

or 2.4 cents per therm. The tax on electricity is a per kilowatt-hour tax on end-user usage, with the marginal tax rate declining as usage increases during the month. Non-residential customers may opt to be “self-assessing purchasers” and pay at the rate of 5.1 percent of purchase price of the electricity that is used or consumed in a month.

The Telecommunications Excise Tax Act was amended in 1998 to raise the tax on all telecommunications billed to Illinois consumers from 5.0 to 7.0 percent of gross receipts. One-half of the additional revenue is deposited into the Common School Fund, a general fund, and one-half is deposited into the School Infrastructure Fund. Transfers from the School Infrastructure Fund are made to the GOBR&I Fund as a supplementary source for debt service on school construction bonds issued under Section 5(e) of the Bond Act.

Cigarette Tax. The cigarette tax is 98 cents per package of 20 cigarettes and was last increased 40 cents per package of 20 cigarettes in June 2002. From the total tax collected, \$33.3 million a month is deposited into the general funds and \$5 million a month is deposited into the School Infrastructure Fund for debt service payments on an expansion of the school construction grant program. Remaining cigarette tax revenues are deposited into the Long Term Care Provider Fund.

OTHER

Road Fund

The Road Fund receives the bulk of its State revenues from motor fuel taxes and vehicle registration fees.

Motor Fuel Tax. The State imposes the following taxes on motor fuel used for highway transportation on a per gallon basis:

- motor fuel tax of 19 cents per gallon;
- additional diesel tax of 2.5 cents per gallon; and
- Leaking Underground Storage Tank (LUST) tax of 0.3 cents per gallon.

Motor fuel tax receipts are deposited into the Motor Fuel Tax (MFT) Fund. The revenues from the MFT Fund are split between the State and local government units after certain administrative expenses and a series of transfers out to other State funds. These revenues are split 45.6 percent to the State and 54.4 percent to the local governments. Of the State’s share, 37 percent is deposited into the State Construction Account Fund and 63 percent is deposited into the Road Fund. The local share of receipts is awarded as grants to municipalities, counties, townships and road districts.

The revenues from the additional diesel tax are deposited directly into the State Construction Account Fund which is used for highway construction. The revenues from the 0.3 cents per gallon LUST tax are scheduled to be transferred into the Underground Storage Tank Fund until January 1, 2013.

Motor Vehicle Fees. Revenue from motor vehicle fees is derived primarily from vehicle registrations, with fees from operators’ and chauffeurs’ licenses and vehicle titles representing a smaller portion of the total. Approximately 60 percent of these fees is paid into the Road Fund, and the remainder is paid into the State Construction Account Fund and other smaller funds. Motor vehicle registration fees are \$78 annually and large truck and trailer registration fees were on a scale ranging from \$135 for an 8,000 pound truck to \$2,790 for an 80,000 pound truck. Certificate of title fees are \$65. Since calendar year 2000, \$48 of each title fee increase have been deposited into the Road Fund and the remaining \$4 have been deposited into the Motor Vehicle License Plate Fund.

Tax Burden

Two of the most commonly cited measures of tax burden are tax receipts per capita and tax receipts per \$1,000 of personal income. According to the United States Department of Commerce, Bureau of the Census, *State Government Finances: 2002* (March 2004), to assess tax burden in a state, these measures are applied to the State's total general revenue collections (general revenue includes State taxes, intergovernmental revenue, current charges and other miscellaneous general revenue) and to State tax collections (State tax collections include sales and gross receipts, corporate income, personal income and other taxes). In 2002, the State's general revenue collections per capita of \$3,203 ranked ninth lowest among the states, below the national average of \$3,691. When taking into consideration the wealth of states in the United States, the State's 2002 total of \$97 General Revenue funds collected per \$1,000 of personal income ranked well below the national average of \$122.

With respect to State tax collections only, the State's 2002 per capita collections of \$1,784 ranked as the twenty-sixth lowest among the states in the United States, about \$74 below the average nationwide. The State's 2002 total of \$54 collected per \$1,000 of personal income compares to the national average total of \$62 collected per \$1,000.

MONEY PAID TO THE STATE UNDER PROTEST

Money paid to the State under protest is required to be placed by the Treasurer in a special fund known as the Protest Fund. After 30 days from the date of payment into the Protest Fund, the money is to be transferred from the Protest Fund to the appropriate fund in which it would have been deposited had there been no protest. However, the party making the payment under protest may, within that 30-day period, file a complaint and secure a temporary injunction restraining the transfer from the Protest Fund. Under the injunction, the money is to remain in the Protest Fund until a final order or decree of a court determines the proper disposition of the money. As of March 24, 2005, the total Protest Fund balance was \$260.7 million.

INDEBTEDNESS

GENERAL

The tables that follow present pertinent information about the indebtedness of the State. The tables are based on the records of the GOMB.

SHORT-TERM DEBT

The following table summarizes the State's history of issuing short term debt.

TABLE 7
SHORT TERM CERTIFICATES ISSUED
(AS OF MARCH 3, 2005)
(\$ IN MILLIONS)

| <u>Date Issued</u> | <u>Amount Issued</u> | <u>Date Final Maturity Retired</u> |
|--------------------|----------------------|--|
| March 2005 | \$765 | June 2005 (anticipated) |
| June 2004 | 850 | October 2004 |
| May 2003 | 1,500 | May 2004 |
| July 2002 | 1,000 | June 2003 |
| August 1995 | 500 | June 1996 |
| August 1994 | 687 | June 1995 |
| August 1993 | 900 | June 1994 |
| October 1992 | 300 | June 1993 |
| August 1992 | 600 | May 1993 |
| February 1992 | 500 | October 1992 |
| August 1991 | 185 | June 1991 |
| February 1987 | 100 | February 1988 |
| June-July 1983 | 200 | May 1984 |

GENERAL OBLIGATION BONDS

General Obligation Bonds of the State may be authorized by a vote of three-fifths of the members of each house of the General Assembly or by a majority of the voters at a general election. The Bond Act consolidated the authorization contained in prior bond acts into a single act and currently authorizes the issuance of multiple purpose GO Bonds in the aggregate amount of \$26,927,149,369 excluding general obligation refunding bonds. \$16,658,927,369 may be issued for a variety of capital purposes, and the remainder, in the amount of \$10 billion, may be issued for the purpose of funding or reimbursing a portion of the State's contributions to its retirement systems. The State issued \$10 billion of GO Pension Funding Bonds in June 2003 for such latter purpose. See "PENSION SYSTEMS -- Issuance of GO Pension Funding Bonds and Allocations of Proceeds."

The following table shows the statutory general obligation bond authorization and all GO Bonds outstanding as of March 24, 2005.

TABLE 8
GENERAL OBLIGATION BONDS
(AS OF MARCH 15, 2005)

| | AMOUNT AUTHORIZED | AMOUNT ISSUED | AUTHORIZED UNISSUED | AMOUNT OUTSTANDING |
|--|-------------------------|-------------------------|------------------------|-------------------------|
| Anti-Pollution ¹ | \$ 599,000,000 | \$ 599,000,000 | \$ 0 | \$ 20,520,000 |
| Capital Development ¹ | 1,737,000,000 | 1,737,000,000 | 0 | 0 |
| Coal and Energy Development ¹ | 35,000,000 | 35,000,000 | 0 | 0 |
| School Construction ¹ | 330,000,000 | 330,000,000 | 0 | 0 |
| Transportation Series A ¹ | 1,326,000,000 | 1,326,000,000 | 0 | 0 |
| Transportation Series B ¹ | 403,000,000 | 403,000,000 | 0 | 0 |
| Pension Funding | 10,000,000,000 | 10,000,000,000 | 0 | 10,000,000,000 |
| Multi-purpose | <u>16,927,149,369</u> | <u>13,368,386,352</u> | <u>3,539,763,017</u> | <u>7,747,460,156</u> |
| Subtotal – New Money | \$31,357,149,369 | \$27,798,386,352 | \$3,539,763,017 | \$17,767,980,156 |
| Refunding ² | <u>2,839,025,000</u> | <u>3,965,574,239</u> | <u>908,818,345</u> | <u>1,930,206,655</u> |
| Total – New & Refunding | <u>\$34,196,174,369</u> | <u>\$31,763,960,591</u> | <u>\$4,448,581,362</u> | <u>\$19,698,186,811</u> |

¹ These bonds were issued under predecessor statutes to the Bond Act.

² The State is authorized to issue \$2,839,025,000 of GO refunding bonds, at any time and from time to time, for the purpose of refunding any outstanding GO Bonds. The authorized but unissued amount of refunding bonds is the difference between the amount authorized and the amount outstanding. The excess of the amount issued over the amount authorized results from the issuance of additional refunding bonds after the repayment of principal of previously issued refunding bonds.

Note: columns may not add due to rounding.

Pursuant to the Bond Act, amounts in the Anti-Pollution bond retirement and interest fund were transferred to and consolidated in the GOBR&I Fund. The GOBR&I Fund is used to make debt service payments on outstanding GO Bonds issued for these purposes, on multiple purpose and refunding bonds issued under the Bond Act, and on short term certificates issued as described above under “INDEBTEDNESS - Short-Term Debt.”

As of March 24, 2005 a total of \$590.1 million was available in the GOBR&I Fund. As these moneys are not segregated as to amounts of principal and interest, the amounts of outstanding GO Bonds shown above have not been reduced by this \$590.1 million.

Interest Rate Swap Agreements

In October 2003, the State entered into five separate, but substantially identical, interest rate exchange agreements (collectively, the “*Swap Agreements*”) to convert the variable rate on its Variable Rate General Obligation Bonds, Series B of October 2003 to a synthetic fixed rate. The Swap Agreements have an aggregate notional amount of \$600 million, bear a fixed rate of interest of 3.89% and were allocated among five separate counterparties (each a “*Swap Provider*,” and collectively, the “*Swap Providers*”). The Swap Agreements are proportionate among the Swap Providers, and the swap amounts are identified to and amortize with the Series B of October of 2003 variable rate bonds until their final maturity on October 1, 2033. Pursuant to Section 9(b) of the Bond Act, net payments under the Swap Agreements shall be considered interest on such bonds, which shall be subject to continuing appropriation for payment by the General Assembly, and are general obligations of the State.

The State entered into the Swap Agreements as a means of (1) lowering its borrowing costs when compared to fixed-rate bonds at the time of issuance and (2) limiting interest rate risk inherent in variable rate debt. The swaps may expose the State to certain market and credit risks. The State may terminate the Swap Agreements at any time at market value, or upon the occurrence of certain events. In addition, the State or the Swap Providers may terminate the Swap Agreements if the other party fails to perform under the terms of the contracts. A Swap Provider may terminate its related Swap Agreement if the State’s rating falls below “BBB” from S&P, “Baa” from Moody’s and “BBB” from Fitch. If the Swap Agreements are terminated, the related bonds would bear interest at a variable rate, and the State could be liable for a termination payment if the Swap Agreements have a negative market value.

Historical and Anticipated Borrowing

The following table summarizes the level of bond sales from fiscal years 2000 to 2005.

**TABLE 9
GENERAL OBLIGATION BOND SALES
(\$ IN MILLIONS)**

| <u>Fiscal Year</u> | <u>Capital Improvement</u> | <u>Pension Funding</u> |
|---------------------------|-----------------------------------|-------------------------------|
| 2000 | \$860 | - |
| 2001 | 1,165 | - |
| 2002 | 1,500 | - |
| 2003 | 1,710 | \$10,000 |
| 2004 | 1,175 | - |
| 2005 ¹ | 875 | - |

(1) This figure includes the Bonds.

Indebtedness in Prior Years

The following table shows the outstanding general obligation indebtedness of the State at the end of each fiscal year from 2000 through 2005.

TABLE 10
GENERAL OBLIGATION BONDS OUTSTANDING
FISCAL YEARS 2000-2005
(\$ IN MILLIONS)

| <u>End of Fiscal Year</u> | <u>Capital Improvement</u> | <u>Pension Funding¹</u> |
|-------------------------------|--------------------------------|--|
| 2000 | \$5,885.8 | - |
| 2001 | 6,559.6 | - |
| 2002 | 7,629.9 | - |
| 2003 | 8,812.6 | \$10,000.0 |
| 2004 | 9,556.3 | 10,000.0 |
| 2005 ² | 9,893.0 | 10,000.0 |

¹ Principal and Interest on the Pension Bonds is funded with corresponding reductions to the Unfunded Actuarial Accrued Liability payments appropriated from the general funds as an unfunded liability replacement financing pursuant to Public Acts 88-593 and 93-009.

² GOMB estimate of bonds outstanding, including the Bonds, as of June 30, 2005.

Debt Service Payments

Debt service of the State's GO Bonds is paid from the GOBR&I Fund. The GOBR&I Fund receives transfers from the Road Fund to pay debt service on bonds issued for Transportation A purposes (highways), from the School Infrastructure Fund and the General Revenue Fund to pay debt service on bonds issued under Section 5(e) of the Bond Act and from the General Revenue Fund to pay debt service on bonds issued for all other purposes.

The following table shows debt service payments on GO Bonds from fiscal year 2000 through fiscal year 2005 and the funds from which the transfers originate.

TABLE 11
GENERAL OBLIGATION BONDS
DEBT SERVICE PAYMENTS¹
(\$ IN MILLIONS)

| | <u>FY 00</u> | <u>FY 01</u> | <u>FY 02</u> | <u>FY 03</u> | <u>FY 04</u> | <u>FY 05</u> |
|------------------------------------|--------------|--------------|--------------|--------------|--------------|--------------|
| Road Fund | \$180.3 | \$198.3 | \$195.7 | \$215.0 | \$192.7 | \$237.5 |
| School Infrastructure Fund | 21.2 | 49.4 | 73.2 | 127.5 | 155.2 | 196.7 |
| General Funds | 515.6 | 542.8 | 582.6 | 628.9 | 583.4 | 664.5 |
| General Funds-Pension ² | - | - | - | 481.0 | 496.2 | 496.2 |

¹ Principal and interest paid on outstanding GO bonds.

² Interest on General Obligation Pension Bonds for Fiscal Year 2003 was funded from Pension Bond proceeds.

Principal and Interest on the Pension Bonds is funded with corresponding reductions to the Unfunded Actuarial Accrued Liability payments appropriated from the general funds as an unfunded liability replacement financing pursuant to Public Acts 88-593 and 93-009.

Measures of Debt Burden

Tables 12 through 15 show various measures of the relative burden of the State's general obligation debt and debt service.

TABLE 12
RATIO OF GENERAL OBLIGATION DEBT SERVICE
TO TOTAL GENERAL AND ROAD FUND APPROPRIATIONS
FISCAL YEARS 2000-2005

| Fiscal Year | Total¹ (\$ in Millions) | Capital Improvement % of Expenditures | Pension Bonds % of Expenditures |
|------------------------|---|--|--|
| 2000 | \$24,240 | 2.96% | - |
| 2001 | 25,975 | 3.04 | - |
| 2002 | 27,022 | 3.15 | - |
| 2003 | 26,560 | 3.67 | - |
| 2004 | 26,915 | 3.46 | 1.84% |
| 2005 | 26,804 | 4.10 | 1.85 |

¹ Includes aggregate appropriations from the general funds and the Road Fund as of the end of each fiscal year.

TABLE 13
RATIO OF GENERAL OBLIGATION DEBT
TO ILLINOIS PERSONAL INCOME
FISCAL YEARS 2000-2005

| Fiscal Year | Illinois Personal Income¹ (\$ in Billions) | Capital Improvement % of Personal Income² | Pension Bonds % of Personal Income |
|------------------------|--|---|---|
| 2000 | \$384.3 | 1.53% | - |
| 2001 | 404.6 | 1.63 | - |
| 2002 | 412.9 | 1.85 | - |
| 2003 | 429.4 | 2.05 | 2.33% |
| 2004 ² | 438.0 | 2.18 | 2.28 |
| 2005 ² | 446.7 | 2.21 | 2.24 |

¹ U.S. Department of Commerce, Bureau of Economic Analysis.

² GOMB estimate, including the Bonds and 2% growth in Illinois personal income for Fiscal Year 2004 and Fiscal Year 2005.

TABLE 14
GENERAL OBLIGATION DEBT PER CAPITA
FISCAL YEARS 2001-2005

| | <u>2001</u> | <u>2002</u> | <u>2003</u> | <u>2004</u> | <u>2005</u> |
|--|-------------|---------------------|---------------------|---------------------|---------------------|
| Population (in Thousands) ¹ | 12,482 | 12,532 ^a | 12,582 ^a | 12,632 ^a | 12,695 ^a |
| Capital Improvement Debt per Capita | \$529 | \$609 | \$700 | \$757 | \$779 |
| Pension Bonds Debt per Capita ² | - | - | \$795 | \$792 | \$788 |

¹ Population figures are based on actual census data (1990 and 2000) and estimates from the U.S. Department of Commerce, Bureau of the Census, December 2003 press release.

² Approximately 73% of the Pension Bond debt per capita is offset by corresponding unfunded pension liability per capita.

^A GOMB estimate.

TABLE 15
RATIO OF GENERAL OBLIGATION DEBT TO
EQUALIZED ASSESSED VALUATION
FISCAL YEARS 1999-2004
(BONDS AND EQUALIZED ASSESSED VALUES ("EAV") IN MILLIONS)

| | <u>1999</u> | <u>2000</u> | <u>2001</u> | <u>2002</u> | <u>2003</u> ¹ | <u>2004</u> ¹ |
|---|-------------|-------------|-------------|-------------|--------------------------|--------------------------|
| Equalized Assessed Value | \$192,994 | \$204,178 | \$220,330 | \$240,810 | \$251,164 | \$261,964 |
| Capital Improvement Bonds | \$5,456 | \$5,886 | \$6,600 | \$7,630 | \$8,813 | \$9,556 |
| Pension Bonds Outstanding | -- | -- | -- | -- | \$10,000 | \$10,000 |
| Capital Improvement Bonds percent of EAV | 2.83% | 2.88% | 3.00% | 3.17% | 3.51% | 3.65% |
| Pension Bonds percent of EAV | | | | | 3.98% | 3.82% |

Source: Illinois Department of Revenue

¹ Illinois Department of Revenue estimate

Under the Illinois Constitution, the State is authorized to enact legislation to levy a direct annual tax upon all real property subject to taxation within the State; however, since 1934, the State has neither imposed a state property tax nor found it necessary to collect such a tax to service any of its outstanding bonds.

TABLE 16
MATURITY SCHEDULE – GENERAL OBLIGATION BONDS
(ACTUAL AND PROJECTED ISSUANCES THROUGH MARCH 24, 2005)

| General Obligation Capital Improvement Bonds ⁽¹⁾ | | | | | | | General Obligation Pension Bonds | | |
|---|---------------------|------------------------|------------------------|-------------------------|------------------------|-------------------------|----------------------------------|-------------------------|-------------------------|
| Fiscal Year Ending June 30 | Anti- Pollution | Multiple Purpose | Refunding | Total Principal | Total Interest | Total Debt Service | Total Principal | Total Interest | Total Debt Service |
| 2005 | \$7,160,000 | \$404,075,300 | \$127,025,223 | \$538,260,524 | \$560,505,268 | \$1,098,765,792 | -- | \$496,200,000 | \$496,200,000 |
| 2006 | 6,160,000 | 419,776,803 | 126,913,084 | 552,849,887 | 566,541,987 | 1,119,391,874 | -- | 496,200,000 | 496,200,000 |
| 2007 | 4,960,000 | 380,954,579 | 133,283,057 | 519,197,635 | 551,925,406 | 1,071,123,041 | -- | 496,200,000 | 496,200,000 |
| 2008 | 4,560,000 | 370,474,415 | 140,405,980 | 515,440,394 | 539,245,534 | 1,054,685,929 | \$50,000,000 | 496,200,000 | 546,200,000 |
| 2009 | 2,360,000 | 353,975,376 | 137,685,768 | 494,021,143 | 528,764,374 | 1,022,785,518 | 50,000,000 | 494,950,000 | 544,950,000 |
| 2010 | 800,000 | 369,739,814 | 143,194,938 | 513,734,753 | 472,200,837 | 985,935,590 | 50,000,000 | 493,550,000 | 543,550,000 |
| 2011 | -- | 322,141,202 | 168,948,829 | 491,090,031 | 458,606,287 | 949,696,318 | 50,000,000 | 491,900,000 | 541,900,000 |
| 2012 | -- | 303,498,439 | 150,005,000 | 453,503,439 | 411,247,735 | 864,751,174 | 100,000,000 | 490,125,000 | 590,125,000 |
| 2013 | -- | 223,330,751 | 234,750,000 | 458,080,751 | 373,328,955 | 831,409,706 | 100,000,000 | 486,375,000 | 586,375,000 |
| 2014 | -- | 225,289,607 | 234,640,000 | 459,929,607 | 330,071,584 | 790,001,191 | 100,000,000 | 482,525,000 | 582,525,000 |
| 2015 | -- | 353,935,720 | 126,795,000 | 480,730,720 | 282,191,421 | 762,922,141 | 100,000,000 | 478,575,000 | 578,575,000 |
| 2016 | -- | 383,071,341 | 86,835,000 | 469,906,341 | 259,829,759 | 729,736,100 | 100,000,000 | 474,525,000 | 574,525,000 |
| 2017 | -- | 378,276,341 | 62,740,000 | 441,016,341 | 230,968,315 | 671,984,656 | 125,000,000 | 470,175,000 | 595,175,000 |
| 2018 | -- | 365,007,806 | 52,795,000 | 417,802,806 | 197,652,728 | 615,455,534 | 150,000,000 | 464,737,500 | 614,737,500 |
| 2019 | -- | 345,502,317 | 40,730,000 | 386,232,317 | 173,735,658 | 559,967,975 | 175,000,000 | 458,212,500 | 633,212,500 |
| 2020 | -- | 330,651,629 | 29,780,000 | 360,431,629 | 157,076,158 | 517,507,788 | 225,000,000 | 449,550,000 | 674,550,000 |
| 2021 | -- | 306,045,883 | 38,245,000 | 344,290,883 | 132,459,005 | 476,749,888 | 275,000,000 | 438,412,500 | 713,412,500 |
| 2022 | -- | 325,757,410 | 7,670,000 | 333,427,410 | 105,929,040 | 439,356,450 | 325,000,000 | 424,800,000 | 749,800,000 |
| 2023 | -- | 309,492,922 | -- | 309,492,922 | 94,494,865 | 403,987,788 | 375,000,000 | 408,712,500 | 783,712,500 |
| 2024 | -- | 273,653,968 | -- | 273,653,968 | 73,197,595 | 346,851,563 | 450,000,000 | 390,150,000 | 840,150,000 |
| 2025 | -- | 232,388,835 | -- | 232,388,835 | 62,295,040 | 294,683,875 | 525,000,000 | 367,200,000 | 892,200,000 |
| 2026 | -- | 223,030,000 | -- | 223,030,000 | 48,077,875 | 271,107,875 | 575,000,000 | 340,425,000 | 915,425,000 |
| 2027 | -- | 211,945,000 | -- | 211,945,000 | 37,014,000 | 248,959,000 | 625,000,000 | 311,100,000 | 936,100,000 |
| 2028 | -- | 177,605,000 | -- | 177,605,000 | 26,749,625 | 204,354,625 | 700,000,000 | 279,225,000 | 979,225,000 |
| 2029 | -- | 146,370,000 | -- | 146,370,000 | 18,477,500 | 164,847,500 | 775,000,000 | 243,525,000 | 1,018,525,000 |
| 2030 | -- | 91,260,000 | -- | 91,260,000 | 13,094,000 | 104,354,000 | 875,000,000 | 204,000,000 | 1,079,000,000 |
| 2031 | -- | 59,815,000 | -- | 59,815,000 | 9,625,500 | 69,440,500 | 975,000,000 | 159,375,000 | 1,134,375,000 |
| 2032 | -- | 37,335,000 | -- | 37,335,000 | 7,378,125 | 44,713,125 | 1,050,000,000 | 109,650,000 | 1,159,650,000 |
| 2033 | -- | 42,625,000 | -- | 42,625,000 | 5,486,875 | 48,111,875 | 1,100,000,000 | 56,100,000 | 1,156,100,000 |
| 2034 | -- | 80,795,000 | -- | 80,795,000 | 2,662,625 | 83,457,625 | -- | -- | -- |
| Total | \$26,000,000 | \$8,047,820,456 | \$2,042,441,878 | \$10,116,262,335 | \$6,730,833,678 | \$16,847,096,013 | \$10,000,000,000 | \$11,452,675,000 | \$21,452,675,000 |

General Obligation Debt Service payments in progress for Fiscal Year 2005:

| | | | | | | | | | |
|-----------------|--------------------|----------------------|----------------------|----------------------|----------------------|------------------------|-----------|----------------------|----------------------|
| 03/15/05 | \$5,480,000 | \$300,360,300 | \$112,235,223 | \$418,075,524 | \$429,112,511 | \$847,188,034 | -- | \$248,100,000 | \$248,100,000 |
| 06/30/05 | 1,680,000 | 103,715,000 | 14,790,000 | 120,185,000 | 131,392,758 | 251,577,758 | -- | 248,100,000 | 248,100,000 |
| FY 2005 | <u>\$7,160,000</u> | <u>\$404,075,300</u> | <u>\$127,025,223</u> | <u>\$538,260,524</u> | <u>\$560,505,268</u> | <u>\$1,098,765,792</u> | <u>--</u> | <u>\$496,200,000</u> | <u>\$496,200,000</u> |

Note (1): Does not include debt service on the Bonds.

REVENUE BONDS

Revenue bonds are either those bonds for which the State dedicates a specific revenue source for debt service or those bonds under which the State is committed to retire debt issued by certain authorities or municipalities created and organized pursuant to law and operating within the State. The State’s commitment is based upon various Illinois statutes and upon contractual arrangements with the issuers. Table 17 identifies the type and current level of revenue bonded indebtedness. A description of each bond program follows the table.

TABLE 17
REVENUE BONDS
(AS OF MARCH 24, 2005)
(\$ IN MILLIONS)

| | REVENUE BONDS OUTSTANDING |
|--|------------------------------|
| Build Illinois (Sales Tax Revenue Bonds) | \$2,192.2 |
| Metropolitan Exposition and Auditorium Authorities – Civic Center Program | 136.1 |
| Metropolitan Pier and Exposition Authority – Dedicated State Tax Revenue Bonds | 238.9 |
| Metropolitan Pier and Exposition Authority – McCormick Place Expansion Project and Refunding Bonds | 2,260.8 |
| Illinois Sports Facilities Authority | 461.9 |
| Certificates of Participation | 30.7 |
| | \$5,320.6 |

Note: Column may not add due to rounding.

Build Illinois

The Build Illinois program funds initiatives in business development, infrastructure construction and replacement, education, and environmental protection. The Build Illinois Bonds are dedicated State tax revenue bonds. The current Build Illinois bond authorization is \$3,806 million. Public Act 93-0839 amended the Build Illinois Bond Act, 30 ILCS 425 *et seq.*, to include restrictions similar to those contained in the Bond Act. (See “AUTHORITY FOR ISSUANCE”).

The Build Illinois Fund receives 3.8 percent of State sales tax collections to support debt service on Build Illinois Bonds and project spending. To the extent these revenues are insufficient in any month to provide specified amounts set forth in law to secure Build Illinois Bonds, an amount equal to the deficiency will be paid from the State’s sales tax collections. Subject to market conditions, the State anticipates issuing up to \$150 million Build Illinois Bonds in fiscal year 2005.

Build Illinois Bonds are limited obligations of the State payable solely from the specified State tax receipts. Build Illinois Bonds are not general obligations of the State and are not secured by a pledge of the full faith and credit of the State. The holders of Build Illinois Bonds may not require the levy or imposition of any taxes or the application of other State revenue or funds to the payment of the bonds, except for the specified tax revenues pledged to the bonds.

Metropolitan Exposition And Auditorium Authorities – Civic Center Program

In 1989, the GOMB was authorized to issue Civic Center Bonds. Prior to this change, eligible civic center authorities and later the Department of Commerce and Community Affairs issued state-supported bonds to finance the development of community civic centers.

State of Illinois Civic Center Bonds are direct, limited obligations of the State payable from and secured by an irrevocable pledge and lien on moneys deposited in the Illinois Civic Center Bond Retirement and Interest Fund. The payment of debt service is subject to annual appropriation by the General Assembly. The bonds are not general obligations of the State and are not secured by a pledge of the full faith and credit of the State. The bondholders may not require the levy or imposition of any taxes or the application of other State revenues or funds to the payment of the bonds.

Metropolitan Pier And Exposition Authority – Dedicated Sales Tax Revenue Bonds

Legislation effective in July 1984 dedicated a revenue stream from a variety of State sources to provide financing for the North Building expansion of the McCormick Place complex in Chicago and to redeem outstanding Exposition Building Revenue Bonds. These bonds are secured primarily by revenues from State sales and hotel taxes. The Dedicated State Tax Revenue Bonds are special obligations of the Metropolitan Pier and Exposition Authority (“MPEA”); neither the full faith and credit nor the taxing power of the State, other than the specific dedicated taxes, is pledged to the payment of the principal or interest on the bonds. Debt service on the bonds is subject to annual appropriation.

Metropolitan Pier And Exposition Authority – Expansion Project Bonds

MPEA is authorized to issue McCormick Place Expansion Project Bonds. These bonds are secured by locally imposed taxes including hotel/motel, restaurant, car rental and airport departure taxes. Surplus from the Illinois Sports Facilities Authority hotel tax also is pledged as security for the bonds. If revenues from the taxes imposed by MPEA are insufficient to pay debt service on the Expansion Project Bonds, remaining State sales tax revenues, following required deposits to the Build Illinois Fund, are pledged to meet the deficiency. To date, receipts from the MPEA taxes have been sufficient to meet all debt service requirements.

Illinois Sports Facilities Authority

The Illinois Sports Facilities Authority (“ISFA”) was created in 1987, with authorization to finance construction of a professional sports stadium within the City of Chicago. Pursuant to legislation effective June 1, 2001, ISFA was authorized to finance reconstruction of a stadium for the Chicago Bears and related lakefront improvements in Chicago (the “*Soldier Field Project*”). Debt issued by ISFA is an obligation of ISFA and is not backed by the full faith and credit of the State. In 1989, ISFA issued \$150 million of revenue bonds to finance construction of a new Comiskey Park stadium (the “*1989 ISFA Bonds*”), now known as U.S. Cellular Field, and such bonds were refunded in 1999 from the issuance by ISFA of revenue bonds (the “*1999 ISFA Bonds*”).

On October 12, 2001, ISFA issued \$399 million of revenue bonds to finance the Soldier Field Project (the “*2001 ISFA Bonds*”). The 1999 ISFA Bonds and the 2001 ISFA Bonds are payable, subject to appropriation, from (i) a \$10 million subsidy derived equally from State hotel tax revenues and amounts allocable to the City of Chicago under the State Revenue Sharing Act and (ii) an advance of State hotel tax revenues in the amount of \$23.425 million in fiscal year 2003, increasing by 5.615% each fiscal year thereafter, which advance is required to be repaid annually by receipts derived from a two percent hotel tax imposed by ISFA within the City of Chicago. In the event the ISFA tax is insufficient to repay the advance of State hotel tax revenues, the deficiency will be paid from additional amounts

allocable to the City of Chicago under the State Revenue Sharing Act. The State expects that all amounts advanced as described in clause (ii), above, will be repaid to the State.

In addition, in October 2003 ISFA issued \$42.535 million of additional revenue bonds (the “2003 ISFA Bonds”) to finance a portion of certain renovations to U.S. Cellular Field. The 2003 ISFA Bonds are payable from the same revenue sources as the 1999 ISFA Bonds and the 2001 ISFA Bonds.

Certificates of Participation

Public Act 93-0839 provides that the State shall not enter into any third-party vendor or other arrangements relating to the issuance of certificates of participation or other forms of financing relating to the rental or purchase of office or other space, buildings, or land unless otherwise authorized by law. The State has issued two series of certificates of participation for the acquisition of real property, \$21.0 million in October 1995 and \$17.7 million in May 1996. The proceeds of these certificates were used to finance the construction of correctional facilities. The certificates are payable from lease or installment purchase payments which are subject to annual appropriation and are not a full faith and credit obligation of the State.

Other Obligations

The State has other long-term obligations in the form of lease-purchase payments. Third party vendors have issued certificates of participation to finance renovations and buildings which are leased to State agencies.

In addition, the State has obligations in the form of agricultural loan guarantees issued through the Illinois Finance Authority as successor to the Illinois Farm Development Authority. The Illinois Finance Authority may have up to \$210 million in outstanding agricultural loans, of which eighty-five percent is guaranteed by the State. As of August 2, 2004, the Illinois Finance Authority had \$93.0 million in such outstanding loans, of which 85 percent is guaranteed by the State.

TABLE 18
MATURITY SCHEDULE – REVENUE BONDS
(AS OF MARCH 15, 2005)

| Year Ending June 30 | Build Illinois | MPEA DSTRB | MPEA Expansion Project | Civic Center Program | Sports Facilities Authority | Illinois Certif. of Participation | Total Principal | Total Interest | Total Debt Service |
|---------------------|------------------------|----------------------|------------------------|----------------------|-----------------------------|-----------------------------------|------------------------|------------------------|-------------------------|
| 2005 | \$99,207,836 | \$17,595,000 | \$36,585,000 | \$6,455,000 | \$9,245,000 | \$1,500,000 | \$170,587,836 | \$217,562,218 | \$388,150,054 |
| 2006 | 108,436,275 | 18,715,000 | 22,716,705 | 6,790,000 | 9,705,000 | 1,580,000 | 167,942,980 | 231,896,528 | 399,839,508 |
| 2007 | 116,447,627 | 19,920,000 | 50,741,928 | 7,175,000 | 10,190,000 | 1,660,000 | 206,134,555 | 205,229,633 | 411,364,188 |
| 2008 | 121,362,846 | 21,170,000 | 33,085,032 | 7,610,000 | 10,841,388 | 1,750,000 | 195,819,266 | 231,931,716 | 427,750,982 |
| 2009 | 120,321,350 | 22,515,000 | 40,491,052 | 8,100,000 | 12,331,033 | 1,850,000 | 205,608,434 | 229,455,800 | 435,064,234 |
| 2010 | 124,625,756 | 24,015,000 | 50,821,819 | 8,595,000 | 13,810,316 | 1,945,000 | 223,812,891 | 218,326,843 | 442,139,734 |
| 2011 | 126,004,169 | 25,595,000 | 63,169,091 | 9,085,000 | 2,041,432 | 2,055,000 | 227,949,692 | 215,723,860 | 443,673,553 |
| 2012 | 125,313,399 | 26,735,000 | 36,347,441 | 9,555,000 | 2,947,861 | 2,170,000 | 203,068,702 | 242,009,539 | 445,078,241 |
| 2013 | 128,662,124 | 28,145,000 | 36,411,366 | 10,095,000 | 3,797,354 | 2,305,000 | 209,415,844 | 239,926,918 | 449,342,762 |
| 2014 | 136,189,306 | 29,600,000 | 35,906,812 | 10,705,000 | 4,594,695 | 2,440,000 | 219,435,813 | 233,165,710 | 452,601,523 |
| 2015 | 134,196,038 | 4,850,000 | 36,149,751 | 11,415,000 | 5,347,832 | 2,590,000 | 194,548,621 | 233,523,371 | 428,071,993 |
| 2016 | 135,250,000 | - | 45,756,956 | 12,020,000 | 6,063,337 | 2,750,000 | 201,840,293 | 218,574,801 | 420,415,094 |
| 2017 | 120,230,000 | - | 49,980,228 | 5,488,409 | 6,716,095 | 2,915,000 | 185,329,733 | 225,508,745 | 410,838,478 |
| 2018 | 105,470,000 | - | 49,937,243 | 5,668,835 | 4,770,418 | 3,140,000 | 168,986,496 | 233,973,233 | 402,959,729 |
| 2019 | 92,480,000 | - | 57,060,083 | 5,875,462 | 4,829,442 | - | 160,244,987 | 234,157,616 | 394,402,603 |
| 2020 | 76,435,000 | - | 65,149,453 | 6,103,026 | 5,067,726 | - | 152,755,206 | 235,098,912 | 387,854,118 |
| 2021 | 61,745,000 | - | 104,087,400 | 5,405,000 | 5,279,845 | - | 176,517,245 | 199,290,877 | 375,808,121 |
| 2022 | 56,035,000 | - | 80,998,012 | - | 5,472,537 | - | 142,505,549 | 235,647,116 | 378,152,665 |
| 2023 | 43,710,000 | - | 140,142,495 | - | 5,651,172 | - | 189,503,667 | 191,438,691 | 380,942,358 |
| 2024 | 36,450,000 | - | 80,186,436 | - | 5,813,953 | - | 122,450,388 | 252,082,514 | 374,532,903 |
| 2025 | 35,255,000 | - | 85,227,449 | - | 5,916,669 | - | 126,399,118 | 248,364,657 | 374,763,775 |
| 2026 | 33,330,000 | - | 143,681,189 | - | 11,715,731 | - | 188,726,920 | 185,800,211 | 374,527,131 |
| 2027 | 27,765,000 | - | 185,710,836 | - | 28,327,372 | - | 241,803,208 | 129,307,992 | 371,111,200 |
| 2028 | 24,160,000 | - | 162,087,687 | - | 32,430,797 | - | 218,678,485 | 151,382,759 | 370,061,244 |
| 2029 | 3,125,000 | - | 169,405,321 | - | 36,915,210 | - | 209,445,531 | 142,684,956 | 352,130,488 |
| 2030 | - | - | 10,277,690 | - | 52,405,825 | - | 62,683,515 | 290,800,810 | 353,484,325 |
| 2031 | - | - | 9,145,954 | - | 75,355,000 | - | 84,500,954 | 273,831,221 | 358,332,175 |
| 2032 | - | - | 8,140,997 | - | 84,295,000 | - | 92,435,997 | 271,068,428 | 363,504,425 |
| 2033 | - | - | 7,243,844 | - | - | - | 7,243,844 | 267,750,831 | 274,994,675 |
| 2034 | - | - | 6,447,732 | - | - | - | 6,447,732 | 268,546,943 | 274,994,675 |
| 2035 | - | - | 5,737,216 | - | - | - | 5,737,216 | 269,257,459 | 274,994,675 |
| 2036 | - | - | 5,107,150 | - | - | - | 5,107,150 | 269,887,525 | 274,994,675 |
| 2037 | - | - | 4,545,622 | - | - | - | 4,545,622 | 270,449,053 | 274,994,675 |
| 2038 | - | - | 4,043,951 | - | - | - | 4,043,951 | 270,950,724 | 274,994,675 |
| 2039 | - | - | 3,600,523 | - | - | - | 3,600,523 | 271,394,152 | 274,994,675 |
| 2040 | - | - | 3,202,467 | - | - | - | 3,202,467 | 271,792,208 | 274,994,675 |
| 2041 | - | - | 66,137,223 | - | - | - | 66,137,223 | 208,857,452 | 274,994,675 |
| 2042 | - | - | 265,360,000 | - | - | - | 265,360,000 | 9,638,738 | 274,998,738 |
| Total | \$2,192,206,725 | \$238,855,000 | \$2,260,827,153 | \$136,140,732 | \$461,878,040 | \$30,650,000 | \$5,320,557,650 | \$8,596,290,761 | \$13,916,848,412 |

MORAL OBLIGATION BONDS

Currently, seven entities in the State may issue moral obligation bonds. The moral obligation pledge generally provides that in the event the authority issuing moral obligation bonds determines that moneys of the authority will be insufficient for the payment of principal and interest on such bonds during the next State fiscal period, the authority shall certify to the Governor the amount required to pay such principal and interest and any amounts withdrawn from bond reserve funds to pay principal and interest on moral obligation bonds. The Governor shall then submit the amounts so certified to the General Assembly. The Governor’s recommendations for these and all other State appropriations are a matter of executive discretion. Thus, the moral obligation pledge does not constitute a legally enforceable obligation of the Governor to recommend a State appropriation. Moreover, the General Assembly is not statutorily required to make an appropriation for the amount so certified by the authority, nor must the Governor sign any such appropriation bill if passed by the General Assembly. Debt evidenced by moral obligation bonds is not debt of the State, and is not secured by any State funds.

TABLE 19
MORAL OBLIGATION BOND AUTHORITIES’ DEBT¹
(AS OF JANUARY 1, 2005)
(\$ IN MILLIONS)

| ISSUING AUTHORITY | BONDS OUTSTANDING |
|---|--------------------------|
| Illinois Housing Development Authority | \$120.8 |
| Southwestern Illinois Development Authority | 59.6 |
| Quad Cities Regional Economic Development Authority | 0.0 |
| Upper Illinois River Valley Development Authority | 24.4 |
| Tri-County River Valley Development Authority | 0.0 |
| Will-Kankakee Regional Development Authority | 0.0 |
| Western Illinois Economic Development Authority | 0.0 |
| Illinois Finance Authority ² | <u>80.4</u> |
| Total | \$285.2 |

¹ The amounts listed include only those bonds issued under the moral obligation pledge.

² The Illinois Rural Bond Bank, the Illinois Health Facilities Authority, the Illinois Development Finance Authority and certain other conduit bond issuers were consolidated into the Illinois Finance Authority, which was created on January 1, 2004 pursuant to Public Act 93-205. The Illinois Finance Authority also has the power to issue moral obligation bonds.

From time to time, the State has received notices from certain entities which have issued moral obligation bonds that insufficient monies are available for the payment of principal of and interest on one or more series of moral obligation bonds or that amounts withdrawn from bond reserve funds to pay principal of and interest on moral obligation bonds have not been replenished. To date, such amounts requested from the State have not been material. The State does not have a legal obligation to pay any such amounts and cannot predict whether appropriations for such amounts will be enacted in the future. No assurance can be given that future requests for State appropriation will not be received by the State or that such requests will not be for material amounts. While there have been no appropriation requests made to the General Assembly for moral obligation debt service reserve fund replenishment which have been denied by the General Assembly to date, no assurance can be given that an appropriation would be enacted with respect to such future request.

PENSION SYSTEMS

The State has five Retirement Systems: the State Employees' Retirement System of Illinois (the "SERS"), the Teachers' Retirement System of the State of Illinois (the "TRS"), the State Universities Retirement System (the "SURS"), the Judges Retirement System of Illinois (the "JRS"), and the General Assembly Retirement System (the "GARS") (collectively, the "Retirement Systems"). The Retirement Systems provide benefits upon retirement, death or disability to employees and beneficiaries.

Pursuant to the Illinois Pension Code, as amended (the "Pension Code"), the State is responsible for funding employer contributions of the Retirement Systems. As of June 30, 2004 (the most recently completed fiscal year of the State), the Retirement Systems had an aggregate membership of 310,735 active members, 171,083 inactive members entitled to benefits and 171,220 retired members and beneficiaries. As of June 30, 2004, based upon the most recent available actuarial valuation of the Retirement Systems, the actuarially determined accrued liabilities of the Retirement Systems were approximately \$89.8 billion, the fair market value of their assets was approximately \$54.7 billion, and the aggregate unfunded accrued actuarial liability ("UAAL") with respect to the Retirement Systems was approximately \$35.1 billion.

Members of each Retirement System contribute a portion of their annual salary for retirement purposes. The contribution rate ranges from 4 to 12.5 percent depending on the fund to which contributions are deposited and whether or not the member participates in the Federal Social Security program. Benefits paid to retirees generally are based on a fixed benefit plan. Under this type of plan, benefits are generally computed as a percentage of final average salary multiplied by the number of years of service of the employee.

The following chart sets forth the number of participants, assets, liabilities and UAAL for each individual Retirement System.

TABLE 20
RETIREMENT SYSTEMS' PENSION FUND STATISTICS
(AS OF JUNE 30, 2004)

| Retirement System | Participants | | | | (\$ in millions) | | |
|--------------------------|---------------------|--------------------------------------|-----------------------------------|----------------|---------------------------|--------------------------------|-------------------|
| | Active | Inactive/Entitled to Benefits | Retirees and Beneficiaries | Total | Assets¹ | Liabilities² | UAAL |
| TRS | 157,785 | 81,425 | 77,165 | 316,375 | \$ 31,544.7 | \$ 50,947.4 | \$ 19,402.7 |
| SURS | 81,242 | 66,727 | 38,487 | 186,456 | 12,586.3 | 19,078.6 | 6,492.3 |
| SERS | 70,621 | 22,797 | 54,298 | 147,716 | 9,990.1 | 18,442.7 | 8,452.6 |
| JRS | 906 | 35 | 873 | 1,814 | 534.6 | 1,156.1 | 621.5 |
| GARS | 181 | 99 | 397 | 677 | 83.2 | 207.6 | 124.4 |
| TOTAL FY 2004 | 310,735 | 171,083 | 171,220 | 653,038 | \$54,738.9 | \$89,832.4 | \$35,093.5 |

¹ Net assets are reported at fair market value per Governmental Accounting Standards Board Statement 25.

² Actuarially determined accrued cost of projected benefits.

STATE LAW REQUIREMENTS FOR RETIREMENT SYSTEMS FUNDING

State law regulates the State's funding of the Retirement Systems. Public Act 88-593, effective July 1, 1995, created an actuarially-based funding method for the Retirement Systems with an ultimate goal of achieving 90 percent funding of Retirement System liabilities. Pursuant to this law, the State's percent of payroll contribution to each Retirement System began increasing in fiscal year 1996 and is scheduled to increase each year through fiscal year 2010. In fiscal years 2011 through 2045, the State's

contribution is scheduled to level off to an equal percentage of payroll as necessary to amortize 90 percent of the Retirement Systems' unfunded liabilities by the end of the 50-year period (1995 to 2045). The legislation also provided for continuing appropriations to the Retirement Systems beginning in fiscal year 1996. This provision requires the State to provide contributions to the Retirement Systems without being subject to the annual appropriation process. In the event that the General Assembly fails to appropriate the amounts certified by the Retirement Systems, Public Act 88-593 provides for payments to be made by the Comptroller and the Treasurer, in amounts sufficient to meet the requirements of the Act.

ISSUANCE OF GO PENSION FUNDING BONDS AND ALLOCATION OF PROCEEDS

In April 2003, pursuant to the Bond Act, the State was authorized to issue and sell the GO Pension Funding Bonds, for the purpose of making contributions to, and funding the UAAL of, the Retirement Systems. Pursuant to the Bond Act, the State was required to deposit into the Pension Contribution Fund (the "*Pension Contribution Fund*"), a newly created fund held in the State Treasury, the proceeds from the sale of the GO Pension Funding Bonds less an aggregate amount of proceeds representing up to 12 months' capitalized interest on the GO Pension Funding Bonds and the aggregate amount of proceeds used to pay expenses of the offering of the GO Pension Funding Bonds. Out of the initial net proceeds of GO Pension Funding Bonds deposited into the Pension Contribution Fund, the State was obligated to reserve for transfer to its General Revenue Fund \$300 million, representing a portion of the required State contributions to the Retirement Systems for the last quarter of the State's fiscal year 2003, plus the sum of \$1.86 billion, representing the required State contributions to the Retirement Systems for the State's fiscal year 2004 (collectively, the "*Reimbursement Amounts*"). Upon the deposit of such \$300 million in the Pension Contribution Fund, the State immediately transferred such moneys to its General Revenue Fund. Whenever any payments of State contributions for fiscal year 2004 were made to any Retirement System, the State transferred from the Pension Contribution Fund to its General Revenue Fund an amount equal to the amount of that payment.

The Bond Act further mandates that all net proceeds of GO Pension Funding Bonds deposited into the Pension Contribution Fund, other than the Reimbursement Amounts described above, be transferred by the State to the Retirement Systems to reduce the UAAL. The amount of the transfer to each Retirement System constituted a portion of the total transfer amount that is the same as such Retirement System's portion of the UAAL of the Retirement Systems as a whole, as most recently determined by the GOMB. The GOMB was required under the Bond Act to complete the allocations among the Retirement Systems as described in the preceding sentence and notify each such Retirement System and the Comptroller within 15 days after net proceeds of GO Pension Funding Bonds in excess of the Reimbursement Amounts have been deposited into the Pension Contribution Fund. Each Retirement System then submitted a voucher to the Comptroller for its allocation and such allocated amount was paid from the Pension Contribution Fund in fiscal year 2004. The total amount paid to the Retirement Systems was \$7.3 billion.

On June 12, 2003, the State issued \$10 billion of GO Pension Funding Bonds. The net proceeds of the GO Pension Funding Bonds were used to (i) reimburse the State's General Revenue Fund for a portion of the contributions made to the Retirement Systems for the last quarter of the State's fiscal year 2003, or a total of \$300 million, (ii) reimburse the State's General Revenue Fund for the State's contributions to the Retirement Systems for the State's fiscal year 2004, up to a total of \$1.86 billion, and (iii) fund a portion of the UAAL for the net balance of the proceeds after capitalized interest and issuance costs, or \$7.3 billion. The net proceeds of the GO Pension Funding Bonds were not sufficient to fully fund the UAAL.

FUTURE STATE CONTRIBUTIONS TO RETIREMENT SYSTEMS

Following the issuance of the GO Pension Funding Bonds, pursuant to the Pension Code, the State's contributions to the Retirement Systems from the General Revenue Fund for fiscal year 2005 and thereafter will be decreased by the debt service payments for such fiscal year on the then outstanding GO Pension Funding Bonds. The State's contribution for fiscal year 2005 and for each fiscal year thereafter with respect to each Retirement System will not exceed an amount equal to (i) the amount of the required State contribution that would have been calculated under the provisions of the Pension Code if such Retirement System had not received its allocation of net proceeds of GO Pension Funding Bonds (other than Reimbursement Amounts) as described in the preceding paragraph, minus (ii) that portion of the State's total debt service payments for that fiscal year on the GO Pension Funding Bonds that is the same as such Retirement System's portion of the total net proceeds transferred to the Retirement Systems as a whole (other than the Reimbursement Amount).

The State, through its legislation, may modify from time to time its computation methodology for purposes of calculating its net UAAL.

DESCRIPTIONS OF RETIREMENT SYSTEMS

Teachers' Retirement System of the State of Illinois

The General Assembly created the TRS in 1939. TRS administers a cost-sharing, multiple-employer public pension plan and provides its members with retirement, disability and survivor benefits. Generally, members of TRS include all full-time, part-time and substitute Illinois public school personnel, excluding personnel employed within the city of Chicago, in positions requiring certification by the Illinois State Board of Education. Individuals employed in certain state agencies relating to education are also members of TRS.

As of June 30, 2004, the total membership of TRS was 316,375. There were 157,785 active members and 81,425 inactive members entitled to benefits. In addition, 77,165 retirees and beneficiaries were receiving benefits. Funding for TRS benefit programs is obtained from member contributions, TRS-covered employers contributions, the State, and investment income. The TRS Board of Trustees annually certifies a minimum State contribution based on the statutory formula. The State is obligated to pay this amount on a continuing appropriation. For fiscal year 2004, the State made a contribution of \$1,032 million. Moreover, TRS uses outside investment managers, a general consultant and TRS staff to invest the trust assets in accordance with investment guidelines established by the Board of Trustees and the fiduciary standards imposed by state law. Upon termination of service, a member is entitled to a refund of total contributions to TRS. The refund does not include interest or contributions for survivor benefits. By accepting a refund, the member forfeits rights to benefits from TRS.

General Assembly Retirement System

The GARS provides retirement annuities, survivors' annuities and other benefits for members of the General Assembly, certain elected state officials and their beneficiaries.

In 2004, the total membership of GARS was 677. There were 181 active members and 99 inactive members entitled to benefits. Moreover, 397 retirees and beneficiaries were receiving annuities. Contributions are made by members, employers and returns from the investment of trust assets. For fiscal year 2004, the State made a contribution of \$5.8 million. Upon termination of service, a member is entitled to a refund of total contributions to GARS, without interest. Acceptance of a refund forfeits all accrued rights and benefits by the member and his or her beneficiaries.

State Employees Retirement System of Illinois

The SERS provides retirement, disability and survivor benefits for, generally, all persons entering State service after serving a six-month qualifying period, unless their position is subject to membership in another State supported system.

In 2004, the total membership of SERS was 147,716. There were 70,621 active members and 22,797 inactive members entitled to benefits. Moreover, 54,298 retirees and beneficiaries were receiving annuities. As of January 2002, most employers now pay all or part of the required employee contributions on behalf of its employees. Contributions are also made by members, employers and returns from the investment of trust assets. For fiscal year 2004, the State made a contribution of \$475 million. Upon termination of service, a member is entitled to a refund of total contributions to SERS, without interest. Acceptance of a refund forfeits all accrued rights and benefits by the member and his or her beneficiaries.

Judges' Retirement System of Illinois

The JRS provides retirement annuities, survivors' annuities and other benefits for persons elected or appointed as a judge or associate judge of a court.

In 2004, the total membership of JRS was 1,814. There were 906 active members and 35 inactive members entitled to benefits. Moreover, 873 retirees and beneficiaries were receiving annuities. Contributions are made by members, employers and returns from the investment of trust assets. For fiscal year 2004, the State made a contribution of \$36.5 million. Upon termination of service, a member is entitled to a refund of total contributions to JRS, without interest. Acceptance of a refund forfeits all accrued rights and benefits by the member and his or her beneficiaries.

State Universities Retirement System

The SURS generally provides retirement, disability and survivor benefits for all permanent status employees with an appointment of 4 months or one academic term, whichever is less. Employees now have the option of selecting the type of account into which their money is deposited. The three options are: (1) the traditional benefits plan, (2) the portable benefits plan, and (3) the self-managed benefits plan. In 2004, the total membership of SURS was 186,456. There were 81,242 active members in SURS, with 66,727 inactive members entitled to benefits. An additional 38,487 retirees and beneficiaries were receiving annuities.

Under the traditional benefits plan, the State and members contribute to the retirement fund. Upon termination of services, a member may receive a refund consisting of the amount of the member's contribution plus interest credited (not to exceed 4.5%). Any employer or State matching funds will be forfeited.

Under the portable benefits plan, the State and members contribute to the retirement fund for each employee. The amount of the employer's contribution is determined each year dependent on many variables but usually ranges between 8 and 10%. Upon termination of services, with less than 5 years of service credit, a member is entitled to receive a refund consisting of total contributions plus the full effective rate of interest that has accumulated on the contributions. Upon termination of services with 5 or more years of qualified service, a member may receive a refund consisting of contributions plus interest and an equal match from the State. For fiscal year 2004, the State made a contribution of \$289.7 million to this plan and the traditional benefits plan.

Under the self-managed plan, the State and members contribute to the retirement fund of each employee. For fiscal year 2004, the State made a contribution of \$22.0 million to this plan. Upon

termination of services with less than 5 years of service, a member forfeits the State contributions. Upon termination of services with 5 or more years of service, a member may receive his or her account balance in a lump sum.

FUNDING FOR RETIREMENT SYSTEMS

One measure of the fiscal condition of retirement systems, the degree of funding or the funding ratio is the ratio of net assets to total liabilities. Table 21 summarizes the degree of funding for the Retirement Systems from fiscal year 2000 through fiscal year 2004.

TABLE 21
PENSION SYSTEMS
DEGREE OF FUNDING
FISCAL YEARS 1999-2004
(\$ IN MILLIONS)

| <u>Fiscal Year</u> | <u>Total Assets</u> ¹ | <u>Liabilities</u> ² | <u>Ratio (%)</u> |
|--------------------|----------------------------------|---------------------------------|------------------|
| 2000 | \$45,949.7 | \$61,518.9 | 74.7% |
| 2001 | 42,789.3 | 67,768.9 | 63.1 |
| 2002 | 40,252.6 | 75,198.2 | 53.5 |
| 2003 | 40,721.2 | 83,825.2 | 48.6 |
| 2004 | 54,738.9 | 89,832.4 | 60.9 |

¹ Net assets are reported at fair market value per Governmental Accounting Standards Board Statement 25.

² Actuarially determined accrued cost of projected benefits.

In fiscal year 2004, in addition to its then current obligations to the Retirement Systems for fiscal year 2004 in the amount of \$1.86 billion, the State appropriated approximately \$7.3 billion to the Retirement Systems from the proceeds of the GO Pension Funding Bonds previously discussed.

Table 21 reflects the fair market value of the total assets of the Retirement Systems and the actuarially determined accrued cost of projected benefits of the Retirement Systems as of the fiscal years of the State contained therein. The UAAL has increased from time to time as a result of State legislation increasing benefits to participants in the Retirement Systems and declining performance of investments held within each such Retirement System. Notwithstanding the foregoing, no assurance can be given that the actuarial assumptions underlying the calculations of total liabilities of the Retirement Systems or underlying the calculations of the total assets of the Retirement Systems due to a reduced reinvestment rate on the Retirement Systems' investment portfolio could not be modified in a material manner from time to time in the future. Such modification could result in a significant increase in the UAAL of the Retirement Systems and, therefore, a significant increase in the obligations of the State. In addition, the UAAL may be affected by certain other factors, including, without limitation, inflation, changes in the Pension Code, and changes in benefits provided or in the contribution rates of the State.

Public Act 92-566, effective June 25, 2002, allowed eligible State employees to purchase up to 60 months of age and service in order to qualify for early retirement. To be eligible, a State employee needed to be on active payroll in June 2002, or on lay-off status with a right of re-employment or recall, or on disability leave for not more than two years, and have a minimum of eight years of creditable service exclusive of service time established by Public Act 92-566 and not previously retired under Article 14 or Article 16-133.3 of the Pension Code. Contractual employment with the State by a person who elects the early retirement incentive is prohibited other than as a 75-day temporary employee. This act established that the unfunded liability from this early retirement initiative would be amortized over a 10-year period. The estimated increase in unfunded pension liability was \$622 million at the time Public Act 92-566 was enacted and \$70 million was provided in the fiscal year 2004 budget to begin the 10-year

amortization. The actual increase in unfunded pension liability, as calculated under the provisions of Public Act 92-566, was \$2.452 billion. The errors in the estimate were due to the number of employees electing early retirement as well as their average compensation. Certain known benefit enhancements and the waiver of the early retirement monthly benefit reduction were not included in the original estimated cost. Public Act 93-0839 redefined the amount subject to 10-year amortization from the increase in unfunded pension liability to the increase in the present value of future pension benefits, provided \$70 million to fund amortization in fiscal year 2005 and calls for the 10-year amortization to begin in fiscal year 2006. The amount subject to 10-year amortization is 1.752 billion. Approximately 11,040 employees took advantage of this retirement option.

Public Act 93-0839 authorizes the provision of certain incentives to non-frontline State employees to leave State employment. Included in these incentives is an offer to refund to employees their pension contributions, plus statutory interest, times two. Absent this incentive, employees leaving State employment and requesting a refund are only entitled to a refund of their contributions. This plan resulted in an immaterial reduction in the unfunded pension liability.

FINANCIAL DATA FOR RETIREMENT SYSTEMS

The tables that follow provide information on the assets, liabilities, income and expenses for each Retirement System for fiscal years 1999 through 2003 . The data were obtained from the audited financial statements of the Retirement Systems.

TABLE 22
STATE RETIREMENT SYSTEMS
FISCAL YEAR 2003
(\$ IN THOUSANDS)

| | SERS | TRS | SURS | GARS | JRS | TOTAL | SELF MANAGED PLAN STATE UNIVERSITIES ⁽¹⁾ |
|--|---------------|----------------|---------------|------------|-------------|----------------|--|
| Begin, Net Asset Balances ⁽²⁾ | \$7,673,892.7 | \$22,366,284.8 | \$9,814,676.6 | \$54,050.6 | \$343,659.3 | \$40,252,564.0 | \$134,753.7 |
| Income | 696,296.3 | 2,814,134.9 | 780,905.0 | 7,154.8 | 44,119.0 | 4,342,610.0 | 60,404.3 |
| Member contributions | 285,209.3 | 732,020.5 | 245,243.1 | 1,954.2 | 12,905.0 | 1,277,332.1 | 30,658.0 |
| State contributions | 396,067.2 | 929,709.8 | 249,329.8 | 5,163.0 | 31,373.0 | 1,611,642.8 | 20,316.2 |
| Investment income | 15,019.8 | 1,060,852.1 | 250,398.3 | (233.1) | (226.1) | 1,325,811.0 | 4,993.2 |
| Other | 0.0 | 91,552.5 | 35,933.8 | 270.7 | 67.1 | 127,824.1 | 4,436.9 |
| Expenditures | 868,077.6 | 2,055,596.4 | 882,076.0 | 11,529.1 | 57,724.7 | 3,875,003.8 | 3,628.9 |
| Benefits | 831,486.6 | 1,998,622.3 | 836,661.7 | 11,131.5 | 56,714.5 | 3,734,616.6 | 670.5 |
| Refunds | 28,369.8 | 43,114.7 | 32,218.8 | 106.7 | 582.5 | 104,392.5 | 2,958.4 |
| Administration | 8,221.2 | 13,859.4 | 11,913.0 | 290.9 | 427.7 | 34,712.2 | 0.0 |
| Other | 0.0 | 0.0 | 1,282.5 | 0.0 | 0.0 | 1,282.5 | 0.0 |
| Equity Transfer | | | 1,041.7 | | | | (1,041.7) |
| Ending Net Asset Balance | 7,502,111.4 | 23,124,823.3 | 9,714,547.3 | 49,676.3 | 330,053.6 | 40,721,211.9 | 190,487.4 |
| Actuarial Liabilities ⁽³⁾ | 17,593,980.0 | 46,933,432.0 | 18,025,032.0 | 196,510.1 | 1,076,232.0 | 83,825,186.1 | N/A |
| Unfunded Accrued Liability | 10,091,868.6 | 23,808,608.7 | 8,310,484.7 | 146,833.8 | 746,178.4 | 43,103,974.2 | N/A |
| Asset/Liability Ratio | 42.6% | 49.3% | 53.9% | 25.3% | 30.7% | 48.6% | N/A |

¹ The Self Managed Plan (SMP) under the State Universities Retirement System is not included in the totals. The SMP is a defined contribution plan and, by definition, is fully funded and does not carry unfunded liability.

² Reflects valuation of assets on a market basis as of June 30, 1996, per GASB Statement 25.

³ Actuarially determined accrued benefit costs.

Note: Numbers may not add due to rounding.

TABLE 23
STATE RETIREMENT SYSTEMS
FISCAL YEAR 2002
(\$ IN THOUSANDS)

| | SERS | TRS | SURS | GARS | JRS | TOTAL | SELF MANAGED PLAN STATE UNIVERSITIES ⁽¹⁾ |
|--|---------------|----------------|----------------|------------|-------------|----------------|--|
| Begin, Net Asset Balances ⁽²⁾ | \$8,276,661.4 | \$23,315,646.1 | \$10,753,296.9 | \$61,997.8 | \$381,733.6 | \$42,789,335.8 | \$101,943.4 |
| Income | 36,920.6 | 864,522.7 | (143,600.4) | 2,359.0 | 15,525.4 | 775,727.3 | 33,685.8 |
| Member contributions | 196,915.4 | 681,151.8 | 251,573.7 | 1,552.3 | 12,487.3 | 1,143,680.5 | 25,904.0 |
| State contributions | 386,116.6 | 814,793.8 | 221,537.7 | 4,678.0 | 27,532.0 | 1,454,604.1 | 18,886.3 |
| Investment income | (546,111.4) | (723,987.0) | (651,298.4) | (3,914.8) | (24,493.9) | (1,949,805.5) | (15,185.7) |
| Other | 0.0 | 92,618.1 | 34,586.6 | 43.5 | 0.0 | 127,248.2 | 4,081.2 |
| Expenditures | 639,689.3 | 1,813,884.0 | 793,470.0 | 10,306.2 | 53,599.37 | 3,310,949.2 | 2,425.4 |
| Benefits | 617,918.5 | 1,759,748.7 | 743,267.1 | 9,953.2 | 52,822.3 | 3,183,709.8 | 2.8 |
| Refunds | 14,147.2 | 38,755.6 | 37,040.4 | 68.2 | 353.2 | 90,364.6 | 2,422.6 |
| Administration | 7,623.6 | 13,487.4 | 11,868.0 | 284.8 | 424.2 | 33,688.0 | 0.0 |
| Other | 0.0 | 1,892.3 | 1,294.5 | 0.0 | 0.0 | 3,186.8 | 0.0 |
| Equity Transfer | | | (1,549.9) | | | | 1,549.9 |
| Ending Net Asset Balance | 7,673,892.7 | 22,366,284.8 | 9,814,676.6 | 54,050.6 | 343,659.3 | 40,252,564.0 | 134,753.7 |
| Actuarial Liabilities ⁽³⁾ | 14,291,044.6 | 43,047,674.0 | 16,654,041.0 | 184,582.5 | 1,020,846.8 | 75,198,188.9 | N/A |
| Unfunded Accrued Liability | 6,617,151.9 | 20,681,389.2 | 6,839,364.4 | 130,531.9 | 677,187.5 | 34,945,624.9 | N/A |
| Asset/Liability Ratio | 53.7% | 52.0% | 58.9% | 29.3% | 33.7% | 53.5% | N/A |

¹ The Self Managed Plan (SMP) under the State Universities Retirement System is not included in the totals. The SMP is a defined contribution plan and, by definition, is fully funded and does not carry unfunded liability.

² Reflects valuation of assets on a market basis as of June 30, 1996, per GASB Statement 25.

³ Actuarially determined accrued benefit costs.

Note: Numbers may not add due to rounding.

TABLE 24
STATE RETIREMENT SYSTEMS
FISCAL YEAR 2001
(\$ IN THOUSANDS)

| | SERS | TRS | SURS | GARS | JRS | TOTAL | SELF MANAGED PLAN STATE UNIVERSITIES ⁽¹⁾ |
|--|---------------|----------------|----------------|------------|-------------|----------------|--|
| Begin, Net Asset Balances ⁽²⁾ | \$8,910,900.7 | \$24,481,412.6 | \$12,063,949.6 | \$70,471.4 | \$422,933.7 | \$45,949,668.0 | \$73,412.4 |
| Income | (72,495.0) | 449,933.5 | (584,898.7) | 1,068.6 | 8,175.1 | (198,216.5) | 28,605.1 |
| Member contributions | 173,778.7 | 643,563.3 | 221,581.5 | 1,407.6 | 12,291.1 | 1,052,622.2 | 20,218.7 |
| State contributions | 366,029.0 | 724,007.8 | 216,349.1 | 4,305.0 | 24,218.0 | 1,334,908.9 | 16,254.9 |
| Investment income | (612,302.7) | (1,015,255.2) | (1,053,627.0) | (4,650.9) | (28,464.9) | (2,714,300.7) | (11,043.1) |
| Other | 0.0 | 97,617.6 | 30,797.7 | 6.9 | 130.9 | 128,553.1 | 3,174.6 |
| Expenditures | 561,744.2 | 1,615,700.0 | 723,227.5 | 9,542.2 | 49,375.3 | 2,959,589.2 | 2,600.6 |
| Benefits | 537,591.7 | 1,566,793.2 | 664,792.8 | 9,228.0 | 48,330.8 | 2,826,736.5 | 48.2 |
| Refunds | 17,012.2 | 35,849.1 | 45,747.1 | 37.8 | 633.6 | 99,279.8 | 2,552.4 |
| Administration | 7,140.3 | 12,640.6 | 11,185.2 | 276.4 | 410.9 | 31,653.3 | 0.0 |
| Other | 0.0 | 417.1 | 1,502.5 | 0.0 | 0.0 | 1,919.6 | 0.0 |
| Equity Transfer | | | (2,526.4) | | | | 2,526.4 |
| Ending Net Asset Balance | 8,276,661.4 | 23,315,646.1 | 10,753,296.9 | 61,997.8 | 381,733.6 | 42,789,335.8 | 101,943.4 |
| Actuarial Liabilities ⁽³⁾ | 12,572,240.1 | 39,166,697.0 | 14,915,317.0 | 177,546.1 | 937,091.5 | 67,768,891.8 | N/A |
| Unfunded Accrued Liability | 4,295,578.8 | 15,851,050.9 | 4,162,020.1 | 115,548.3 | 555,357.9 | 24,979,556.0 | N/A |
| Asset/Liability Ratio | 65.8% | 59.5% | 72.1% | 34.9% | 40.7% | 63.1% | N/A |

¹ The Self Managed Plan (SMP) under the State Universities Retirement System is not included in the totals. The SMP is a defined contribution plan and, by definition, is fully funded and does not carry unfunded liability.

² Reflects valuation of assets on a market basis as of June 30, 1996, per GASB Statement 25.

³ Actuarially determined accrued benefit costs.

Note: Numbers may not add due to rounding.

TABLE 25
STATE RETIREMENT SYSTEMS
FISCAL YEAR 2000
(\$ IN THOUSANDS)

| | SERS | TRS | SURS | GARS | JRS | TOTAL | SELF MANAGED PLAN STATE UNIVERSITIES ⁽¹⁾ |
|--|---------------|----------------|----------------|------------|-------------|----------------|--|
| Begin, Net Asset Balances ⁽²⁾ | \$7,986,433.0 | \$22,237,709.0 | \$10,761,726.3 | \$66,832.5 | \$389,761.9 | \$41,442,462.7 | \$31,302.9 |
| Income | 1,436,928.2 | 3,686,437.2 | 1,957,900.1 | 12,830.2 | 78,265.4 | 7,172,361.1 | 37,289.7 |
| Member contributions | 164,792.4 | 619,622.8 | 222,459.5 | 1,317.5 | 12,005.4 | 1,020,197.6 | 15,554.0 |
| State contributions | 340,872.5 | 639,298.9 | 212,478.8 | 3,951.0 | 21,388.0 | 1,217,989.2 | 12,108.2 |
| Investment income | 931,263.5 | 2,336,217.1 | 1,494,329.6 | 7,561.7 | 44,848.4 | 4,814,220.1 | 7,007.8 |
| Other | 0.0 | 91,298.4 | 28,632.2 | 0.0 | 23.6 | 119,954.2 | 2,619.7 |
| Expenditures | 512,460.5 | 1,442,733.6 | 649,306.8 | 9,191.3 | 45,093.6 | 2,658,785.8 | 1,550.2 |
| Benefits | 489,915.4 | 1,402,246.0 | 590,206.2 | 8,840.7 | 44,218.7 | 2,535,427.0 | 12.9 |
| Refunds | 15,931.3 | 28,797.1 | 46,801.0 | 97.6 | 498.2 | 92,125.2 | 1,537.3 |
| Administration | 6,613.8 | 11,680.6 | 10,901.9 | 253.0 | 376.7 | 29,826.0 | 0.0 |
| Other | | 9.9 | 1,397.7 | 0.0 | 0.0 | 1,407.6 | 0.0 |
| Equity Transfer | | | (6,370.0) | | | | 6,370.0 |
| Ending Net Asset Balance | 8,910,900.7 | 24,481,412.6 | 12,063,949.6 | 70,471.4 | 422,933.7 | 45,949,668.0 | 73,412.4 |
| Actuarial Liabilities ⁽³⁾ | 10,912,987.9 | 35,886,404.0 | 13,679,039.0 | 169,362.9 | 871,153.4 | 61,518,947.2 | N/A |
| Unfunded Accrued Liability | 2,002,087.2 | 11,404,991.4 | 1,615,089.4 | 98,891.5 | 448,219.7 | 15,569,279.2 | N/A |
| Asset/Liability Ratio | 81.7% | 68.2% | 88.2% | 41.6% | 48.5% | 74.7% | N/A |

¹ The Self Managed Plan (SMP) under the State Universities Retirement System is not included in the totals. The SMP is a defined contribution plan and, by definition, is fully funded and does not carry unfunded liability.

² Reflects valuation of assets on a market basis as of June 30, 1996, per GASB Statement 25.

³ Actuarially determined accrued benefit costs.

Note: Numbers may not add due to rounding.

TABLE 26
STATE RETIREMENT SYSTEMS
FISCAL YEAR 1999
(\$ IN THOUSANDS)

| | SERS | TRS | SURS | GARS | JRS | TOTAL | SELF MANAGED PLAN STATE UNIVERSITIES ⁽¹⁾ |
|--|---------------|----------------|---------------|------------|-------------|----------------|--|
| Begin, Net Asset Balances ⁽²⁾ | \$7,064,494.8 | \$19,965,887.4 | \$9,792,000.0 | \$62,737.6 | \$356,692.9 | \$37,241,812.7 | \$1,678.0 |
| Income | 1,383,227.0 | 3,592,632.8 | 1,552,871.5 | 12,797.1 | 74,572.3 | 6,616,100.7 | 15,661.10 |
| Member contributions | 159,580.2 | 866,375.9 | 212,965.7 | 1,413.7 | 11,270.1 | 1,251,605.6 | 6,709.3 |
| State contributions | 315,525.0 | 572,950.6 | 212,393.6 | 3,592.0 | 18,688.8 | 1,123,150.0 | 5,238.6 |
| Investment income | 908,121.8 | 2,089,661.0 | 1,102,031.7 | 7,683.6 | 44,613.4 | 4,152,111.5 | 2,518.2 |
| Other | 0.0 | 63,645.3 | 25,480.5 | 107.8 | 0.0 | 89,233.6 | 1,194.9 |
| Expenditures | 461,288.8 | 1,320,811.2 | 568,587.5 | 8,702.2 | 41,503.3 | 2,400,893.0 | 593.8 |
| Benefits | 440,842.4 | 1,284,126.6 | 525,966.1 | 8,333.7 | 40,851.6 | 2,300,120.4 | 0.0 |
| Refunds | 14,012.5 | 25,858.9 | 31,329.9 | 129.4 | 296.1 | 71,626.8 | 593.8 |
| Administration | 6,433.9 | 10,680.1 | 9,991.2 | 239.1 | 355.6 | 27,699.9 | 0.0 |
| Other | | 145.6 | 1,300.3 | 0.0 | 0.0 | 1,445.9 | 0.0 |
| Equity Transfer | | | (14,557.7) | | | | 14,557.7 |
| Ending Net Asset Balance | 7,986,433.0 | 22,237,709.0 | 10,761,726.3 | 66,832.5 | 389,761.9 | 41,442,462.7 | 31,302.9 |
| Actuarial Liabilities ⁽³⁾ | 9,998,205.0 | 33,205,513.0 | 12,617,495.0 | 160,870.8 | 805,587.2 | 56,787,671.0 | N/A |
| Unfunded Accrued Liability | 2,011,722.0 | 10,967,804.0 | 1,855,768.7 | 94,038.3 | 415,825.3 | 15,345,208.3 | N/A |
| Asset/Liability Ratio | 79.9% | 67.0% | 85.3% | 41.5% | 48.4% | 73.0% | N/A |

¹ The Self Managed Plan (SMP) under the State Universities Retirement System is not included in the totals. The SMP is a defined contribution plan and, by definition, is fully funded and does not carry unfunded liability.

² Reflects valuation of assets on a market basis as of June 30, 1996, per GASB Statement 25.

³ Actuarially determined accrued benefit costs.

Note: Numbers may not add due to rounding.

ADDITIONAL INFORMATION

The information contained in this Official Statement is subject to change without notice and no implication is to be derived therefrom or from the sale of the Bonds that there has been no change in the affairs of the State or the information contained herein since the dates as of which such information is given. Any statements in this Official Statement involving matters of opinion or estimate, whether or not expressly so stated, are intended as such and not as representations of fact. This Official Statement is not to be construed as a contract or agreement between the State and the purchasers of any of the Bonds.

MISCELLANEOUS

Additional information regarding the Bonds and this Official Statement is available by contacting the Governor's Office of Management and Budget, 108 State Capitol, Springfield, Illinois 62706; telephone: (217) 782-4520.

The State has authorized the distribution of this Official Statement.

This Official Statement regarding the State's General Obligation Bonds, Series of April 2005, has been duly executed and delivered by the Director of the Governor's Office of Management and Budget on behalf of the State.

STATE OF ILLINOIS

Director of the Governor's Office of
Management and Budget

APPENDIX A

ECONOMIC DATA

Illinois is a state of diversified economic strength. Personal income and workforce composition in Illinois are similar to that of the United States as a whole. Measured by per-capita personal income, Illinois ranks fourth among the ten most populous states and fourteenth among all states. Illinois ranks third among all states in total cash receipts from crops, fourth in agricultural exports and ranks among the top states in several measures of manufacturing activity. Chicago serves as the transportation center of the Midwest and the headquarters of many of the nation's major corporations and financial institutions. Table A-1 compares the workforce composition of Illinois to that of the United States as a whole. Table A-2 shows the distribution of Illinois non-agricultural employment by industry sector. Except as otherwise indicated, the tables in this *APPENDIX A* are based on calendar years.

TABLE A-1
PAYROLL JOBS BY INDUSTRY – 2003
(THOUSANDS)

| | <u>ILLINOIS</u> | <u>% OF TOTAL</u> | <u>U.S.</u> | <u>% OF TOTAL</u> |
|--------------------------------------|-----------------|-------------------|---------------|-------------------|
| Natural Resources and Mining | 10 | 0.2% | 587 | 0.4% |
| Construction | 275 | 4.7 | 6,911 | 5.3 |
| Manufacturing | 710 | 12.2 | 11,208 | 8.5 |
| Trade, Transportation and Utilities | 1,183 | 20.3 | 25,497 | 19.4 |
| Information and Financial Activities | 537 | 9.2 | 14,393 | 11.0 |
| Professional and Business Services | 771 | 13.2 | 16,547 | 12.5 |
| Education and Health Services | 723 | 12.4 | 16,897 | 12.9 |
| Leisure and Hospitality | 509 | 8.7 | 12,339 | 9.4 |
| Other Services | 255 | 4.4 | 5,418 | 4.1 |
| Government | <u>854</u> | <u>14.7</u> | <u>21,528</u> | <u>16.4</u> |
| Total | 5,827 | 100.0% | 131,235 | 100.0% |

Source: U.S. Department of Labor, Bureau of Labor Statistics, June 2004.

Note: Columns may not add due to rounding. Beginning in March 2003, the basis for industry classification changed from the 1987 Standard Industrial Classification System to the 2002 North American Industry Classification System.

According to the U.S. Department of Commerce, Bureau of Economic Analysis (May 2003), agricultural employment in the State of Illinois totaled 98,943 in 2001, compared to national agricultural employment of 3,075,000.

TABLE A-2
NON-AGRICULTURAL PAYROLL JOBS BY INDUSTRY
ILLINOIS-2000 THROUGH 2004
(THOUSANDS)

| | <u>2000</u> | <u>2001</u> | <u>2002</u> | <u>2003</u> | <u>2004</u> |
|--|--------------|--------------|--------------|--------------|--------------|
| Total Non-Agricultural Employment | 6,045 | 5,995 | 5,895 | 5,813 | 5,825 |
| Natural Resources and Mining | 10 | 10 | 10 | 10 | 10 |
| Construction | 270 | 277 | 276 | 277 | 279 |
| Manufacturing | 871 | 815 | 756 | 720 | 707 |
| Non-Durable Goods | 322 | 311 | 298 | 287 | 283 |
| Durable Goods | 549 | 505 | 458 | 433 | 424 |
| Trade, Transportation and Utilities | 1,248 | 1,232 | 1,197 | 1,184 | 1,186 |
| Wholesale Trade | 321 | 317 | 306 | 306 | 301 |
| Retail Trade | 651 | 643 | 633 | 622 | 628 |
| Transportation and Utilities | 276 | 272 | 258 | 256 | 257 |
| Information and Financial Activities | 557 | 558 | 549 | 537 | 537 |
| Professional and Business Services | 838 | 814 | 786 | 766 | 770 |
| Educational and Health Services | 681 | 697 | 711 | 715 | 730 |
| Leisure and Hospitality | 487 | 491 | 494 | 497 | 511 |
| Other Services | 245 | 251 | 255 | 250 | 248 |
| Government | 840 | 850 | 861 | 857 | 854 |

Source: U.S. Department of Labor, Bureau of Labor Statistics, January 2005.

Note: Columns may not add due to rounding. Beginning in March 2003, the basis for industry classification changed from the 1987 Standard Industrial Classification System to the 2002 North American Industry Classification System.

AGRICULTURE

Illinois is a major agricultural state. Tables A-3 and A-4 summarize key agricultural production statistics.

TABLE A-3
ILLINOIS CASH RECEIPTS FROM CROPS AND LIVESTOCK
(\$ IN MILLIONS)

| | <u>1999</u> | <u>2000</u> | <u>2001</u> | <u>2002</u> | <u>2003</u> | RANK AMONG STATES <u>2003</u> |
|-----------|-------------|-------------|-------------|-------------|-------------|-------------------------------------|
| Crops | \$5,233 | \$5,312 | \$5,704 | \$5,924 | \$6,490 | 3 |
| Livestock | 1,524 | 1,710 | 1,843 | 1,562 | 1,800 | 22 |
| Total | 6,757 | 7,022 | 7,547 | 7,486 | 8,290 | 7 |

Source: U.S. Department of Agricultural-Economic Research Service.

TABLE A-4
AGRICULTURAL EXPORTS
FEDERAL FISCAL YEAR 2003
(\$ IN MILLIONS)

| AGRICULTURAL EXPORTS | <u>U.S.</u> <u>TOTAL</u> | <u>ILLINOIS</u> <u>SHARE</u> | <u>PERCENT</u> <u>OF U.S.</u> | RANK AMONG STATES |
|-------------------------|-----------------------------|---------------------------------|----------------------------------|----------------------|
| All Commodities | \$56,186.4 | \$3,363.5 | 3.9% | 4 |
| Feed Grain and Products | 6,731.0 | 1,003.2 | 15.6 | 2 |
| Soybeans and Products | 8,287.5 | 1,364.1 | 16.4 | 2 |

Source: U.S. Department of Agricultural-Economic Research Service.

FINANCIAL INSTITUTIONS

Illinois serves as the financial center of the Midwest. The State ranks fourth among all states in total assets for commercial banks. As of September 30, 2004, there were 755 commercial and savings banks in Illinois with total assets of \$53.2 billion. Additionally, as of September 30, 2004, there were 55 OTS-regulated and FDIC-insured thrift institutions in Illinois with total assets of \$27.7 billion.

Source: Federal Deposit Insurance Corporation and Office of Thrift Supervision.

CONTRACT CONSTRUCTION

Contracts for future construction in Illinois averaged \$15.6 billion annually during the period 1994 through 2003 and totaled \$20.7 billion in 2002. During the period 1994 through 2003, building permits issued for residential construction averaged 52,460 annually, with an average annual valuation of \$6.4 billion. Table A-5 presents annual data on contracts for future construction and residential building activity.

**TABLE A-5
CONTRACTS FOR FUTURE CONSTRUCTION
AND RESIDENTIAL BUILDING ACTIVITY**

| <u>YEAR</u> | RESIDENTIAL, NON-RESIDENTIAL AND NON-BUILDING CONTRACTS FOR FUTURE CONSTRUCTION ¹ | RESIDENTIAL BUILDING ACTIVITY (PRIVATELY- OWNED HOUSING UNITS) ² | VALUATION |
|-------------|---|--|-------------------------|
| | <u>(\$ IN MILLIONS)</u> | <u>PERMITS</u> | <u>(\$ IN MILLIONS)</u> |
| 1993 | \$11,161 | 44,742 | \$4,487 |
| 1994 | 12,008 | 49,290 | 5,012 |
| 1995 | 11,726 | 47,467 | 4,844 |
| 1996 | 12,667 | 49,592 | 5,199 |
| 1997 | 12,703 | 46,323 | 5,087 |
| 1998 | 15,000 | 47,984 | 5,618 |
| 1999 | 16,450 | 53,974 | 6,538 |
| 2000 | 16,945 | 51,944 | 6,528 |
| 2001 | 19,393 | 54,839 | 7,141 |
| 2002 | 20,733 | 60,971 | 8,546 |
| 2003 | 18,788 | 62,211 | 9,106 |

¹ U. S. Department of Commerce, Housing Units Authorized by Building Permits: Annual, various issues.

² Dodge Division, McGraw-Hill Information System Co.

PERSONAL INCOME

Per capita income in Illinois is greater than the average in both the United States and the Great Lakes Region. Table A-6 presents personal income data, and Table A-7 presents per capita income comparisons.

**TABLE A-6
PERSONAL INCOME
(\$ IN BILLIONS)**

| | <u>1990</u> | <u>2000</u> | <u>2001</u> | <u>2002</u> | <u>2003</u> | <u>2004</u> |
|---------------|-------------|-------------|-------------|-------------|-------------|-------------|
| Illinois | \$238.5 | \$400.4 | \$410.3 | \$416 | \$431.7 | \$437.2 |
| United States | 4,861.90 | 8,422.10 | 8,703.00 | 8,900.00 | 9,380.50 | 9,592.7 |

Source: Department of Commerce, Bureau of Economic Analysis, January 2005

**TABLE A-7
PER CAPITA PERSONAL INCOME**

| | <u>1980</u> | <u>1990</u> | <u>2000</u> | <u>2001</u> | <u>2002</u> | <u>2003</u> | <u>RANK</u> |
|----------------------------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-------------|
| Illinois | \$11,005 | \$20,824 | \$32,187 | \$32,782 | \$33,053 | \$33,205 | 14 |
| United States | 10,114 | 19,477 | 29,847 | 30,527 | 30,906 | 31,459 | -- |
| Ten Most Populous States: | | | | | | | |
| New Jersey | 11,707 | 24,572 | 38,372 | 39,077 | 39,461 | 40,002 | 1 |
| New York | 11,015 | 23,523 | 34,900 | 35,626 | 35,805 | 36,296 | 2 |
| California | 11,951 | 21,638 | 32,466 | 32,892 | 32,989 | 33,403 | 3 |
| Illinois | \$11,005 | \$20,824 | \$32,187 | \$32,782 | \$33,053 | \$33,205 | 4 |
| Pennsylvania | 10,085 | 19,687 | 29,697 | 30,318 | 31,116 | 31,706 | 5 |
| Michigan | 10,314 | 18,922 | 29,553 | 29,499 | 29,816 | 31,196 | 6 |
| Florida | 9,933 | 19,564 | 28,511 | 29,247 | 29,758 | 29,972 | 7 |
| Ohio | 10,046 | 18,743 | 28,208 | 28,627 | 29,195 | 29,953 | 8 |
| Georgia | 8,420 | 17,603 | 27,989 | 28,555 | 28,821 | 29,259 | 9 |
| Texas | 9,880 | 17,421 | 28,313 | 28,943 | 29,039 | 29,076 | 10 |
| Great Lakes States: | | | | | | | |
| Illinois | \$11,005 | \$20,824 | \$32,187 | \$32,782 | \$33,053 | \$33,205 | 1 |
| Michigan | 10,314 | 18,922 | 29,553 | 29,499 | 29,816 | 31,196 | 2 |
| Wisconsin | 10,107 | 18,072 | 28,573 | 29,361 | 30,050 | 30,723 | 3 |
| Ohio | 10,046 | 18,743 | 28,208 | 28,627 | 29,195 | 29,953 | 4 |
| Indiana | 9,374 | 17,491 | 27,134 | 27,619 | 28,032 | 28,797 | 5 |

Source: U.S. Department of Commerce, Bureau of Economic Analysis, April 2004.

UNEMPLOYMENT

The following table provides various statistics related to unemployment in the United States, the State, and metropolitan statistical areas in the State.

**TABLE A-8
UNEMPLOYMENT**

| | Number of Unemployed | | | | | Unemployment Rate (%) | | | | |
|---------------------------|----------------------|-----------|-----------|-----------|-----------|-----------------------|------|------|------|------|
| | 2000 | 2001 | 2002 | 2003 | 2004 | 2000 | 2001 | 2002 | 2003 | 2004 |
| United States | 5,692,000 | 6,801,000 | 8,378,000 | 8,774,000 | 8,774,000 | 4.0% | 4.3% | 5.8% | 6.1% | 5.4% |
| Illinois | 308,862 | 389,118 | 418,457 | 423,065 | 423,065 | 4.8 | 6.1 | 6.5 | 6.7 | 5.8 |
| Bloomington-Normal MSA | 2,316 | 2,285 | 2,570 | 2,634 | 2,634 | 2.5 | 2.4 | 2.7 | 2.8 | 4.0 |
| Champaign-Urbana MSA | 2,434 | 2,798 | 3,227 | 3,292 | 3,292 | 2.4 | 2.8 | 3.2 | 3.3 | 3.3 |
| Chicago PMSA | 179,220 | 231,495 | 286,929 | 290,004 | 290,004 | 4.1 | 5.4 | 6.7 | 6.8 | 5.8 |
| Davenport-Moline-Rock | 5,584 | 5,695 | 6,048 | 6,182 | 6,182 | 5.3 | 5.5 | 6 | 6.2 | 4.9 |
| Decatur MSA | 3,074 | 3,698 | 4,656 | 4,134 | 4,134 | 5.0 | 6.3 | 8.2 | 7.4 | 6.1 |
| Kankakee MSA | 2,566 | 3,078 | 3,790 | 4,027 | 4,027 | 4.8 | 5.8 | 7.2 | 7.7 | 7.4 |
| Peoria-Pekin MSA | 7,354 | 8,606 | 9,694 | 9,967 | 9,967 | 3.9 | 4.6 | 5.3 | 5.5 | 5.0 |
| Rockford MSA | 9,573 | 13,150 | 15,408 | 16,486 | 16,486 | 4.7 | 6.5 | 7.8 | 8.4 | 7.1 |
| Springfield MSA | 3,889 | 4,280 | 4,986 | 5,505 | 5,505 | 3.5 | 3.9 | 4.6 | 5.2 | 5.1 |
| St. Louis MSA, IL portion | 15,013 | 16,751 | 18,002 | 18,792 | 18,792 | 5.2 | 5.9 | 6.4 | 6.6 | 6.5 |

Source: Illinois Department of Employment Security and U.S. Department of Labor, Bureau of Labor Statistics.

POPULATION

Illinois is the nation's fifth most populous state.

TABLE A-9
POPULATION: ILLINOIS AND SELECTED
METROPOLITAN STATISTICAL AREAS

| | <u>1980</u> | <u>1990</u> | <u>2000</u> |
|-------------------------|-------------|-------------|-------------|
| Illinois | 11,427,409 | 11,430,602 | 12,419,293 |
| Chicago CMS (IL Part) | 7,348,874 | 7,507,113 | 8,272,768 |
| St. Louis MSA (IL Part) | 588,464 | 588,995 | 599,845 |
| Rockford MSA | 325,852 | 329,626 | 371,236 |
| Peoria MSA | 365,864 | 339,172 | 347,387 |
| Springfield MSA | 187,770 | 189,550 | 201,437 |
| Champaign-Urbana MSA | 168,392 | 173,025 | 179,669 |

Source: U.S. Bureau of the Census. (Populations for 1980 and 1990 reflect Metropolitan Statistical Area definitions as of June 30, 1993).

TABLE A-10
ILLINOIS POPULATION BY AGE GROUP
(THOUSANDS)

| | <u>1990</u> | <u>2000</u> |
|-------------------|--------------|--------------|
| Under 5 years | 848 | 877 |
| 5-14 years | 1,633 | 1,835 |
| 15-24 years | 1,678 | 1,745 |
| 25-34 years | 1,993 | 1,812 |
| 35-44 years | 1,700 | 1,984 |
| 45-54 years | 1,167 | 1,627 |
| 55-64 years | 975 | 1,041 |
| 65 years and over | <u>1,437</u> | <u>1,500</u> |
| TOTAL | 11,431 | 12,419 |

Source: U.S. Bureau of the Census.

Note: Columns may not add due to rounding

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APPENDIX B

FORM OF OPINIONS OF CO-BOND COUNSEL

April ___, 2005

State of Illinois
Springfield, Illinois

Re: State of Illinois
General Obligation Bonds, Series of April 2005

Ladies and Gentlemen:

We have acted as co-bond counsel to the State of Illinois (the "State") in connection with the issuance by the State of its General Obligation Bonds, Series of April 2005, dated April ___, 2005 (the "Bonds"), in the aggregate principal amount of \$ _____, pursuant to the General Obligation Bond Act, 30 ILCS 330/1, *et seq.*, as amended, and the Bond Sale Order of the Governor of the State and the Director of the Governor's Office of Management and Budget of the State, dated March ___, 2005 (the "Bond Sale Order"). In such capacity, we have examined such law and such certified proceedings, certifications and other documents as we have deemed necessary to render this opinion.

Regarding questions of fact material to our opinion, we have relied on representations of the State contained in the Bond Sale Order, the certified proceedings and other certifications of public officials furnished to us, and certifications, representations and other information furnished to us by or on behalf of the State and others, including, without limitation, certifications contained in the tax compliance certificate of the State, dated the date hereof, without undertaking to verify the same by independent investigation.

Based upon the foregoing, we are of the opinion that, under existing law:

1. The Bonds have been duly authorized, executed and delivered by the State and are valid and binding direct, general obligations of the State, secured by a pledge of its full faith and credit.

2. Under Section 103 of the Internal Revenue Code of 1986, as amended and in effect on this date (the "Code"), the interest on the Bonds is excludable from gross income for federal income tax purposes. The opinion set forth in the preceding sentence is subject to the condition that the State comply with all requirements of the Code that must be satisfied subsequent to the issuance of the Bonds in order that interest thereon be, or continue to be, excludable from gross income for federal income tax purposes. The State has covenanted or represented that it will comply with such requirements. Failure to comply with certain of such requirements may cause the interest on the Bonds to become included in gross income for federal income tax purposes retroactively to the date of issuance of the Bonds.

3. Interest on the Bonds is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations; however, such interest is taken into account in determining adjusted current earnings for the purpose of computing the alternative minimum tax imposed on certain corporations.

We express no opinion herein as to the accuracy, completeness or sufficiency of the Official Statement, dated March ___, 2005, or any other offering material relating to the Bonds.

We express no opinion regarding any tax consequences arising with respect to the Bonds, other than as expressly set forth herein.

With respect to the enforceability of any document or instrument, this opinion is subject to the qualifications that: (i) the enforceability of such document or instrument may be limited by bankruptcy, insolvency, reorganization, receivership, moratorium, fraudulent conveyance and similar laws relating to or affecting the enforcement of creditors' rights; (ii) the enforceability of equitable rights and remedies provided for in such document or instrument is subject to judicial discretion, and the enforceability of such document or instrument may be limited by general principles of equity; (iii) the enforceability of such document or instrument may be limited by public policy; and (iv) certain remedial, waiver and other provisions of such document or instrument may be unenforceable, provided, however, that, in our opinion, the unenforceability of those provisions would not, subject to the other qualifications set forth herein, affect the validity of such document or instrument or prevent the practical realization of the benefits thereof.

This opinion is given only as of the date hereof, and we assume no obligation to revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention or any changes in law that may hereafter occur.

Very truly yours,

APPENDIX C

GLOBAL BOOK-ENTRY SYSTEM

The Depository Trust Company (“DTC”), New York, New York, will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co., (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for each maturity of the Bonds, each in the aggregate principal amount of such maturity, and will be deposited with DTC.

DTC is a limited-purpose trust company organized under the New York Banking Law, a “banking organization” within the meaning of the New York Banking Law, a member of the Federal Reserve System, a “clearing corporation” within the meaning of the New York Uniform Commercial Code, and a “clearing agency” registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 2.2 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 100 countries that DTC’s participants (“*Direct Participants*”) deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants’ accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation (“DTCC”). DTCC, in turn, is owned by a number of Direct Participants of DTC and Members of the National Securities Clearing Corporation, Fixed Income Clearing Corporation and Emerging Markets Clearing Corporation (NSCC, FICC and EMCC, also subsidiaries of DTCC), as well as by the New York Stock Exchange, Inc., the American Stock Exchange LLC, and the National Association of Securities Dealers, Inc. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (“*Indirect Participants*”). DTC has Standard & Poor’s highest rating: AAA. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com and www.dtc.org.

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC’s records. The ownership interest of each actual purchaser of each Bond (“*Beneficial Owner*”) is in turn to be recorded on the Direct and Indirect Participants’ records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC’s partnership nominee, Cede & Co. or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co., or such other nominee, do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC’s records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be

the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices shall be sent to DTC. If less than all of the Bonds within a maturity are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such maturity to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Bonds unless authorized by a Direct Participant in accordance with DTC's Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the State as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments (including redemption proceeds) on the Bonds will be made to Cede & Co. or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts, upon DTC's receipt of funds and corresponding detail information from the State or the Treasurer of the State, as bond registrar and paying agent for the Bonds ("*Bond Registrar*"), on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, the Bond Registrar, or the State, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest (including redemption proceeds) to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the State or the Bond Registrar, disbursement of such payments to Direct Participants shall be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners shall be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as securities depository with respect to the Bonds at any time by giving reasonable notice to the State or the Bond Registrar. Under such circumstances, in the event that a successor securities depository is not obtained, Bond certificates are required to be printed and delivered.

The State may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). Once the State has requested that holders withdraw securities from DTC, DTC will notify its Participants of such request and such Participants may utilize DTC's withdrawal process to withdraw their Bonds from DTC. In the event a Participant utilizes DTC's withdrawal process, Bond certificates will be printed and delivered.

The information in this Official Statement concerning DTC and DTC's book-entry system has been obtained from sources that the State believes to be reliable, but the State takes no responsibility for the accuracy thereof.

APPENDIX D

CONTINUING DISCLOSURE UNDERTAKING

The following is a summary of certain provisions of the Undertaking of the State and does not purport to be complete. The statements made in this *APPENDIX D* are subject to the detailed provisions of the Undertaking, a copy of which is available upon request from the GOMB.

ANNUAL FINANCIAL INFORMATION DISCLOSURE

The State covenants that it will disseminate its Annual Financial Information and its Audited Financial Statements (as described below) to each NRMSIR then recognized by the SEC for purposes of the Rule and to the repository, if any, designated by the State as the state depository (the “*SID*”) and recognized as such by the SEC for purposes of the Rule. The State is required to deliver such information so that such entities receive the information by the dates specified in the Undertaking and described below.

All or a portion of the Annual Financial Information and the Audited Financial Statements as set forth below may be included by reference to other documents, including other official statements (subject to the following sentence), which have been submitted to each NRMSIR and to the *SID*, if any, or filed with the SEC. If the information included by reference is contained in a final official statement, the final official statement must be submitted by the State to the Municipal Securities Rulemaking Board and need only be available therefrom (the “*MSRB*”).

“*Annual Financial Information*” means financial information and operating data of the type contained herein (i) in Tables 1 through 3 and 6 under the heading “STATE FINANCIAL INFORMATION”, (ii) in Tables 7, 8, 11, 12 and 17 under the heading “INDEBTEDNESS,” and (iii) in Tables 20, 21 and a table substantially similar to Table 22 for the most recent fiscal year for which audited information is available under the heading “PENSION SYSTEMS.” Annual Financial Information exclusive of Audited Financial Statements will be provided to each NRMSIR and to the *SID*, if any, by 210 days after the last day of the State’s fiscal year, which is currently June 30 of each year.

“*Audited Financial Statements*” means the General Purpose Financial Statements of the State prepared in accordance with generally accepted accounting principles applicable to governmental units. Audited Financial Statements will be provided to each NRMSIR and to the *SID*, if any, within 30 days after availability to the GOMB. Audited Financial Statements are also available from the Comptroller as described in this Official Statement under the heading “STATE FINANCIAL INFORMATION – GAAP Financial Report”

MATERIAL EVENTS DISCLOSURE

The State covenants that it will disseminate to each NRMSIR or to the *MSRB* and to the *SID*, if any, in a timely manner the disclosure of the occurrence of an Event (as described below) with respect to the Bonds that is material, as materiality is interpreted under the 1934 Act. The “*Events*,” certain of which may not be applicable to the Bonds, are:

- principal and interest payment delinquencies;
- non-payment related defaults;
- unscheduled draws on debt service reserves reflecting financial difficulties;
- unscheduled draws on credit enhancements reflecting financial difficulties;
- substitution of credit or liquidity providers, or their failure to perform;
- adverse tax opinions or events affecting the tax-exempt status of the security;
- modifications to the rights of security holders;
- bond calls;
- defeasances;

- release, substitution or sale of property securing repayment of the securities; and
- rating changes.

CONSEQUENCES OF FAILURE OF THE STATE TO PROVIDE INFORMATION

The State will give timely notice to each NRMSIR or to the MSRB and to the SID, if any, of any failure to provide disclosure of Annual Financial Information and Audited Financial Statements when they are due under the Undertaking.

If the State fails to comply with any provision of the Undertaking, the beneficial owner of any Bond may seek mandamus or specific performance by court order, to cause the State to comply with its obligations under the Undertaking. A default under the Undertaking shall not be deemed a default under the Bond Sale Order, and the sole remedy under the Undertaking in the event of any failure of the State to comply with the Undertaking shall be an action to compel performance.

AMENDMENT, WAIVER

Notwithstanding any other provision of the Undertaking, the State by a duly enacted order authorizing such amendment or waiver, may amend the Undertaking, and any provision of the Undertaking may be waived, if:

(a) The amendment or the waiver is made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature, or status of the State, or type of business conducted;

(b) The Undertaking, as amended, or the provision, as waived, would have complied with the requirements of the Rule at the time of the primary offering, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and

(c) The amendment or waiver does not materially impair the interests of the beneficial owners of the Bonds, as determined by a party unaffiliated with the State (such as Co-Bond Counsel).

TERMINATION OF THE UNDERTAKING

The Undertaking shall be terminated if the State no longer has any legal liability for any obligation on or relating to repayment of the Bonds under the Bond Sale Order. The State shall give timely notice to each NRMSIR or to the MSRB and to the SID, if any, if there is such a termination.

ADDITIONAL INFORMATION

Nothing in the Undertaking will be deemed to prevent the State from disseminating any other information, using the means of dissemination set forth in the Undertaking or any other means of communication, or including any notice of occurrence of a material Event, in addition to that which is required by the Undertaking. If the State chooses to include any information in any notice of occurrence of a material Event in addition to that which is specifically required by the Undertaking, the State will have no obligation under the Undertaking to update such information or include it in any future notice of occurrence of a material Event.

DISSEMINATION AGENT

The State may, from time to time, appoint or engage a dissemination agent to assist it in carrying out its obligations under the Undertaking, and may discharge any such agent, with or without appointing a successor dissemination agent.



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