

# STATE OF ILLINOIS EXECUTIVE OFFICE OF THE GOVERNOR GOVERNOR'S OFFICE OF MANAGEMENT AND BUDGET SPRINGFIELD 62706

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## FISCAL YEAR 2019 FIRST QUARTER FINANCIAL REVIEW

## FIRST QUARTER HIGHLIGHTS

Fiscal Year 2019's first three months saw strong performance of the big three revenues sources (individual and corporate income taxes; sales taxes), weak federal revenues, and substantial spending from FY18 appropriations during the lapse period. The major tax sources are benefitting from increases to state personal consumption expenditures, rising personal income and favorable business conditions, while federal revenues lag estimates based on the low number of matchable bills being paid by the Comptroller in quarter one. Lapse period spending from FY18 appropriations during the first three months of FY19 are approximately \$200M higher than FY17 first quarter lapse spending. This is due primarily to the \$1 billion in FY18 supplemental appropriations passed in May 2018.

Detailed first quarter and year-to-date information is presented on the following pages.

## TREASURER'S INVESTMENT BORROWING

In July 2017, Public Act 100-1107, which authorizes the State Treasurer to invest or reinvest any State money in the treasury which is not needed for current expenditures, was amended to include a provision allowing for investment of treasury funds whenever the total amount of vouchers presented to the Comptroller exceeds the funds available in the General Revenue Fund by \$1 billion This provision allows up to \$2 billion of state funds not immediately needed for current expenses to be deposited into the General Revenue Fund or Health Insurance Reserve Fund to pay down the current bill backlog. These transfers are governed by written agreements between the Treasurer and Comptroller. All of the current filed agreements outline a six-month repayment period to the fund of origin, including both principal and interest. Year-to-date, \$200 million has been borrowed under this new authority.

#### ILLINOIS EMPLOYMENT AND WAGE UPDATE

Illinois's unemployment rate declined over the first three months of the fiscal year, while state personal income and wages rose over the same time period. Favorable national and global economic conditions have resulted in stable to moderate growth in Professional and Business Services and Manufacturing sectors. Illinois continues to be a national leader in the trade and transportation industry and should continue to benefit from increased demand for manufactured goods. Positive outlooks for both U.S. and global growth suggests that the Illinois economy will continue to increase in the near term.

## **GENERAL FUNDS OVERVIEW**

		ERAL FUNI									
Firs	st Qu	arter and Y		-Date Revie	W						
		(\$ in m	iiiions)								
		First Q	uarte	r	Year-to-date						
-		FY18 Actual		FY19 Actual		FY18 Actual	FY19 Actual				
Beginning Backlog at Comptroller	\$	(8,191)	\$	(4,180)	\$	(8,191)	\$	(4,180)			
Beginning Cash Balance	\$	1,368	\$	125	\$	1,368	\$	125			
Revenues											
Individual Income Tax	\$	3,408	\$	4,023	\$	3,408	\$	4,023			
Corporate Income Tax		416		532		416		532			
Sales Tax		2,080		2,157		2,080		2,157			
Other Sources/Transfers In		1,348		1,341		1,348		1,341			
State Source Revenues	\$	7,252	\$	8,053	\$	7,252	\$	8,053			
Federal Sources		1,179		618		1,179		618			
Investment Borrowing		-		200		-		200			
Total Revenues	\$	8,431	\$	8,871	\$	8,431	\$	8,871			
Expenditures											
Current Year Vouchers	\$	7,482	\$	7,072	\$	7,482	\$	7,072			
Prior Year Vouchers		1,561		1,744		1,561		1,744			
Subtotal, Vouchers Presented	\$	9,044	\$	8,816	\$	9,044	\$	8,816			
Posted Transfers Out		435		260		435		260			
Transfer to GO Bond Debt Service Fund		607		864		607		864			
Investment Borrowing		-		-		-		-			
Prior Year Adjustments		(2)		(3)		(2)		(3)			
Total Expenditures	\$	10,084	\$	9,937	\$	10,084	\$	9,937			
End of Quarter Cash Balance	\$	581	\$	502	\$	581	\$	502			
End of Quarter Backlog at Comptroller	\$	(9,058)	\$	(5,623)	\$	(9,058)	\$	(5,623)			

Source: Illinois Office of the Comptroller Note: Backlog figures do not include bills held at agencies. For information on bills held at agencies please refer to the Backlog Report at budget.illinois.gov.

General Funds' first quarter revenues totaled \$8,871 million, an increase of \$440 million, or 5.2%, over the FY18 first quarter level. The primary driver for this increase was due to the increased income and corporate tax rates and higher sales tax receipts.

FY19 first quarter General Funds' expenditures totaled \$9,937 million, a decrease of \$147 million, or 1.5%, below the FY18 first quarter level.

#### GENERAL FUNDS REVENUES SUMMARY

							ENUES						
	F	ırst Qu	ları		n millio		ate Revie	ew					
				(\$ 1	п шшк	ons)							
	Change: FY18 Actual								Change: FY				
		First C	yuart	er		to FY19	Actual		Year-to			to FY19	
		FY18 Actual		FY19 Actual		Oollar hange	Percent Change	l	FY18 Actual		FY19 Actual	Oollar hange	Percent Change
Gross Individual Income Tax	\$	3,996	\$	4,728	\$	732	18.3%		3,996	\$	4,728	\$ 732	18.3
Income Tax Refund Fund		(392)		(459)		(67)	17.1%		(392)		(459)	(67)	17.1
Local Government Distributive Fund Deposit		(197)		(246)		(50)	25.3%		(197)		(246)	(50)	25.3
Net Individual Income Tax	\$	3,408	\$	4,023	\$	615	18.0%	\$	3,408	\$	4,023	\$ 615	18.0
Gross Corporate Income	\$	538	\$	671	\$	133	24.8%	\$	538	\$	671	\$ 133	24.8
Income Tax Refund Fund		(94)		(104)		(9)	10.0%		(94)		(104)	(9)	10.0
Local Government Distributive Fund Deposit		(27)		(37)		(10)	35.5%		(27)		(37)	 (10)	35.5
Net Corporate Income Tax	\$	416	\$	531	\$	115	27.6%	\$	416	\$	531	\$ 115	27.6
Gross Sales Tax	\$	2,129	\$	2,212	\$	83	3.9%	\$	2,129	\$	2,212	\$ 83	3.9
Downstate Public Trans/Public Trans Deposits		(49)		(55)		(6)	11.2%		(49)		(55)	 (6)	11.2
Net Sales Tax		2,080	\$	2,157	\$	77	3.7%	\$	2,080	\$	2,157	\$ 77	<b>3.</b> 7
Public Utility		214		187		(27)	(12.6%)		214		187	(27)	(12.6
Cigarette		88		93		5	5.8%		88		93	5	5.8
Inheritance		74		89		15	20.3%		74		89	15	20.4
Liquor		46		46		0	0.9%		46		46	0	0.9
Insurance		113		107		(6)	(5.7%)		113		107	(6)	(5.7
Corporate Franchise		52		58		6	11.5%		52		58	6	11.5
Investment Income		11		26		15	136.4%		11		26	15	136.4
Cook County IGT		0		0		0	0.0%		0		0	0	0.0
Other	_	114	_	138	_	24	21.1%	Φ.	114	_	138	 24	21.1
TOTAL STATE REVENUES	\$	6,616	\$	7,455	\$	839	12.7%	\$	6,616	\$	7,455	\$ 839	12.7
Federal Revenues	\$	1,179	\$	618	\$	(561)	(47.6%)	\$	1,179	\$	618	\$ (561)	(47.69
Investment Borrowing	\$	0	\$	200	\$	200	0.0%	\$	0	\$	200	\$ 200	0.0
Fransfers In	\$	636	\$	797	\$	161	25.3%	\$	636	\$	797	\$ 161	25.3
Lottery		153		156		3	2.0%		153		156	3	2.0
Riverboat Gaming		78		74		(4)	(5.1%)		78		74	(4)	(5.1
Fund Reallocations		150		0		(150)	(100.0%)		150		0	(150)	(100.0
Interfund Borrowing		126		0		(126)	(100.0%)		126		0	(126)	(100.0
Other		129		368		239	185.3%		129		368	239	185.
TOTAL RECEIPTS	\$	8,431	\$	8,871	\$	440	5.2%	\$	8,431	\$	8,871	\$ 440	5.

Source: Illinois Office of the Comptroller

**Income Taxes:** FY19 year-to-date (YTD) Individual Income Tax net receipts increased by \$615 million, or 18.0% from the FY18 YTD level due to the increased rate. \$246 million of individual income taxes were directly deposited into the Local Government Distributive Fund for FY19.

FY19 YTD Corporate Income Tax (CIT) net receipts increased by \$115 million, or 27.6%, from the FY18 YTD level.

**Sales Taxes:** FY19 YTD Sales Tax net receipts increased by \$77 million, or 3.7%, from the FY18 YTD level. This increase is attributable to increased personal consumption and real wage growth.

**Public Utilities:** FY19 YTD Public Utility receipts decreased by \$27 million, or 12.6%, from the FY18 YTD level.

**Inheritance:** FY19 YTD Inheritance receipts increased by \$15 million, or 20.3%, from the FY18 YTD level.

**Federal Revenues:** FY19 YTD Federal Revenues decreased by \$561 million, or 47.6%, compared to the FY18 YTD level.

**Transfers In:** FY19 YTD Transfers In increased by \$161 million, or 25.3%, compared to the FY18 YTD level.

#### GENERAL FUNDS REVENUES BUDGETED VERSUS ACTUALS SUMMARY

The table below sets forth General Funds year-to-date budgeted revenues versus year-to-date actual revenues for FY19. Total State Revenues (not including Transfers In) were \$45 million, or 0.5%, above the budgeted level. Federal revenues were \$220 million, or 26.3%, below the budgeted level.

GEN	IER	AL FUNI	S RE	VENUES			
Year-to	-Da	te Budge	ted v	ersus Act	ual		
		(\$ in mill	ions)				
	FY	719 YTD	FY	719 YTD	I	Oollar	Percent
	Budgeted*		Actual		Change		Change
Gross Individual Income Tax	\$	4,613	\$	4,728	\$	115	2.5%
Income Tax Refund Fund		(447)		(459)		(12)	(2.6%)
Local Government Distributive Fund Deposit		(240)		(246)		(6)	(2.6%)
Net Individual Income Tax	\$	3,926	\$	4,023	\$	97	2.5%
Gross Corporate Income	\$	595	\$	672	\$	77	12.9%
Income Tax Refund Fund		(92)		(104)		(12)	(12.7%)
Local Government Distributive Fund Deposit		(33)		(37)		(4)	(12.5%)
Net Corporate Income Tax	\$	470	\$	531	\$	61	13.0%
Gross Sales Tax	\$	2,177	\$	2,212	\$	35	1.6%
Downstate Public Trans/Public Trans Deposits		(53)	·	(55)	·	(2)	(3.8%)
Net Sales Tax	\$	2,124	\$	2,157	\$	33	1.6%
Public Utility		209		187		(22)	(10.5%)
Cigarette		85		93		8	9.5%
Inheritance		72		89		17	23.6%
Liquor		48		46		(2)	(3.3%)
Insurance		99		107		8	7.7%
Corporate Franchise		53		58		5	9.4%
Investment Income		20		26		6	30.0%
Cook County IGT		О		О		О	0.0%
Other		128		138		10	7.8%
TOTAL STATE REVENUES	\$	<b>7,235</b>	\$	7,455	\$	220	3.0%
Federal Revenues	\$	838	\$	618	\$	(220)	(26.3%)
Investment Borrowing	\$	o	\$	200	\$	200	0.0%
Transfers In	\$	753	\$	598	\$	(155)	(20.6%)
Lottery	•	154		156		2	1.3%
Gaming/Gaming Taxes		77		74		(3)	(3.9%)
Fund Reallocations		0		0		0	0.0%
Interfund Borrowing		150		О		(150)	(100.0%)
Other		372		368		(4)	(1.1%)
TOTAL RECEIPTS	\$	8,826	\$	8,871	\$	45	0.5%

Source: Illinois Office of the Comptroller and Governor's Office of Management and Budget

**Income Taxes:** Individual Income Tax net receipts through the first quarter were \$97 million, or 2.5%, higher than budgeted levels. Corporate Income Tax net receipts through the first quarter were \$61 million, or 13.0%, higher than budgeted levels.

**Sales Taxes:** Sales Tax net receipts through the first quarter were \$33 million, or 1.6%, higher than budgeted levels.

**Public Utilities:** Public Utility receipts through the first quarter were \$22 million, or 10.5%, lower than budgeted levels.

**Transfers In:** Transfers In through the first quarter were \$155 million, or 20.6%, lower than budgeted levels, due to \$150 million in budgeted interfund borrowing not occurring within the first quarter.

<sup>\*</sup>Budgeted figures are based on historical averages as well as information from the Department of Revenue on timing of income tax deposits. Estimates were compiled on June 1, 2018.

## GENERAL FUNDS EXPENDITURES SUMMARY

The table below sets forth FY18 and FY19 first quarter and year-to-date General Funds spending from appropriations for those fiscal years. General Funds expenditures for the first quarter of FY19 totaled \$7,072 million, a decrease of \$410 million, or 5.5%, from the FY18 level.

GENERAL FUNDS EXPENDITURES										
First Quarter and Year-to-Date Review (\$ in millions)										
			(\$ 111 11	illions)						
		First Q	Year-to-Date							
Agency		8 Actual ending		9 Actual ending		8 Actual ending	FY19 Actual Spending			
Constitutional Officers <sup>1</sup>	\$	70	\$	72	\$	70	\$	72		
DHFS		1,833		1,043		1,833		1,043		
ISBE		1,333		1,467		1,333		1,467		
DHS		612		681		612		681		
Higher Education		432		565		432		565		
SERS		378		352		378		352		
TRS		1,179		1,148		1,179		1,148		
SURS		440		405		440		405		
Corrections		182		198		182		198		
CMS		480		511		480		511		
DCFS		136		156		136		156		
Aging		122		127		122		127		
ISP		44		47		44		47		
Revenue		10		13		10		13		
DPH		9		9		9		9		
DNR		7		7		7		7		
DCEO		2		2		2		2		
All Others		213		269		213		269		
Agency Totals	\$	7,482	\$	7,072	\$	7,482	\$	7,072		

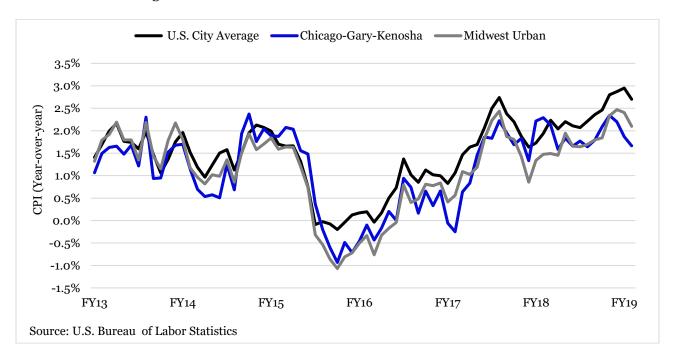
Source: Illinois Office of the Comptroller and Governor's Office of Management and Budget. Totals may not add due to rounding.

Note: Lapse period spending is not included in this table.

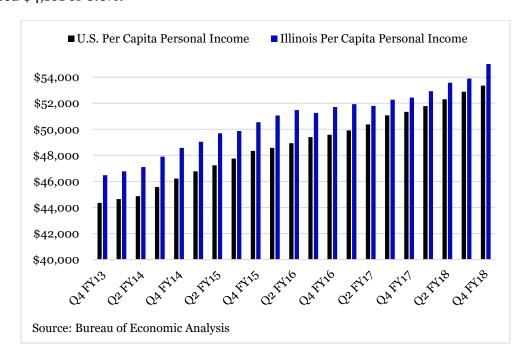
<sup>&</sup>lt;sup>1</sup> Constitutional Officers exclude Auditor General.

#### **KEY ECONOMIC INDICATORS**

The graph below shows the year-over-year increase in the Consumer Price Index (CPI) for All Urban Consumers, all items, in the U.S., Chicago metropolitan area, and Midwest from July FY13 to Aug FY19. In August FY19, the CPI for U.S. city average increased 2.7% year-over-year. The CPI for Chicago metropolitan area increased 1.7% and the CPI for Midwest region increased 2.1%.



The graph below compares the per capita personal income between U.S. and Illinois from the fourth quarter of FY13 to the fourth quarter of FY18. The U.S. per capita personal income increased \$466 or 0.9% from \$52,895 in the third quarter of FY18 to \$53,360 in the fourth quarter of FY18. Year-over-year, U.S. per capita personal income increased \$2,012 or 4.0%. In Illinois, per capita personal income increased \$2,701 or 5.1% from \$53,899 in the third quarter of FY18 to \$56,600 in the fourth quarter of FY18. Year-over-year, Illinois per capita personal income increased \$4,161 or 8.0%.



#### **EMPLOYMENT HIGHLIGHTS**

The table below shows recent Illinois and national employment highlights. Nationally, the unemployment rate in August of FY19 was 3.9%, down from 4.4% during the same period last fiscal year. Illinois' unemployment rate of 4.1% in August of FY19 reflected a decrease of 0.9% from the state's unemployment rate of 5.0% during the same period last fiscal year.

Additionally, total nonfarm employment in Illinois increased 76,200 year-over-year in August, led by increases in Professional Services, Leisure and Hospitality and Education and Health Services.

EMPLOYMENT HIGHLIGHTS State and National Review									
EMPLOYMENT STATISTICS	June FY18	June FY19	<u>Change</u>						
Total Nonfarm Employment, Illinois	6,049,100	6,126,100	77,000						
Unemployment Rate, Illinois	4.7%	$4.3\%^{2}$	(0.4)						
Unemployment Rate, United States	4.4%	4.0%	(0.4)						
Labor Force Participation Rate, Illinois	64.4%	64.5%	0.1						
Labor Force Participation Rate, United States	62.8%	62.9%	0.1						
EMPLOYMENT STATISTICS	July FY18	July FY19	<u>Change</u>						
Total Nonfarm Employment, Illinois	6,049,000	6,128,900	79,900						
Unemployment Rate, Illinois	4.8%	$4.2\%^{2}$	(0.6)						
Unemployment Rate, United States	4.3%	3.9%	(0.4)						
Labor Force Participation Rate, Illinois	64.2%	64.5%	0.3						
Labor Force Participation Rate, United States	62.9%	62.9%	0.0						
EMPLOYMENT STATISTICS	August FY18	August FY19	<u>Change</u>						
Total Nonfarm Employment, Illinois	6,043,800	6,120,000	76,200						
Unemployment Rate, Illinois	5.0%	$4.1\%^{^{1}}$	(0.9)						
Unemployment Rate, United States	4.4%	3.9%	(0.5)						
Labor Force Participation Rate, Illinois	64.0%	64.5%	0.5						
Labor Force Participation Rate, United States	62.9%	62.7%	(0.2)						

Source: Illinois Department of Employment Security and United States Department of Labor.

### **ILLINOIS REAL ESTATE**

According to Illinois REALTORS, median home prices in Illinois rose 1.1 percent in August year-over-year, and statewide home sales decreased 0.2 percent for the same period. The time it took to sell a home in August averaged 45 days, down from 48 days year-over-year. In August, available housing inventory totaled 60,284 homes for sale, a 4.6 percent decline from August 2017 when there were 63,161 homes on the market.

<sup>&</sup>lt;sup>1</sup>Preliminary figures.

<sup>&</sup>lt;sup>2</sup>Reflects revised population controls, model reestimation, and new seasonal adjustment.