

STATE OF ILLINOIS EXECUTIVE OFFICE OF THE GOVERNOR GOVERNOR'S OFFICE OF MANAGEMENT AND BUDGET SPRINGFIELD 62706

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FISCAL YEAR 2018 THIRD QUARTER FINANCIAL REVIEW

A New Definition Of General Funds

Pursuant to Public Act 100-0023, beginning with fiscal year 2018 (FY18), the number of funds that comprise the state's General Funds was increased from four to seven. General Funds now includes Fund for the Advancement of Education, Commitment to Human Services Fund and Budget Stabilization Fund along with the four original funds: General Revenue Fund, General Revenue-Common School Special Account Fund, Education Assistance Fund and Common School Fund.

The addition of these new funds makes it difficult to compare the state's FY18 revenues and expenditures to the actual results of FY17 when these new funds were not included in the General Funds definition. To address this issue, this report includes two separate sets of numbers for FY17: FY17 Actual and FY17 Revised. FY17 Actual represents the definition of General Funds that was law at that time. FY17 Revised is a restatement of the values with the three new General Funds included. In the discussion of year-over-year changes in this report, we will be referring to the change from FY17 Revised to FY18.

CHANGES FOR FISCAL YEAR 2018: INCOME TAX RATES AND LOCAL GOVERNMENT FUND DEPOSITS

In July 2017, Public Act 100-0022, which increased income tax rates as well as made many other changes to state taxes, became law. Effective July 1, 2017, the Individual Income Tax and Corporate Income Tax rates increased to 4.95% and 7.0%, respectively.

Prior to FY18, state income and sales tax revenues shared with local governments and transit districts were first deposited into the General Revenue Fund (GRF) and then transferred to the Local Government Distributive Fund (LGDF), Public Transportation Fund (PTF), and Downstate Public Transportation Fund (DPTF) for distribution. Public Act 100-0023, effective July 1, 2017, now directs the Department of Revenue to deposit these revenues into LGDF, PTF, and DPTF at the time they are collected. Local governments are expected to receive their payments from the State more quickly under this structure. While this change decreases net receipts into the General Funds, it will also decrease transfers out, effectively making this a neutral change over the long-term.

GENERAL FUNDS OVERVIEW

					ear-t	SH FLOW o-Date Revio	ew					
			Thir	d Quarter					Yea	r-to-date		
		FY17 Actual		FY17 Revised*		FY18 Actual		FY17 Actual		FY17 Revised*		FY18 Actual
Beginning Backlog at Comptroller	\$	(6,197)			\$	(6,685)	\$	(3,444)			\$	(8,191)
Beginning Cash Balance	\$	163	\$	273	\$	502	\$	246	\$	967	\$	1,368
Revenues												
Individual Income Tax	\$	3,619	\$	3,857	\$	5,224	\$	9,058	\$	9,699	\$	12,346
Corporate Income Tax		164		165		313		651		652		1,135
Sales Tax		1,822		1,822		1,814		6,010		6,010		5,869
Other Sources/Transfers In		1,152		1,152		1,513		3,434		3,434		7,065
State Source Revenues	\$	6,757	\$	6,995	\$	8,864	\$	19,152	\$	19,794	\$	26,415
Federal Sources		660		660		859		1,666		1,666		4,379
Total Revenues	\$	7,417	\$	7,655	\$	9,724	\$	20,818	\$	21,460	\$	30,795
Expenditures												
Current Year Vouchers	\$	7,570	\$	7,649	\$	8,129	\$	20,911	\$	22,020	\$	25,126
Prior Year Vouchers		0		0		0		590		590		1,595
Subtotal, Vouchers Presented	\$	7 ,5 70	\$	7,649	\$	8,129	\$	21,500	\$	22,609	\$	26,721
Posted Transfers Out		550		550		39		1,793		1,793		532
Transfer to GO Bond Debt Service Fund		554		554		768		1,613		1,613		2,124
Prior Year Adjustments		(4)		(4)		(11)		11		11		(21)
Total Expenditures	\$	8,670	\$	8,749	\$	8,924	\$	24,908	\$	26,017	\$	29,356
End of Quarter Cash Balance	\$	433	\$	703	\$	414	\$	433	\$	703	\$	414
End of Quarter Backlog at Comptroller	\$	(7,722)			\$	(5,797)	\$	(7,722)			\$	(5,797)

Source: Illinois Office of the Comptroller

 $Note: Backlog\ figures\ do\ not\ include\ bills\ held\ at\ agencies.\ For\ information\ on\ bills\ held\ at\ agencies\ please\ refer\ to\ the\ Backlog\ Report\ at\ budget. illinois.gov\ .$

General Funds' third quarter revenues totaled \$9,724 million, an increase of \$2,069 million, or 27.0%, over the FY17 Revised third quarter level. The primary driver for this increase was due to the increased income tax rates as mentioned in the previous section.

FY18 third quarter General Funds' expenditures totaled \$8,924 million, an increase of \$175 million, or 2.0%, above the FY17 Revised third quarter level.

^{*}FY17 Revised backlog numbers that would reflect the new definition of the General Funds are not available for FY17, so they are not included here.

GENERAL FUNDS REVENUES SUMMARY

									ENUES									
			T	hird Qı	ıar				Date Revi	ew	•							
						(\$ i	n milli	ons)										
			Thire	d Quarter			(Change: FY1 to FY18				Yea	r-to-Date			•	Change: FY: to FY18	
		FY17 Actual		FY17 Revised		FY18 Actual		Dollar Change	Percent Change		FY17 Actual	I	FY17 Revised		FY18 Actual		Dollar Change	Percent Change
Gross Individual Income Tax Income Tax Refund Fund Local Government Distributive Fund Deposit	\$	4,343 (486)	\$	4,343 (486)	\$	6,125 (600) (301)	\$	1,782 (114) (301)	41.0% 23.4% 0.0%		10,922 (1,223)		10,922 (1,223)	_	14,477 (1,419) (712)	\$	3,554 (195) (712)	32.5 16.
Net Individual Income Tax Non-General Funds Deposits Net Individual Income Tax	\$ \$	3,857 (238) 3,619	\$	3,857	\$	5,224	\$	1,367	35.4%	\$ \$	9,699 (641) 9,058	\$	9,699	\$	12,346	\$	2,647	27.
Gross Corporate Income	\$	199	\$	199	\$	404	\$	205	103.2%	\$	789	\$	789	\$	1,467	\$	679	86.
Income Tax Refund Fund Local Government Distributive Fund Deposit	-\$	(35)	s	(35)	<u>\$</u>	(71) (21)	-\$	(36)	105.5%		(137)	-s	(137)	_	(257) (75)	_	(121) (75)	88. 0.
Net Corporate Income Tax Non-General Funds Deposits Net Corporate Income Tax	\$	165 (1) 164	ş	165	\$	313	\$	148	90.2%	\$	652 (1) 651	ş	652	\$	1,135	\$	483	74-
Gross Sales Tax	\$	1.822	ŝ	1.822	\$	1,926	\$	104	5.7%	ф \$	6.010	s	6.010	\$	6,154	\$	145	2.
Downstate Public Trans/Public Trans Deposits Net Sales Tax		1,822	*	1,822	-\$	(111) 1,814	*	(111)	0.0% (0.4%)	\$	6,010	-\$	6,010	-\$	(285) 5,869	*	(28 <u>5)</u> (140)	(2.3
Public Utility		254		254		262		8	3.1%		666		666		677		11	1
Cigarette		254 84		254 84		80		(4)	(4.6%)		256		256		252		(4)	(1.
Inheritance		65		65		66		0	0.2%		203		203		247		43	21
Liquor		41		41		41		(o)	(0.4%)		130		130		130		(0)	(0.
Insurance		89		89		78		(10)	(11.5%)		256		256		271		16	6
Corporate Franchise		53		53		53		(0)	(0.5%)		162		162		161		(1)	(0.4
Investment Income		11		11		22		11	100.2%		25		25		53		28	108
Cook County IGT		94		94		94		0	0.0%		150		150		150		0	0.
Other		143		143		126		(17)	(11.9%)		456		456		437		(19)	(4.5
TOTAL STATE REVENUES	\$	6,438	\$	6,677	\$	8,172	\$	1,495	22.4%	\$	18,023	\$	18,665	\$	21,728	\$	3,063	16.
Federal Revenues	\$	660	\$	660	\$	859	\$	199	30.2%	\$	1,666	\$	1,666	\$	4,379	\$	2,713	162.
Transfers In	\$	318	\$	318	\$	692	\$	374	117.4%	\$	1,129	\$	1,129	\$	4,687	\$	3,558	315.
Lottery		165		165		168		4	2.2%		511		511		506		(5)	(1.0
Riverboat Gaming		62		62		64		2	2.7%		228		228		231		3	1.
Fund Reallocations		0		0		44		44	0.0%		0		0		251		251	0.
Interfund Borrowing		0		0		162		162	0.0%		0		0		516		516	0.
Backlog Bond Proceeds Other		0 91		0 91		0 254		0 162	0.0% 178.0%		0 390		0 390		2,500 683		2,500 292	0. 74
COTAL RECEIPTS	\$	7,417	\$	7,655	\$	9,724	\$	2,069	27.0%	\$	20,818	\$	21,460	\$	30,795	\$	9,334	43-

Income Taxes: FY18 year-to-date (YTD) Individual Income Tax net receipts increased by \$2,647 million, or 27.3% from the FY17 Revised YTD level due to the increased rate. \$712 million of individual income taxes were directly deposited into the Local Government Distributive Fund in the first three quarters of FY18.

FY18 YTD Corporate Income Tax (CIT) net receipts increased by \$483 million, or 74.1%, from the FY17 Revised YTD level. This large increase is attributable to the rate increase from 5.25% to 7.0%.

Sales Taxes: FY18 YTD Sales Tax net receipts decreased by \$140 million, or 2.3%, from the FY17 YTD level. This decrease is attributable to the deposit of sales tax revenues directly into LGDF, PTF, and DPTF as mentioned in the previous section.

Public Utilities: FY18 YTD Public Utility receipts increased by \$11 million, or 1.6%, from the FY17 YTD level.

Inheritance: FY18 YTD Inheritance receipts increased by \$43 million, or 21.3%, from the FY17 YTD level.

Federal Revenues: FY18 YTD Federal Revenues increased by \$2,713 million, or 162.8%, compared to the FY17 YTD level. This is due to increases in released vouchers eligible for federal reimbursements to the pay-down of the Medicaid backlog.

Transfers In: FY18 YTD Transfers In increased by \$3,558 million, or 315.0%, compared to the FY17 YTD level. This is attributable to the proceeds from the November bond sale as well as the fund reallocations and interfund borrowing authorized by Public Act 100-0023. Through the third quarter, \$251 million has been transferred to General Revenue Fund from fund reallocations and \$516 million from interfund borrowing. \$330 million of prior year Capital Projects transfers to General Revenue Fund have also been cleared through the third quarter.

GENERAL FUNDS REVENUES BUDGETED VERSUS ACTUALS SUMMARY

The table below sets forth General Funds year-to-date budgeted revenues versus year-to-date actual revenues for FY18. Total State Revenues (not including Transfers In) were \$372 million, or 1.7%, above the budgeted level. Federal revenues were \$1,102 million, or 33.6%, above the budgeted level.

			EVENUES versus Act			
		(\$ in mil				
	Dollar	Percent				
	Bı	udgeted*	Actual	C	hange	Change
Gross Individual Income Tax	\$	14,082	\$ 14,477	\$	394	2.8%
Income Tax Refund Fund		(1,380)	(1,419)		(38)	2.8%
Local Government Distributive Fund Deposit		(693)	(712)		(19)	2.8%
Net Individual Income Tax	\$	12,009	\$ 12,346	\$	336	2.8%
Gross Corporate Income	\$	1,353	\$ 1,467	\$	114	8.4%
Income Tax Refund Fund		(237)	(257)		(20)	8.6%
Local Government Distributive Fund Deposit		(69)	(75)		(6)	8.4%
Net Corporate Income Tax	\$	1,048	\$ 1,135	\$	88	8.4%
Gross Sales Tax	\$	6,290	\$ 6,154	\$	(136)	(2.2%)
Downstate Public Trans/Public Trans Deposits		(336)	 (285)		50_	(15.1%)
Net Sales Tax	\$	5,955	\$ 5,869	\$	(85)	(1.4%)
Public Utility		678	677		(1)	(0.2%)
Cigarette		263	252		(10)	(3.9%)
Inheritance		206	247		41	19.9%
Liquor		130	130		(o)	(0.1%)
Insurance		250	271		21	8.5%
Corporate Franchise		158	161		3	2.0%
Investment Income		35	53		18	49.5%
Cook County IGT		150	150		О	0.0%
Other		476	 437		(39)	(8.1%)
TOTAL STATE REVENUES	\$	21,356	\$ 21,728	\$	372	1.7%
Federal Revenues	\$	3,2 77	\$ 4,379	\$	1,102	33.6%
Transfers In	\$	4,428	\$ 4,687	\$	260	5.9%
Lottery		508	506		(2)	(0.4%)
Gaming/Gaming Taxes		218	231		13	6.0%
Fund Reallocations		251	251		(o)	0.0%
Interfund Borrowing		516	516		(o)	0.0%
Backlog Bond Proceeds		2,500	2,500		0	0.0%
Other		434	683		249	57.3%
TOTAL RECEIPTS	\$	29,061	\$ 30,795	\$	1,734	6.0%

Source: Illinois Office of the Comptroller and Governor's Office of Management and Budget

Income Taxes: Individual Income Tax net receipts through the third quarter were \$336 million, or 2.8%, higher than the budgeted levels. Corporate Income Tax net receipts through the third quarter were \$88 million, or 8.4%, higher than budgeted levels.

Sales Taxes: Sales Tax net receipts through the third quarter were \$85 million, or 1.4%, lower than budgeted levels.

Public Utilities: Public Utility receipts through the third quarter were \$1 million, or 0.2%, below budgeted levels.

Other Sources: Other Sources through the third quarter were \$39 million, or 8.1%, below budgeted levels.

Transfers In: Transfers In through the third quarter were \$260 million, or 5.9%, higher than budgeted levels, due primarily to \$330 million Capital Projects Fund transfers not appearing in the budgeted estimate.

^{*}Budgeted figures are based on historical averages as well as information from the Department of Revenue on timing of income tax deposits. Estimates were compiled on February 2, 2018.

GENERAL FUNDS EXPENDITURES SUMMARY

The table below sets forth FY17 and FY18 third quarter and year-to-date General Funds spending from appropriations for those fiscal years. General Funds expenditures for the third quarter of FY18 totaled \$8,129 million, an increase of \$480 million, or 6.3%, from the FY17 Revised level.

GENERAL FUNDS EXPENDITURES Third Quarter and Year-to-Date Review														
				(\$ in n	nillions)	1								
		Thi	rd Quarter			Year-to-Date								
Agency	FY17 Actual Spending		17 Revised Spending		8 Actual ending		7 Actual ending¹	FY17 Revised Spending ¹		18 Actual pending				
Constitutional Officers ^{2,3}	\$ 85		87	\$	76	\$	242	\$ 251	\$	228				
DHFS	1,94	7	1,947		1,649		4,234	4,252		5,324				
ISBE	2,00	3	2,003		2,122		5,406	5,407		5,557				
DHS	73	7	770		861		2,255	2,553		2,423				
Higher Education	1	1	11		371		711	911		1,545				
SERS ³	32	7	327		281		982	982		1,038				
TRS^3	1,02	7	1,027		982		3,090	3,090		3,331				
SURS ³	558	3	558		252		1,336	1,336		1,216				
Corrections	250)	281		308		743	883		958				
CMS	1:	2	12		482		173	216		1,460				
DCFS	16	3	163		180		469	469		506				
Aging	129)	132		238		354	701		595				
ISP	49)	49		59		156	158		162				
Revenue	2	1	21		12		59	64		37				
DPH	20	5	33		19		50	78		42				
DNR	•)	9		9		25	31		24				
DCEO	:	2	2		3		5	6		8				
All Others ³	21	<u> </u>	216		223		619	633		672				
Agency Totals	\$ 7,570		7,649	\$	8,129	\$	20,911	\$ 22,020	\$	25,126				

Source: Illinois Office of the Comptroller and Governor's Office of Management and Budget. Totals may not add due to rounding.

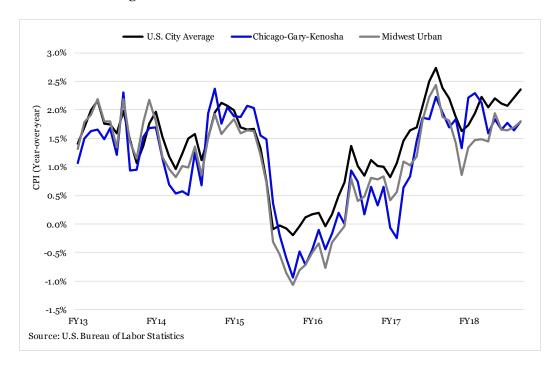
¹Represents YTD figures for the same time period last fiscal year.

² Constitutional Officers exclude Auditor General.

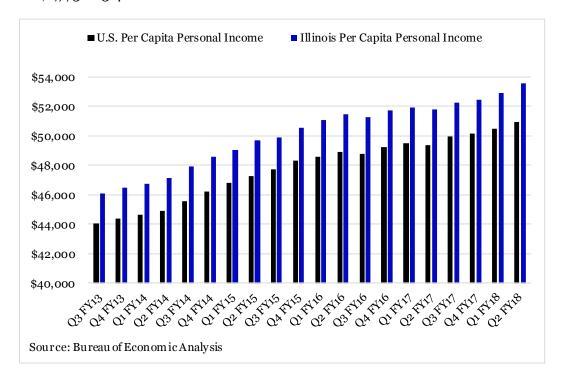
³ Includes continuing appropriations.

KEY ECONOMIC INDICATORS

The graph below shows the year-over-year increase in the Consumer Price Index (CPI) for All Urban Consumers, all items, in the U.S., Chicago metropolitan area, and Midwest from July FY13 to March FY18. In March FY18, the CPI for U.S. city average increased 2.4% year-over-year. The CPI for Chicago metropolitan area increased 1.8% and the CPI for Midwest region also increased 1.8%.



The graph below compares the per capita personal income between U.S. and Illinois from the third quarter of FY13 to the second quarter of FY18. The U.S. per capita personal income increased \$473 or 0.9% from \$50,475 in the first quarter of FY18 to \$50,948 in the second quarter of FY18. Year-over-year, U.S. per capita personal income increased \$1,576 or 3.2%. In Illinois, per capita personal income increased \$654 or 1.2% from \$52,922 in the first quarter of FY18 to \$53,576 in the second quarter of FY18. Year-over-year, Illinois per capita personal income increased \$1,773 or 3.4%.



EMPLOYMENT HIGHLIGHTS

The table below shows recent Illinois and national employment highlights. Nationally, the unemployment rate in March of FY18 was 4.1%, down from 4.5% during the same period last fiscal year. Illinois' unemployment rate of 4.6% in March of FY18 reflected a decrease of 0.4% from the state's unemployment rate of 5.0% during the same period last fiscal year. Additionally, total nonfarm employment in Illinois increased 39,200 year-over-year in March, led by increases in the Manufacturing and Financial Activities industries.

EMPLOYMENT HIGHLIGHTS State and National Review										
EMPLOYMENT STATISTICS	January FY17	January FY18	<u>Change</u>							
Total Nonfarm Employment, Illinois	6,029,400	6,079,900	50,500							
Unemployment Rate, Illinois	$5.2\%^2$	4.8%	(0.4)							
Unemployment Rate, United States	4.8%	4.1%	(0.7)							
Labor Force Participation Rate, Illinois	64.6%	64.5%	(0.1)							
Labor Force Participation Rate, United States	62.9%	62.7%	(0.2)							
EMPLOYMENT STATISTICS	February FY17	February FY18	<u>Change</u>							
Total Nonfarm Employment, Illinois	6,046,400	6,095,200	48,800							
Unemployment Rate, Illinois	$5.1\%^2$	4.7%	(0.4)							
Unemployment Rate, United States	4.7%	4.1%	(0.6)							
Labor Force Participation Rate, Illinois	64.5%	64.6%	0.1							
Labor Force Participation Rate, United States	62.9%	63.0%	0.1							
EMPLOYMENT STATISTICS	March FY17	March FY18	<u>Change</u>							
Total Nonfarm Employment, Illinois	6,053,900	6,093,100	39,200							
Unemployment Rate, Illinois	$5.0\%^2$	$4.6\%^{1}$	(0.4)							
Unemployment Rate, United States	4.5%	4.1%	(0.4)							
Labor Force Participation Rate, Illinois	64.5%	64.6%	0.1							
Labor Force Participation Rate, United States	63.0%	62.9%	(0.1)							

Source: Illinois Department of Employment Security and United States Department of Labor.

ILLINOIS REAL ESTATE

According to Illinois REALTORS, median home prices in Illinois rose 4.8 percent in March year-over-year, and statewide home sales decreased 7.9 percent for the same period. The time it took to sell a home in March averaged 65 days, down from 68 days year-over-year. In March, available housing inventory totaled 48,834 homes for sale, a 12.6 percent decline from March 2017 when there were 55,863 homes on the market.

¹Preliminary figures.

²Reflects revised population controls, model reestimation, and new seasonal adjustment.

FUND REALLOCATIONS

FY18 THIRD QUARTER 30 ILCS 105/8.52 (\$ in thousands) **Receiving Fund Fund of Origin** Reallocation Date of End Of Day End Of Day Transaction Amount Fund Fund Name Balance Fund Fund Name Balance IL STATE PHARMACY DISCIPLINARY 0001 GENERAL REVENUE 2/16/2018 500.0 0057 2.069.5 122,589.6 2/16/2018 0082 DISTANCE LEARNING 0001 GENERAL REVENUE 180.0 59.2 122,589.6 0091 CLEAN AIR ACT PERMIT 2/16/2018 911.6 7,316.2 0001 GENERAL REVENUE 122,589.6 0113 COMMUNITY HEALTH CENTER CARE 0001 GENERAL REVENUE 122,589.6 2/16/2018 800.0 147.9 2/16/2018 RENTAL HOUSING SUPPORT PROGRAM 14,348.8 0001 GENERAL REVENUE 122,589.6 760.0 2/16/2018 150.5 0152 STATE CRIME LABORATORY 10,223.9 GENERAL REVENUE 122,589.6 0199 ILLINOIS FISHERIES MANAGEMENT 2/16/2018 1,000.0 1.870.1 0001 GENERAL REVENUE 122,589.6 0209 STATE POLICE FIREARM SERVICES 4,991.1 0001 GENERAL REVENUE 2/16/2018 122,589.6 4,000.0 0222 STATE POLICE DUI 2/16/2018 2,265.0 0001 GENERAL REVENUE 122,589.6 57.1 2/16/2018 0233 INTERCITY PASSENGER RAIL 0001 GENERAL REVENUE 122,589.6 500.0 31.0 0261 UNDERGROUND RESOURCE CONSERV 2/16/2018 700.0 2,029.1 0001 GENERAL REVENUE 122,589.6 0290 FERTILIZER CONTROL 122,589.6 2/16/2018 2,508.9 0001 GENERAL REVENUE 2,050.0 REGULATORY 2/16/2018 0291 316.6 0001 GENERAL REVENUE 122,589.6 150.0 0335 CRIMINAL JUSTICE INFO PROJECTS 2/16/2018 400.0 65.9 0001 GENERAL REVENUE 122,589.6 0336 ENVIRONMENTAL LAB CERTIFICAT 227.0 2/16/2018 50.0 0001 GENERAL REVENUE 122,589.6 0344 CARE PROV FOR PERSONS WITH DD 2,350.5 0001 GENERAL REVENUE 2/16/2018 500.0 122,589.6 0368 DRUG TREATMENT 884.1 2/16/2018 195.0 0001 GENERAL REVENUE 122,589.6 0369 FEED CONTROL 2/16/2018 3,400.0 3,162.0 0001 GENERAL REVENUE 122,589.6 0440 AGRICULTURAL MASTER 850.0 0001 GENERAL REVENUE 2/16/2018 500.0 122,589.6 0534 IL WORKERS' COMP COMM OPERATNS 2/16/2018 5,000.0 23,344.0 0001 GENERAL REVENUE 122,589.6 0001 GENERAL REVENUE DEATH PENALTY ABOLITION 2/16/2018 309.8 6,079.9 122,589.6 2/16/2018 952.8 0547 CONSRV POLICE OPS ASSIST 1,060.2 0001 GENERAL REVENUE 122,589.6 0571 ENERGY EFFICIENCY TRUST 0001 GENERAL REVENUE 2,051.1 2/16/2018 7,600.0 122,589.6 0576 PESTICIDE CONTROL 4,013.2 0001 GENERAL REVENUE 2/16/2018 122,589.6 400.0 2/16/2018 100.0 0674 STATE CHARTER SCHOOL COMM 400.4 0001 GENERAL REVENUE 122,589.6 0705 STATE POLICE WHISTLEBLOWER REW 2/16/2018 625.7 13,709.2 0001 GENERAL REVENUE 122,589.6 0731 IL CLEAN WATER FUND 0001 GENERAL REVENUE 122,589.6 2/16/2018 4,400.0 11,543.4 DIGITAL DIVIDE ELIMINATION 0770 803.0 2/16/2018 673.5 0001 GENERAL REVENUE 122,589.6 0921 DHS RECOVERIES TRUST 8,742.6 2/16/2018 4,515.0 0001 GENERAL REVENUE 122,589.6 2/16/2018 0942 LOW-LEVEL RAD WSTE FAC DEV & OP 736.1 0001 GENERAL REVENUE 122,589.6 975.0 0944 ENVIRO PROTECT PERMIT & INSP 12,484.2 122,589.6 2/16/2018 461.8 0001 GENERAL REVENUE LARGE BUSINESS ATTRACTION 0001 GENERAL REVENUE 2/16/2018 1,562.0 347.3 122,589.6 Total \$44,379.8

Source: Illinois Office of the Comptroller